Oldham Local Plan

Local Plan Review: Draft Local Plan Integrated Assessment Non-Technical Summary



December 2023

Introduction	2
The Purpose of Integrated Assessment	2
Sustainability Appraisal and Strategic Environmental Assessment	2
The Integrated Assessment Process	2
Findings of the Integrated Assessment	4
Stage A	4
Stage B	6
Equalities Impact Assessment	.34
Health Impact Assessment	.34
Habitat Regulations Assessment	.34
The conclusions of the Integrated Assessment	.38

Introduction

- 1.1 This is a non-technical summary of the Integrated Assessment (IA) that has been prepared for the Local Plan review: Draft Plan.
- 1.2 The IA includes the following:
 - a Sustainability Appraisal (SA), incorporating the requirements of Strategic Environmental Assessment (SEA);
 - a Habitat Regulations Assessment (HRA)
 - an Equalities Impact Assessment (EIA); and
 - a Health Impact Assessment (HIA).

The Purpose of Integrated Assessment

- 2.1 The purpose of the IA is to assess the environmental, social and economic performance of the local plan. The assessment is an iterative process that is carried out as the Local Plan progress. This is a Non-Technical Summary of the IA of the Draft Local Plan.
- 2.2 The Oldham Local Plan will apply to the whole borough, except for that part of the borough that is the planning responsibility of the Peak District National Park Authority.

Sustainability Appraisal and Strategic Environmental Assessment

- 2.3 The role of a SA is to promote sustainable development through assessing the emerging Local Plan against economic, environmental and social objectives. Significant adverse effects should be avoided and wherever possible, alternative options which reduce or eliminate such impacts should be pursued. Where significant adverse impacts are unavoidable, suitable mitigation measures should be proposed or, where this is not possible, compensatory measures should be considered.
- 2.4 The Planning and Compulsory Purchase Act (2004) requires the council to carry out a SA of each of the proposals in a Local Plan and to prepare a Local Plan with the objective of contributing to the achievement of sustainable development. The council is also required, under European Directive 2001/42/EC (the Strategic Environmental Assessment Directive) and The Environmental Assessment of Plans and Programmes Regulations 2004, to carry out an environmental assessment.
- 2.5 In recognition of the linkages across the various assessments (that is the SA / SEA, HRA, EIA and HIA) these have been brought into a single 'Integrated Assessment' report. Each element of the IA is explained below.

The Integrated Assessment Process

3.1 The stages of the IA are set out in Figure 1 below.

Figure 1: Stages of the Integrated Assessment Process

DPD: Evidence gathering and engagement

Stage A: Setting the context and objectives, establishing the baseline and deciding on the scope

- Identify other relevant policies, plans and programmes, and
 - sustainability objectives
- Collect baseline information
- · Identify sustainability issues and problems
- Develop the IA framework
- · Consult the consultation bodies on the scope of the IA report

DPD: Production and consultation

IA Stages and tasks

Stage B: Developing and refining options and assessing effects

- Test the DPD objectives against the IA framework
- Develop the DPD options including reasonable alternatives
- · Evaluate the likely effects of the DPD and alternatives
- Consider ways of mitigating adverse effects and maximising beneficial effects
- Propose measures to monitor the significant effects of implementing the DPD

Stage C: Preparing the IA Report and the publication version of the DPD

Stage D: Seek representations on the IA report and the publication DPD from consultation bodies and the public.

Submit draft DPD and supporting documents for independent examination Outcome of examination / Consider implications for SA/SEA compliance Local Plan adopted

Stage E: Post adoption reporting and monitoring

- Prepare and publish post adoption statement
- Monitor significant effects of implementing the Local Plan
- Respond to adverse effects

Findings of the Integrated Assessment

Stage A

- 4.1 The Scoping Report is Stage A. It includes a section on each of the following:
 - Relevant policies, plans and programmes, and sustainability objectives;
 - Baseline information;
 - Sustainability issues and problems;
 - The IA framework; and
 - How the prescribed consultation bodies have been consulted on, and fed into, the scope of the IA report.
- 4.2 A summary of the key issues and environmental, social and economic problems identified through the Scoping Report Update 2 are set out in Table 1 below. These have been identified through Stage 1 'Identify other relevant policies, plans and programmes, and sustainability objectives' and Stage A2 ' Collect baseline information' documented in Appendix 1 and 2 of the IA. The

Table 1: Summary of key issues and environmental, social and economic problems

 There is a need to: protect and enhance biodiversity, geodiversity and ecological networks and a multifunctional green infrastructure network protect and enhance soils and remediate contaminated land Landscapes (including Townscapes and Design) There is a need to: ensure that development makes a positive contribution to landscape and townscapes, local distinctiveness and sense of place
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local distinctiveness and sense of place
·
 ensure land and buildings are used in an effective and efficient manner, maximising the use of brownfield land
 promote high-quality, beautiful design through establishing local design expectations
Cultural Heritage (including Historic Environment)
There is a need to:
 protect, conserve and enhance the historic environment, including their wider settings
and to preserve and conserve archaeological heritage
Population
There is a need to ensure the needs of the future population are met through:
 a sustainable housing land supply and an appropriate mix of sizes, types and tenures to meet local housing needs
 an appropriate provision of supporting infrastructure to meet development needs
 promoting inclusive sustainable communities and community cohesion
There is also a need to:
 improve education and skills attainment
promote economic growth
 enhance the vitality and viability of the borough's centres
promote sustainable tourism and recreation

Human Health

There is a need to:

- improve health and well-being and reduce health inequalities across the borough
- promote quality and accessible open spaces
- protect and improve local environmental quality

Water

There is a need to:

- avoid and mitigate against flood risk
- sustainably manage water resources and protect and enhance water quality
- adapt and be resilient to climate change

Air / Climatic Factors

There is a need to:

- continue improving air quality
- reduce energy use, promote energy efficiency, and promote renewable and low carbon energy
- promote access to key services to reduce the need to travel
- encourage walking and cycling
- promote a sustainable low emission, integrated, efficient transport system that supports growth in the borough

Material Assets

There is a need to:

- promote sustainable waste management through the waste hierarchy
- manage minerals sustainably
- 4.3 The issues and problems listed in Table 2 above have then been translated into the proposed IA Objectives. These are accompanied by corresponding indicators so that the issues and problems can be assessed and monitored. The proposed IA Objectives are set out in Table 2 below:

Table 2: Proposed IA Objectives

1	To protect, conserve and enhance a high-quality multifunctional green infrastructure network, including biodiversity and geodiversity, that is ecologically connected.
2	To promote quality and accessible open spaces.
3	To protect and enhance the character and appearance of landscapes and townscapes, maintaining and strengthening local distinctiveness and sense of place.
4	To protect, conserve and enhance the historic environment, heritage assets and their setting.
5	To promote high-quality, beautiful design that meets local design expectations.
6	To ensure land and buildings are used in an effective and efficient manner, maximising the use of brownfield land.
7	To ensure appropriate provision of supporting infrastructure to meet development needs.
8	To improve health and well-being and reduce health inequalities.
9	To minimise and mitigate against flood risk and adapt to the effects of flood risk.
10	To protect and improve the quality of water bodies and river corridors and availability of water resources.
11	To protect and improve soil quality, best and most versatile agricultural land, and remediate contaminated land.
12	To minimise energy use, promote energy efficiency and the use of renewable and low carbon energy.

13	To ensure communities and infrastructure are resilient to the effects of climate change.
14	To protect and improve air quality.
15	To protect and improve local environmental quality.
16	To promote an integrated and improved transport system that provides sustainable
	transport choices and improves connectivity, including the walking and cycling network
	and the protection and enhancement of the PROW Network.
17	To promote accessibility to key services and reduce the need to travel.
18	To promote regeneration and reduce levels of deprivation and disparity.
19	To promote sustainable economic growth and job creation.
20	To protect and enhance the vitality and viability of Oldham Town Centre and the centres
	of Chadderton, Failsworth, Hill Stores, Lees, Royton, Shaw and Uppermill.
21	To promote sustainable tourism and leisure.
22	To improve education attainment and skill levels.
23	To provide a sustainable housing land supply and an appropriate mix of sizes, types and
	tenures to meet local housing needs.
24	To ensure the prudent use and sustainable management of minerals.
25	To manage waste sustainably in line with the waste hierarchy.
26	To promote mixed, balanced and inclusive sustainable communities.

4.4 To enable monitoring of these proposed IA Objectives a set of IA Monitoring Indicators have been proposed. These can be found in Section 16 of the IA Scoping Report Update 2.

Stage B

4.5 As illustrated in Figure 1 above, Stage B of the IA process is where the options are developed and refined, and their effects are assessed. Details of Stage B at both Issues and Options and Draft Plan stage is provided below.

Issues and Options

- 4.6 A summary of the IA appraisal carried out at the Issues and Option stage can be found in Section 6 of the IA Report.
- 4.7 At Issues and Options stage, several spatial options were assessed including reasonable alternatives. The likely effects of each of these options / alternatives were considered and any mitigation / enhancements to maximise beneficial effects identified. Table 3 below provides a summary of the options, the outcome of the IA process and how the options have informed the preferred approach.

Table 3: Summary of IA Appraisal of Spatial Options

Spatial Option	Appraisal Summary	How this has informed the Draft Local Plan policy
AFFORDABLE HOMES		
A: Should an affordable housing requirement be applied borough-wide?	Option B (targeted approach to affordable housing) results in more	The preferred approach is outlined in the Draft Local Plan in Policy H7 Affordable Housing.
B: Should there be a different affordable housing requirement for different parts of the borough, depending on their need?	positive outcomes overall than Option A (boroughwide approach).	Option B scored higher in the Issues and Options IA and this option has been taken forward as the preferred approach.
		The policy has set out three zones which reflect different value areas. Within each of these value areas different affordable housing requirements are required.
		Option A has not been taken forward as this does not lead to as many positive impacts as Option B.
		In the IA of the Draft Local Plan this proposed policy has scored neutral, positives and significantly positives scores.
HOMES IN MULTIPLE OCCUPATION		
A: If there is found to be a concentration of HMOs within a particular area, would you agree with the introduction of an Article 4 direction to	The IA appraisal for Homes in Multiple Occupation (HMO) Spatial Options A	The approach to HMOs is outlined in the Draft Local Plan Policy H10 Houses in Multiple Occupation.
remove permitted development rights for HMOs in specific areas, as necessary?	and B both scored the same.	The IA did not indicate a stronger performing option.
B: If there is found to be a concentration of HMOs within a particular area, would you agree with the introduction of an Article 4 direction to remove permitted development rights for HMOs boroughwide?		The draft policy sets out criteria for Houses in Multiple Occupation (HMOs) to meet. In addition, permission will not be granted where the proportion of HMOs result in them representing 10% or more of residential properties within a 50m radius measured from the centre of the application site. This boroughwide approach would reflect Spatial Option B.

Spatial Option	Appraisal Summary	How this has informed the Draft Local Plan policy
		There is further policy stated for Oldham Town Centre, which
		recognises that HMOs are best suited to locations that are well-
		connected to services, facilities and public transport.
		However specifically in relation to Article 4 Directions as per the options the supporting text to the policy indicates that a Direction may be sought for Oldham Town Centre or other specific parts of the borough. However, as the policy has not introduced an Article 4 Direction at this point in time, considering evidence, neither option has, at this point, been taken forward.
		The IA on the preferred option – the draft plan policy scored a mixture of neutral, positive and significantly positive scores.
HOUSING ALLOCATIONS		
A: Should Oldham focus the identification of	The IA of the housing	Option B has been taken forward. It incorporates option A and makes
housing allocations within the urban area – in	allocation spatial options	the most of sites in the urban areas, whilst ensuring that we are
Oldham Town Centre, the borough's other	shows at this stage	identifying a sufficient variety of sites through the inclusion of some
centres, key public transport corridors, on	generally there are more	greenfield sites where appropriate. Nevertheless, the majority of
previously developed land, vacant and under-	uncertainties around	development that will come forward will be within the urban area and
utilised buildings (including the re-use of	Option B (brownfield /	the release of open land would be the exception.
employment sites and mills, where appropriate)?	urban area plus greenfield)	
	than Option A (brownfield /	If a greenfield site is identified within a council regeneration
B: Should Oldham focus the identification of	urban area), which would	programme (e.g. the council's Residential Delivery Strategy) it has
housing allocations within the urban area as in	need to be further	been considered, as deliverability is indicated by this work. In
Option A, but also include within the scope open	appraised and mitigated	addition, some sites which are mixed (that is where they include
spaces (where identified as surplus to	where required, if this	greenfield and brownfield land) have also been considered. Previously
requirements through the council's open space	option was selected.	developed land within the Green Belt is also considered where
study), land currently designated as Other		appropriate. Some of these sites may already benefit from an extant
Protected Open Land where it does not meet		planning permission.
LGS criteria, and previously developed land in		
the Green Belt where this meets national		The approach of Option B is reflected in the potential housing
planning policy.		allocations proposed in Draft Local Plan Policy H1 – Housing and

Spatial Option	Appraisal Summary	How this has informed the Draft Local Plan policy
EMPLOYMENT ALLOCATIONS		Mixed-Use Allocations. The focus of the potential allocations is on brownfield land, particularly opportunities within Oldham Town Centre. Whilst recognising that it is important to identify a range of allocations across the borough that reflect the council's priorities and provide the opportunity to address local housing need through offering a range of scale, location and mix. Option A was therefore not solely taken forward as it would not in itself provide the same range of allocations.
A: To focus more on the connectivity to our	The IA of the employment	Option B has been taken forward. It incorporates Option A and it is
 existing employment sites and neighbouring districts key employment sites. B: A combination of providing some new employment land and improving connectivity to existing and neighbouring districts key employment sites. 	allocation options shows that at this stage there are more uncertainties with Option B (new employment land improving employment connectivity to existing employment sites), which if taken forward as an option would need further assessment and mitigation if required in comparison to Option A (improve connectivity to existing employment sites). The spatial options were enhanced by making reference to sustainable connectivity.	considered important that our residents have access to job opportunities within the borough, while also having improved connectivity to existing and neighbouring districts key employment sites. This option maximises the job opportunities available to our residents.
HEALTH AND WELLBEING		
A: Should there be a policy which restricts the location of hot food takeaways within 400m of a school?	Option A, B and C scored neutral against most IA objectives. However,	The preferred approach is outlined in the Draft Local Plan Policy CO8 Hot Food Takeaways.

Spatial Option	Appraisal Summary	How this has informed the Draft Local Plan policy
	Option B and C scored a	The policy sets out the parameters for approving hot food takeaways.
B: Should there be a policy which restricts the	significantly positive impact	Outside of centres within 400m of the principal entry point to a
location of hot food takeaways in areas with high	against the IA objective 'To	secondary school or sixth form college hot food takeaways will only be
levels of obesity?	improve health and well-	granted where they would not result in a proliferation of said uses.
	being and reduce health	
C: Should there be a policy which restricts the	inequalities'. Option C	(Primary Schools have not been selected as this would include the
location of hot food takeaways within 400m of a	scored significantly positive	majority of the borough and children at primary school are less likely
school and in areas with high levels of obesity?	against a further two IA	themselves to visit independently).
	objectives relating to local	
	environmental quality and	The policy also requires that applications for hot-food takeaways must
	centres and therefore	be supported by a Health Impact Assessment (HIA). Where an
	higher overall.	unacceptable adverse impact on health is established, planning
		permission will not be granted.
		Therefore, looking at the reasonable alternatives Option A has been
		incorporated. Consideration of obesity has also been incorporated as
		part of Options B and C but in the form of requiring a HIA, rather than
		a blanket restriction in areas of high obesity.
		As such, it is considered that a hybrid of options, including the highest
		scoring option as the HIA should consider factors such as obesity /
		deprivation, has been incorporated as the preferred option.
		The IA undertaken on this preferred approach has scored a mixture of
		neutrals, positives and a significantly positive score in relation to
		improving health and well being.

Draft Plan

- 4.8 The remainder of this Non-Technical Summary provides details of the IA appraisal accrued out on the Draft Plan.
- 4.9 This stage appraised the vision, plan objectives, draft policies and site allocations in the Draft Plan stage of the Local Plan review. A summary of the findings is set out in Tables 4, 5 and 6 below, where details of scoring can be found as well as any adverse and beneficial effects that may need to be mitigated or maximised. Full details can be found in Section 7 of the Integrated Assessment.

Part of Draft Local	the appraisal of the Oldhan Scoring	Adverse effects	Beneficial effects
Plan assessed	0		
Vision	The vision scored a mixture of neutral, positives and significantly positive scores.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to the vision. The vision scored positively / significantly positive against 24 IA objectives where it would have a beneficial impact.
PO1 Building quality homes to meet local needs and diversify the housing offer	PO1 scored a mixture of neutral, positives and significantly positive scores. There were 17 positive or significantly positive scores.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to plan objective 1. The plan objective scored positively / significantly positive against 17 IA objectives where it would have a beneficial impact.
PO2 Providing opportunities to learn and gain new skills	PO2 scored a mixture of neutral, positives and significantly positive scores. There were 18 neutral scored and 8 positive or significantly positive.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	The plan objective scored positively / significantly positive against 8 IA objectives where it would have a beneficial impact. The objective scored a lot of neutrals given its specific nature. The plan objective was enhanced as a result of the IA process in relation to IA6 on the efficient use of land. This was to clarify that the plan objective applies to existing facilities and not just new facilities. Wording was amended from 'new sites' to 'suitable sites'.
PO3 Boosting northern competitiveness by providing access to employment opportunities and growing local businesses	PO3 scored a mixture of neutral, positives and significantly positive scores. There were 13 neutral scored and 13 positive or significantly positive.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to plan objective 3. The plan objective scored positively / significantly positive against 13 IA objectives where it would have a beneficial impact.
PO4 Supporting the regeneration of Oldham Town	PO4 scored a mixture of neutral, positives and significantly	No adverse effects were identified therefore no changes	No enhancements were identified to plan objective 4. The plan

Table 4: Summary	of the appraisa	l of the Oldham	Draft Local Plan	Vision and Plan Objectives
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Part of Draft Local	Scoring	Adverse effects	Beneficial effects
Plan assessed Centre and creating thriving centres	positive scores. There were 3 neutral scored and 23 positive or significantly positive.	were required to mitigate adverse effects	objective scored positively / significantly positive against 23 IA objectives where it would have a beneficial impact.
PO5 Protecting and enhancing Oldham's landscapes	PO5 scored a mixture of neutral, positives and significantly positive scores. There were 7 neutral scored and 19 positive or significantly positive.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to plan objective 5. The plan objective scored positively / significantly positive against 19 IA objectives where it would have a beneficial impact.
PO6 Protecting, restoring and enhancing the natural environment	PO6 scored a mixture of neutral, positives and significantly positive scores. There were 3 neutral scored and 23 positive or significantly positive.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to plan objective 6. The plan objective scored positively / significantly positive against 23 IA objectives where it would have a beneficial impact.
PO7 Promoting sustainable development that mitigates and adapts to climate change	PO7 scored a mixture of neutral, positives and significantly positive scores. There were 9 neutral scored and 17 positive or significantly positive.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to plan objective 7. The plan objective scored positively / significantly positive against 17 IA objectives where it would have a beneficial impact.
PO8 Uplifting the health and well- being of our residents and local communities	PO8 scored a mixture of neutral, positives and significantly positive scores. There were 6 neutral scored and 20 positive or significantly positive.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to plan objective 8. The plan objective scored positively / significantly positive against 20 IA objectives where it would have a beneficial impact
PO9 Improving and valuing a better built environment	PO9 scored a mixture of neutral, positives and significantly positive scores. There were 10 neutral scored and 16 positive or significantly positive.	No adverse effects were identified therefore no changes were required to mitigate adverse effects.	No enhancements were identified to plan objective 9. The plan objective scored positively / significantly positive against 16 IA objectives where it would have a beneficial impact.
PO10 Promoting accessible and sustainable transport choices	PO10 scored a mixture of neutral, positives and significantly positive scores. There	No adverse effects were identified therefore no changes were required to	No enhancements were identified to plan objective 10. The plan objective scored

	Scoring	Adverse effects	Beneficial effects
Plan assessed			
	were 11 neutral scored and 15 positive or significantly positive.	mitigate adverse effects.	positively / significantly positive against 15 IA objectives where it would have a beneficial impact.

	Scoring	Mitigation	Enhancement
HOMES			
Policy H1: Delivering a Diverse Housing Offer	Policy H1 scored a mixture of potentially negative, neutral, positives and significantly positive scores. There were 13 neutral scored and 12 positive or significantly positive.	A negative score was given as sites in the housing land supply could include open spaces. Mitigation would be provided through Policy CO1. The policy has been screened in by HRA as additional houses could result in increases in population, resulting in increased air pollution (from road traffic) and recreational disturbance effects. The HRA identifies mitigation measures to address any likely significant effects.	None
Policy H2: Housing Mix	Policy H2 scored a mixture of neutral, positives and significantly positive scores. There were 13 neutral scored and 13 positive or significantly positive.	The HRA has screened the policy as additional houses could result in increases in population, resulting in increased air pollution (from road traffic) and recreational disturbance effects. The HRA identifies mitigation measures to address likely significant effects.	None
Policy H3: Density of New Housing	Policy H3 scored a mixture of neutral, positives and significantly positive scores. There were 12 neutral scored and 13 positive or significantly positive.	The HRA has screened the policy as additional houses could result in increases in population, resulting in increased air pollution (from road traffic) and recreational disturbance effects. The HRA identifies mitigation measures to address likely significant effects.	None
Policy H4: Homes for Older People	Policy H4 scored a mixture of neutral, positives and significantly positive scores. There were 15 neutral scored and 11 positive or significantly positive.	The HRA has screened the policy as additional houses could result in increases in population, resulting in increased air pollution (from road traffic)	None

Table 5: Summary of the appraisal of the Oldham Draft Local Plan Policies

	Scoring	Mitigation	Enhancement
		and recreational disturbance effects. The	
		HRA identifies mitigation measures to	
		address likely significant effects.	
Policy H5: Homes for	Policy H5 scored a mixture of neutral,	The HRA has screened the policy as	In relation to IA17 the IA identified that
Disabled People	positives and significantly positive scores.	additional houses could result in	the policy reasoned justification could
	There were 16 neutral scored and 10	increases in population, resulting in	reference accessibility to key services and
	positive or significantly positive.	increased air pollution (from road traffic)	public transport to improve
		and recreational disturbance effects. The	effectiveness. Reference to accessibility
		HRA identifies mitigation measures to	and policies H1 and CO9 was added to
		address likely significant effects.	the reasoned justification of the policy.
Policy H6: Homes for	Policy H6 scored a mixture of neutral,	The HRA has screened the policy as	
Children and Care	positives and significantly positive scores.	additional houses could result in	
Leavers	There were 14 neutral scored and 12	increases in population, resulting in	
	positive or significantly positive.	increased air pollution (from road traffic)	
		and recreational disturbance effects. The	
		HRA identifies mitigation measures to	
		address likely significant effects.	
Policy H7:	Policy H7 scored a mixture of neutral,	The HRA has screened the policy as	
Affordable Housing	positives and significantly positive scores.	additional houses could result in	
	There were 18 neutral scored and 8	increases in population, resulting in	
	positive or significantly positive.	increased air pollution (from road traffic)	
		and recreational disturbance effects. The	
		HRA identifies mitigation measures to	
		address likely significant effects.	
Policy H8: Vacant	Policy H8 scored a mixture of neutral,	None	None
Building Credit	positives and significantly positive scores.		
	There were 16 neutral scored and 10		
	positive or significantly positive.		
Policy 9: Rural	Policy H9 scored a mixture of potentially	A negative score was given as rural	None
Exception Sites	negative, uncertain, neutral, positives	exception sites are likely to be in the	
	and significantly positive scores. There	Green Belt and possibly including	

	Scoring	Mitigation	Enhancement
	were 17 neutral scored and 3 positive or	greenfield sites. However, policy OL2	
	significantly positive.	would need to be met.	
	There was a mixed score of +/? against IA	The HRA has screened the policy as	
	18 (regeneration)	additional houses could result in	
		increases in population, resulting in	
		increased air pollution (from road traffic)	
		and recreational disturbance effects. The	
		HRA identifies mitigation measures to	
		address likely significant effects.	
Policy H10: Houses	Policy H10 scored a mixture of neutral,	The HRA has screened the policy as	None
in Multiple	positives and significantly positive scores.	additional houses could result in	
Occupation	There were 15 neutral scored and 11	increases in population, resulting in	
	positive or significantly positive.	increased air pollution (from road traffic)	
		and recreational disturbance effects. The	
		HRA identifies mitigation measures to	
		address likely significant effects.	
Policy H11: Custom /	Policy H11 scored a mixture of neutral,	The HRA has screened the policy as	None
Self-Build and	positives and significantly positive scores.	additional houses could result in	
Community-led	There were 20 neutral scored and 6	increases in population, resulting in	
Housing	positive or significantly positive.	increased air pollution (from road traffic)	
		and recreational disturbance effects. The	
		HRA identifies mitigation measures to	
		address likely significant effects.	
Policy H12: Gypsies,	Policy H12 scored a mixture of neutral,	The HRA has screened the policy as	None
Travellers and	positives and significantly positive scores.	additional houses could result in	
Travelling	There were 19 neutral scored and 7	increases in population, resulting in	
Showpeople	positive or significantly positive.	increased air pollution (from road traffic)	
		and recreational disturbance effects. The	
		HRA identifies mitigation measures to	
		address likely significant effects.	

	Scoring	Mitigation	Enhancement
Policy H13: Housing	Policy H13 scored a mixture of potentially	No mitigation required as Policies N1 to	None
and Mixed-Use	negative, uncertain, neutral, positives	N3 and CO1 mitigates loss of open space.	
Allocations	and significantly positive scores. There		
	were 9 neutral scored and 14 positive or	The HRA has screened the policy as	
	significantly positive.	additional houses could result in	
		increases in population, resulting in	
	A X/? score was given against IA 1(green	increased air pollution (from road traffic)	
	infrastructure) and a +/? score was given	and recreational disturbance effects. The	
	for IA11 (soil) due to loss of soil / green	HRA identifies mitigation measures to	
	infrastructure as some sites may include	address likely significant effects.	
	greenfield sites / open space.		
ECONOMY AND			
EMPLOYMENT			
Policy E1 – Business	Policy E1 scored a mixture of neutral,	The HRA has screened the policy, and the	None
and Employment	positives and significantly positive scores.	individual Business Employment Areas	
Areas	There were 17 neutral scored and 9	proposed for designation through Policy	
	positive or significantly positive.	E1, in as there may be possible impacts	
		on European sites arising from air	
		pollution effects (increased traffic flows).	
		There may also be possible direct	
		impacts on the Rochdale Canal SAC from	
		development within 200m of the Canal.	
		The HRA identifies mitigation measures	
		to address likely significant effects.	
Policy E2 –	Policy E2 scored a mixture of uncertain,	The HRA has screened the site in as there	None
Exceptions within	neutral, positives and significantly	may be possible impacts on European	
Business and	positive scores. There were 20 neutral	sites arising from air pollution effects	
Employment Areas	scored and 5 positive or significantly	(increased traffic flows).	
and other existing	positive.	, , ,	
employment sites			

	Scoring	Mitigation	Enhancement
		There may also be possible direct	
		impacts on the Rochdale Canal SAC from	
		development within 200m of the Canal.	
		The HRA identifies mitigation measures	
		to address likely significant effects.	
Policy E3 – Reuse	Policy E3 scored a mixture of neutral,	The HRA has screened the site in as there	None
, and redevelopment	positives and significantly positive scores.	may be possible impacts on European	
of Mill Buildings	There were 21 neutral scored and 5	sites arising from air pollution effects	
C C	positive or significantly positive.	(increased traffic flows).	
		There may also be possible direct	
		impacts on the Rochdale Canal SAC from	
		development within 200m of the Canal.	
		The HRA identifies mitigation measures	
		to address likely significant effects.	
Policy E4 – Office,	Policy E3 scored a mixture of uncertain,	The HRA has screened the policy in due	None
Industry and	neutral, positives and significantly	to possible impacts on European sites	
Warehousing	positive scores. There were 20 neutral	arising from air pollution effects. The	
Allocations	scored and 5 positive or significantly	HRA identifies mitigation measures to	
	positive.	address likely significant effects.	
TOURISM			
Policy TM1 –	Policy TM1 scored a mixture of neutral,	The HRA has screened the policy in due	None
Tourism	positives and significantly positive scores.	to possible cause of increase in	
	There were 10 neutral scored and 16	recreational disturbance, both to the	
	positive or significantly positive.	Canal and to the South Pennine Moors.	
		The HRA identifies mitigation measures	
		to address likely significant effects.	
Policy TM2 – Farm	Policy TM2 scored a mixture of uncertain,	None	None
Diversification	neutral, positives and significantly		
	positive scores. There were 19 neutral		

	Scoring	Mitigation	Enhancement
	scored and 6 positive or significantly		
	positive.		
CENTRES			
Policy C1 – Our	Policy C1 scored a mixture of neutral,	None	None
Centres	positives and significantly positive scores.		
	There were 13 neutral scored and 13		
	positive or significantly positive.		
Policy C2 – Local	Policy C2 scored a mixture of neutral,	None	None
Services and	positives and significantly positive scores.		
Facilities	There were 17 neutral scored and 9		
	positive or significantly positive.		
Policy C3 – Retail	Policy C3 scored a mixture of neutral,	None	None
and Leisure Impact	positives and significantly positive scores.		
Assessments and	There were 16 neutral scored and 10		
Sequential Tests	positive or significantly positive.		
Policy C4 – Changes	Policy C3 scored a mixture of neutral,	None	None
of use and	positives and significantly positive scores.		
redevelopment	There were 13 neutral scored and 13		
within the	positive or significantly positive.		
borough's centres			
	In relation to IA18 (regeneration) and		
	IA19 (economic growth) the effects		
	increase from + in the short term to ++ in		
	the long term.		
OLDHAM TOWN			
CENTRE			
Policy OTC1:	Policy OTC1 scored a mixture of neutral,	None	None
Oldham Town	positives and significantly positive scores.		
Centre	There were 3 neutral scored and 23		
	positive or significantly positive.		

	Scoring	Mitigation	Enhancement
	IA6 (Efficient use of land); IA15 (local environmental quality); IA18 (regeneration); IA19 (economic growth); IA20 (centres); IA21 (tourism) and IA26 (inclusive communities) increased in effects over time from + in the short term to ++ in the long term.		
Policy OTC2: Protecting and Enhancing Oldham Town Centre Conservation Area	Policy OTC2 scored a mixture of neutral, positives and significantly positive scores. There were 8 neutral scored and 18 positive or significantly positive.	None	Policy amended from 'appropriate greening' to 'appropriate multi- functional green infrastructure' to ensure many benefits are delivered from greening against IA objectives 1 on green infrastructure, IA2 on open space and IA9 on flood risk.
Policy OTC3: Creating a Better Public Realm for Oldham Town Centre	Policy OTC3 scored a mixture of neutral, positives and significantly positive scores. There were 10 neutral scored and 16 positive or significantly positive.	None	None
Policy OTC4 - Green Infrastructure within and around Oldham Town Centre	Policy OTC4 scored a mixture of neutral, positives and significantly positive scores. There were 6 neutral scored and 20 positive or significantly positive.	None	None
Policy OTC5 - Creating better vehicular parking and drop off facilities in Oldham Town Centre	Policy OTC5 scored a mixture of neutral, positives and significantly positive scores. There were 17 neutral scored and 9 positive or significantly positive.	None	None
ADDRESSING CLIMATE CHANGE			

	Scoring	Mitigation	Enhancement
Policy CC1 –	Policy cc1 scored a mixture of neutral,	None	None
Sustainable	positives and significantly positive scores.		
Construction, Energy	There were 13 neutral scored and 14		
Efficiency and	positive or significantly positive.		
Retrofitting			
	IA8 (health), IA14 (air quality) and IA18		
	(regeneration and disparity) scored + in		
	the short term to ++ in the long time.		
Policy CC2	Policy OTC5 scored a mixture of	For IA2 the policy was mitigated by	None
Renewable & Low	potentially negative, neutral, positives	ensuring that open space is included	
Carbon Energy	and significantly positive scores. There	within the criteria.	
	were 13 neutral scored and 13 positive or		
	significantly positive.	For IA11 the policy was mitigated by	
		ensuring that loss of high-quality soil and	
	Mixed scores of/x were given against	agricultural land was included within the	
	IA2 (open space) and IA11 (soil) as the	criteria.	
	policy partially met the objective. IA18		
	also scored/x as minerals is not	For IA24 a new criterion referring to	
	included within the criteria.	Minerals Safeguarding Areas has been	
		added.	
	IA18 (energy) scored + in the short term		
	to ++ in the long term		
Policy CC3 -	Policy CC3 scored a mixture of neutral,	None	None
Managing Flood Risk	positives and significantly positive scores.		
	There were 14 neutral scored and 12		
	positive or significantly positive.		
Policy CC4 -	Policy CC4 scored a mixture of neutral,	None	None
Sustainable	positives and significantly positive scores.		
Drainage – Foul and	There were 15 neutral scored and 11		
Surface Water	positive or significantly positive.		
Policy CC5 - Water	Policy CC5 scored a mixture of neutral,	None	None
Efficiency	positives and significantly positive scores.		

	Scoring	Mitigation	Enhancement
	There were 17 neutral scored and 9		
	positive or significantly positive.		
Policy CC6	Policy CC6 scored a mixture of neutral,	None	None
Groundwater Source	positives and significantly positive scores.		
Protection Zones	There were 22 neutral scored and 4		
	positive or significantly positive.		
NATURAL			
ENVIRONMENT AND			
OPEN LAND			
Policy OL1	Policy OL1 scored a mixture of potentially	IA12 scored negative as policy could	None
Consideration for	negative, neutral, positives and	constrain renewable energy, in particular	
the Peak District	significantly positive scores. There were	wind energy, however mitigation is not	
National Park	17 neutral scored and 8 positive or	required as this area is unlikely to be	
	significantly positive.	acceptable for wind turbines and other	
		plan policies address energy.	
Policy OL2	Policy OL2 scored a mixture of potentially	For IA12 mitigation is not needed as it	None
Protecting and	negative, uncertain, neutral, positives	may not be acceptable for renewable	
enhancing Oldham's	and significantly positive scores. There	schemes, particularly wind turbines, to	
Green Belt	were 8 neutral scored and 17 positive or	be permitted and proposals needs to be	
	significantly positive.	determined on their own merits in line	
		with plan policies. Other policies address	
	IA12 (energy) scored a mixed score of X/?	energy including CC1 and CC2.	
	as the policy could constrain some types		
	of low carbon energy in the Green Belt.		
	IA16 scored a mixed score of +/? As the		
	policy may enhance the Green Belt		
	including walking and cycling routes but		
	specific improvements are not identified.		
Policy OL3	Policy OL3 scored a mixture of neutral,	None	For clarity, in relation to IA4 design was
Extensions and	positives and significantly positive scores.		mentioned twice in the policy criterions
alterations to			and therefore to remove repetition

	Scoring	Mitigation	Enhancement
existing buildings	There were 22 neutral scored and 4		reference to design was removed form
within the Green	positive or significantly positive.		criterion 1.
Belt			
Policy OL4 Local	Policy OL4 scored a mixture of neutral,	None	None
Green Space	positives and significantly positive scores.		
	There were 8 neutral scored and 18		
	positive or significantly positive.		
Policy OL5	Policy OL5 scored a mixture of neutral,	None	None
Protecting dark skies	positives and significantly positive scores.		
and tranquillity	There were 17 neutral scored and 9		
	positive or significantly positive.		
ADDRESSING THE			
BIODIVERSITY			
EMERGENCY			
Policy N1 Protecting	Policy N1 scored a mixture of neutral,	None	None
Nature	positives and significantly positive scores.		
	There were 14 neutral scored and 12		
	positive or significantly positive.		
Policy N2 Restoring	Policy N2 scored a mixture of neutral,	None. Uncertainty was expressed as	None
Nature	positives and significantly positive scores.	there may be overlap between BNG and	
	There were 5 neutral scored and 21	minerals. Any offset sites would not be	
	positive or significantly positive.	able to be worked for minerals but	
		wouldn't necessarily sterilise as such.	
		Therefore, no mitigation needed and	
		Minerals DPD addresses minerals.	
Policy N3 Enhancing	Policy N3 scored a mixture of neutral,	None	None
Green Infrastructure	positives and significantly positive scores.		
through	There were 5 neutral scored and 21		
development	positive or significantly positive.		
	IA13 (resilience) scores + in the short		
	term to ++ in the long term.		

	Scoring	Mitigation	Enhancement
Policy N4 Tree	Policy N4 scored a mixture of neutral,	None	None
Replacement	positives and significantly positive scores.		
	There were 15 neutral scored and 11		
	positive or significantly positive.		
	IA8 (health), IA9 (flood risk), IA11 (soil		
	quality), IA13 (climate change) and IA14		
	(air quality) scored neutral in the short		
	term to positive in the medium and long		
	term as in the short term, any tree loss		
	that is compensated will not give		
	significant benefits when first planted to		
	health, flood risk mitigation, soil quality,		
	climate change resilience and air quality.		
OLDHAM'S			
HISTORIC			
ENVIRONMENT			
Policy HE1 – The	Policy HE1 scored a mixture of neutral,	None	None
Historic	positives and significantly positive scores.		
Environment	There were 9 neutral scored and 17		
	positive or significantly positive.		
Policy HE2 Securing	Policy HE2 scored a mixture of neutral,	None	None
the Preservation	positives and significantly positive scores.		
and Enhancement of	There were 10 neutral scored and 16		
Oldham's Heritage	positive or significantly positive.		
Assets			
Policy HE3	Policy HE3 scored a mixture of neutral,		
Development	positives and significantly positive scores.		
proposals affecting	There were 14 neutral scored and 12		
conservation areas	positive or significantly positive.		
Policy HE4 Oldham's	Policy N4 scored a mixture of neutral,	None	None
Mills	positives and significantly positive scores.		

	Scoring	Mitigation	Enhancement
	There were 15 neutral scored and 11 positive or significantly positive.		
	IA20 (centres) scored + in the short term to ++ in the medium and long term as conservation areas should be enhanced over time).		
Policy HE5 Canals	Policy HE5 scored a mixture of neutral, positives and significantly positive scores. There were 11 neutral scored and 15 positive or significantly positive.	None	In relation to IA1 (biodiversity and green infrastructure) and IA2 (open space) the policy wording was amended from open space to green infrastructure.
CREATING A BETTER AND BEAUTIFUL OLDHAM			
Policy D1 – A Design-Led Approach for Residential & Residential-Led Mixed-Use Development	Policy D1 scored a mixture of neutral, positives and significantly positive scores. There were 8 neutral scored and 18 positive or significantly positive. Effects increase from + to ++ over time against IA1 (green infrastructure); IA7 (infrastructure; IA8 (health); IA9 (flood risk); IA13 (climate change); IA17	None	None
Policy D2 – A Design	infrastructure; IA20 (centres); and IA23 (housing). Policy D2 scored a mixture of neutral,	None	None
Led Approach to	positives and significantly positive scores.		NOTE
Non-Residential, Commercial and Employment	There were 10 neutral scored and 16 positive or significantly positive.		
Developments	Effects increase from + to ++ over time against IA1 (green infrastructure); IA7		

	Scoring	Mitigation	Enhancement
	(infrastructure; IA8 (health); IA9 (flood		
	risk); IA13 (climate change); IA17		
	infrastructure; and IA18 (regeneration);		
Policy D3 - Design	Policy D3 scored a mixture of neutral,	None	None
Scrutiny	positives and significantly positive scores.		
	There were 9 neutral scored and 17		
	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA1 (green infrastructure); IA2		
	(open spaces); IA7 (infrastructure; IA12		
	(energy); IA13 (climate change); and IA16		
	(transport).		
Policy D4 – Creating	Policy D4 scored a mixture of neutral,	None	None
Better Views,	positives and significantly positive scores.		
Gateways and Taller	There were 18 neutral scored and 8		
Buildings	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA17 infrastructure; and IA18		
	(regeneration); IA 20 (centres); and IA26		
	(inclusive communities).		
Policy D5 –	Policy D5 scored a mixture of neutral,	None	None
Improving the	positives and significantly positive scores.		
Quality of	There were 22 neutral scored and 4		
Advertisements and	positive or significantly positive.		
Signage in Oldham			
	Effects increase from + to ++ over time		
	against IA 20 (centres); and IA26.		
Policy D6 – Creating	Policy D6 scored a mixture of neutral,	None	None
a Better Public	positives and significantly positive scores.		
Realm in Oldham			

	Scoring	Mitigation	Enhancement
	There were 10 neutral scored and 16		
	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA9 (flood risk); IA13 (climate		
	change); and IA14 (air quality).		
Policy D7 -	Policy D7 scored a mixture of neutral,	None	None
Development within	positives and significantly positive scores.		
the curtilage of a	There were 20 neutral scored and 6		
dwellinghouse	positive or significantly positive.		
CREATING A			
SUSTAINABLE,			
ACTIVE, ACCESSIBLE			
NETWORK FOR			
OLDHAM			
Policy T1 –	Policy T1 scored a mixture of neutral,	None	None
Delivering Oldham's	positives and significantly positive scores.		
Transport Priorities	There were 12 neutral scored and 14		
	positive or significantly positive.		
Policy T2 – Creating	Policy T2 scored a mixture of neutral,	None	None
Sustainable Streets	positives and significantly positive scores.		
	There were 9 neutral scored and 17		
	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA1 (green infrastructure); IA2		
	(open space); IA9 (flood risk); IA13		
	(climate change); IA15 (environmental		
	quality); IA18 (regeneration); IA19		
	(economic growth); IA20 (centres); and		
	IA26 (inclusive communities).		

	Scoring	Mitigation	Enhancement
Policy T3 – Car	Policy T3 scored a mixture of neutral,	None	None
Parking Standards in	positives and significantly positive scores.		
Oldham	There were 14 neutral scored and 12		
	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA5 (design); IA6 (efficient use of		
	land); IA7 (infrastructure); IA9 (flood		
	risk); IA8 (health); IA14 (air quality); IA17		
	(access to key services); IA20 (centres);		
	IA21 (tourism); and IA26 (inclusive		
	communities).		
Policy T4 – Providing	Policy T4 scored a mixture of neutral,	None	None
for electric vehicle	positives and significantly positive scores.		
charging points	There were 20 neutral scored and 6		
	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA7 (infrastructure); IA15 (local		
	environmental quality); and IA16		
	(sustainable transport).		
Policy T5 –	Policy T5 scored a mixture of neutral,	None	None
Transport	positives and significantly positive scores.		
Statements,	There were 16 neutral scored and 10		
Assessments and	positive or significantly positive.		
Travel Plans in New			
Development			
COMMUNITIES			
Policy CO1 -	Policy CO1 scored a mixture of neutral,	None	None
Protection of	positives and significantly positive scores.		
Existing Open	There were 7 neutral scored and 19		
Spaces	positive or significantly positive.		

	Scoring	Mitigation	Enhancement
Policy CO2 - New	Policy CO2 scored a mixture of neutral,	None	None
and Enhanced Open	positives and significantly positive scores.		
Spaces	There were 7 neutral scored and 19		
	positive or significantly positive.		
Policy CO3 - Open	Policy CO3 scored a mixture of neutral,	None	None
Space Standards	positives and significantly positive scores.		
	There were 8 neutral scored and 18		
	positive or significantly positive.		
Policy CO4 Cultural,	Policy CO4 scored a mixture of neutral,	None	None
Community and	positives and significantly positive scores.		
Health Facilities	There were 16 neutral scored and 10		
	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA3 (landscapes and townscapes);		
	IA4 (heritage); IA8 (health); IA18		
	(regeneration); IA19 (economic growth);		
	IA20 (centres); IA21 (tourism); IA22		
	(education); and IA26 (inclusive		
	communities).		
Policy CO5:	Policy CO5 scored a mixture of neutral,	None	None
Education and Skills	positives and significantly positive scores.		
	There were 13 neutral scored and 13		
	positive or significantly positive.		
Policy CO6: Securing	Policy CO6 scored a mixture of neutral,	None	None
Educational Places	positives and significantly positive scores.		
through New	There were 20 neutral scored and 6		
Residential	positive or significantly positive.		
Development			
Policy CO7 – Health	Policy CO7 scored a mixture of neutral,	None	None
Impact Assessments	positives and significantly positive scores.		

	Scoring	Mitigation	Enhancement
in New	There were 18 neutral scored and 8		
Development	positive or significantly positive.		
Policy CO8 Hot Food	Policy CO8 scored a mixture of neutral,	None	None
Takeaways	positives and significantly positive scores.		
	There were 21 neutral scored and 5		
	positive or significantly positive.		
Policy CO9 Creating	Policy CO9 scored a mixture of neutral,	None	None
Sustainable and	positives and significantly positive scores.		
Accessible	There were 15 neutral scored and 11		
Communities	positive or significantly positive.		
PROTECTING OUR			
LOCAL			
ENVIRONMENT			
Policy LE1 - Noise	Policy LE1 scored a mixture of neutral,	None	None
Pollution and	positives and significantly positive scores.		
Vibration in New	There were 15 neutral scored and 11		
Development	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA8 (health) and IA15		
	(environmental quality).		
Policy LE2 - Ground	Policy LE2 scored a mixture of neutral,	None	None
Conditions and	positives and significantly positive scores.		
Contaminated Land	There were 18 neutral scored and 8		
	positive or significantly positive.		
	Effects increase from + to ++ over time		
	against IA18 (regeneration);		
Policy LE3 - Air	Policy LE3 scored a mixture of neutral,	None	None
Quality	positives and significantly positive scores.		
	There were 17 neutral scored and 9		
	positive or significantly positive.		

	Scoring	Mitigation	Enhancement
INFRASTRUCTURE			
AND DELIVERY			
Policy IN1 Digital	Policy IN1 scored a mixture of neutral,	None	None
Infrastructure and	positives and significantly positive scores.		
Telecommunications	There were 22 neutral scored and 4		
	positive or significantly positive.		
Policy IN2 – Planning	Policy IN2 scored a mixture of neutral,	None	None
Obligations	positives and significantly positive scores.		
	There were 5 neutral scored and 21		
	positive or significantly positive.		
Policy IN3 -	Policy IN3 scored a mixture of neutral,	None	None
Delivering Social	positives and significantly positive scores.		
Value and Inclusion	There were 19 neutral scored and 7		
	positive or significantly positive.		

Allocations

- 4.10 Each proposed site allocation for development in the Draft Plan has been appraised. The full IA appraisal can be seen in Appendix 17 of IA, where details of mitigation and/or enhancements can be seen. However, generally mitigation is provided through other plan policies either in Places for Everyone (PfE) or other Local Draft Plan policies as the plan should be read as a whole. Examples of the policies that would help provide mitigation have been expressed in the full IA in the appendix.
- 4.11 A summary of the IA findings for each potential allocation can be found in Table 43, Section 7, of the IA Report. Details of the site selection methodology can be found in the site selection topic paper.

Table 6: Summary of	the appraisal of the Oldham Draft Local Plan potential allocations
Housing and	Based on the IA and HRA assessment the site would appear acceptable to
Mixed-Use	progress through the next stages of the Local Plan Review.
potential	
allocations	
Office, Industry	Based on the IA and HRA assessment the site would appear acceptable to
and	progress through the next stages of the Local Plan Review.
Warehousing	
potential	
allocations	

Table 6: Summary of the appraisal of the Oldham Draft Local Plan potential allocations

Equalities Impact Assessment

- 4.12 The Equality Duty requires consideration of how different people will be affected by public sector activities, helping the sector to deliver policies and services which are efficient and effective; accessible to all; and which meet different people's needs.
- 4.13 The EIA process considers the effects of the Local Plan review on the following groups -Disabled people; Care leavers; particular ethnic groups; men or women (including impacts due to pregnancy / maternity); people of particular sexual orientation/s; people in a marriage or civil partnership; people who are proposing to undergo, are undergoing or have undergone a process, or part of a process, of gender reassignment; people of low incomes; people in particular age groups; and groups with particular faiths and beliefs.
- 4.14 For the purposes of assessing the Draft Local Plan the EIA is addressed through the Oldham Impact Assessment (OIA) tool. The OIA tool has been developed by Oldham Council and is used to assess the impact of relevant policies, programmes and decisions on the equalities characteristics, our corporate priorities and the Future Oldham aims.
- 4.15 The OIA concluded that there was no negative impact from the Draft Local Plan on the equality characteristics. The Plan also scored positively in relation to several of the council's Corporate Priorities and all of the Future Oldham aims.

Health Impact Assessment

- 4.16 The role of a HIA is to assess the potential health and well-being impacts of the Local Plan review.
- 4.17 The assessment has assessed the Draft Local Plan against the following themes:
 - Housing design and affordability;
 - Social infrastructure and accessibility;
 - Access to open space and nature;
 - Air Quality, noise and neighbourhood amenity;
 - Accessibility and active travel;
 - Crime reduction and community safety;
 - Access to healthy food;
 - Access to work and training;
 - Social cohesion and inclusive design;
 - Minimising the use of resources; and
 - Climate Change.
- 4.18 It is considered that there are no gaps where the Draft Local Plan has not addressed the above themes. As such, it is concluded that health impacts have been sufficiently addressed by the Draft Local Plan to support the need to improve health and well-being and reduce health inequalities.

Habitat Regulations Assessment

- 4.19 A Habitats Regulations Assessment (HRA) has been prepared on the Draft Local Plan by the Greater Manchester Ecology Unit (GMEU). Through the Screening and Appropriate Assessment the HRA has assessed whether the Draft Local Plan needs to be amended to avoid harm to European sites or if a more detailed Assessment of impacts is required.
- 4.20 The HRA identifies that the following European designated sites have the potential to be affected by development proposed and planned for within the Oldham Draft Local Plan:
 - Rochdale Canal Special Area of Conservation (SAC)
 - South Pennine Moors SAC
 - Dark Peak Moors (South Pennine Moors Phase 1) Special Protection Area (SPA)
 - South Pennine Moors Phase 2 SPA

The findings of the 'Screening'

- 4.21 The first stage of the HRA is to carry out a Likely Significant Effect Test, otherwise known as Screening. This is essentially a risk assessment to decide whether a particular policy, or proposed site allocation, can be effectively 'screened out' from further, more detailed assessment, or if it needs to go forward for more detailed Assessment (and therefore 'screened in'.
- 4.22 Through this process the policies in Table 7 below have been 'screened in'.

Table 7: 'Screened in' Draft Local Plan policies

Policy H1: Delivering a Diverse Housing Offer
Policy H2: Housing Mix
Policy H3: Density of New Housing
Policy H4: Homes for Older People
Policy H5: Homes for Disabled People
Policy H6: Homes for Children and Care Leavers
Policy H7: Affordable Housing
Policy H9: Rural Exception Sites
Policy H10: Houses in Multiple Occupation
Policy H11: Custom/ Self-Build and Community-led Housing
Policy H12: Gypsies, Travellers and Travelling Showpeople
Policy H13: Housing and Mixed-Use Allocations
Economy and Employment
Policy E1: Business and Employment Areas
Policy E2: Exceptions within Business and Employment Areas and other existing employment sites
Policy E3: Reuse and redevelopment of Mill Buildings
Policy E4: Allows the allocation of new office, industry and warehousing allocations
Tourism
Policy TM1: Tourism

4.23 All the potential allocations for housing and mixed-use development identified in Draft Local Plan Policy H13 and all the potential allocations for office, industry and warehousing identified in Draft Local Plan Policy E4 were 'screened in' for further Assessment. 4.24 As part of the assessment of Draft Local Plan Policy E1 all Business Employment Areas have been individually assessed and 'screened in'.

The findings of the 'Appropriate Assessment'

- 4.25 The initial Screening process identified the following sources as potentially likely to have a likely significant effect (LSE) on the European designated sites listed at paragraph 4.20 above:
 - Effects on functionally linked land
 - Recreational pressure
 - Air pollution (arising from increased road traffic)
 - Direct impact (sites within 200m of the Rochdale Canal SAC)
- 4.26 These likely significant effects have therefore been considered as part of the Appropriate Assessment, with the following conclusions drawn:
 - Having assessed the potential site allocations identified in Draft Local Plan policies H13 and E4 it is considered that the operation of the Oldham Draft Local Plan will have no Likely Significant Effects on Functionally Linked Land.
 - With regards to recreational pressure:
 - Draft Local Plan Policy TM1 Tourism is considered to have potential to cause increased disturbance of the Rochdale Canal by potentially causing an increase in canal boat movements. It is concluded, however, that there are sufficient safeguards in place to effectively avoid any Likely Significant Effects on the Rochdale Canal SAC arising from the operation of Policy TM1.
 - The operation of the Oldham Draft Local Plan is considered likely to cause recreational disturbance effects on the above upland designated sites of the South Pennine Moors SAC, the Peak District Moors SPA and the South Pennine

Moors Phase 2 SPA. This is because new homes planned for in the Draft Local Plan may cause an increase in local populations, and these population increases may in turn cause increased recreational disturbance as people pursue leisure activities in the uplands. This impact has already been assessed as part of the HRA of the Places for Everyone Joint Development Plan and it is considered that its conclusions, recommendations and proposed mitigations measures also apply to the Oldham Draft Local Plan:

- To mitigate for increases in recreational disturbance in the uplands, the HRA of PfE recommends that a Strategic Access Management and Monitoring Strategy (SAMMS) is developed and that Suitable Alternative Natural Greenspace (SANG) is provided to mitigate recreation pressure impacts on the South Pennine Moors SPA/SAC, which new development within 7km of the SPA/SAC will need to contribute towards providing. The SAMMS and SANG measures will be funded through developer contributions on planning permission for new development and further detail regarding how this will be implemented is to be set out in a Supplementary Planning Document (SPD).
- In addition to these PfE measures there are also a number of policies within the Oldham Draft Local Plan which will act to mitigate any possible increases in

recreational pressures, and which will serve to protect designated sites. These Policies include:

- Policy N1 Protecting Nature; and
- o Policy N3 Enhancing Green Infrastructure through development
- With regards to air pollution it is recognised that air pollution from increased road traffic can cause harm to sensitive habitats, including habitats associated with the designation of the South Pennine Moors and the Peak District Moors. The Assessment concludes that:
 - Increased traffic movements in the vicinity of the Rochdale Canal SAC and arising from the development of sites close to the Canal will not have a harmful effect on the special interest of the Canal – that is, no adverse effect on the integrity of this site will arise. On this basis, it is concluded that any increase in nitrogen deposition above the screening thresholds at this site will not have any adverse effect on the measures currently being implemented to achieve the site's conservation objective.
 - The operation of the Oldham Draft Local Plan is considered likely to have the potential to cause effects on the above upland designated sites through increases in air pollution, because new homes planned for in the Plan may cause an increase in traffic flows on certain routes. This impact has already been assessed as part of the HRA of the Places for Everyone Joint Development Plan and it is considered that its conclusions, recommendations and proposed mitigations measures also apply to the Oldham Draft Local Plan. In this instance the HRA of Places for Everyone concluded that:
 - There would be no Likely Significant Effects on the South Pennine Moors SAC, the Peak District Moors SPA and the South Pennine Moors Phase 2 SPA resulting from air pollution.
 - There may be air pollution impacts from the operation of the Plan (that is Places for Everyone) on part of the Manchester Mosses SAC (Holcroft Moss) and advised that mitigation was required for this impact. The necessary mitigation has been incorporated into Places for Everyone Policy JP-C7 Transport Requirements of New Development, which states that planning applications which are required to be accompanied by a Transport assessment will need to consider air quality impacts on Holcroft Moss, within the Manchester Mosses Special Area of conservation (SAC). As such, the proposed mitigation would apply to relevant developments within Oldham in accordance with JP-C7.
 - In addition, there are several other policies proposed in the Oldham Draft Local Plan which will act to mitigate any possible increases in air pollution and serve to protect designated sites.
- Finally, with regards to Direct Impact (where sites are within 200m of the Rochdale Canal SAC) several potential allocations were assessed in this regard and it was concluded that both effects from diffuse water pollution and shading could be readily avoided by using established mechanisms, although it is recommended that detailed planning proposals for these sites are informed by project-level HRAs. Draft Local Plan Policy N1 Protecting Nature would apply to developments on relevant sites which further serve to avoid significant effects on the special interest of the Canal.

The conclusions of the Integrated Assessment

- 5.1 The IA has incorporated the SEA/SA requirements and also the EIA, HRA and HIA. Together these demonstrate that the Oldham Draft Local Plan results in many positive outcomes which should lead to a net gain in sustainability benefits.
- 5.2 Some mitigation and enhancements as part of the IA process have been identified for specific plan objectives, plan policies and proposed site allocations. Generally, however mitigation, where required, would be provided through Places for Everyone (upon its adoption) and other policies in the Draft Local Plan. The Local Plan must be read as a whole.
- 5.3 The HRA has screened the Draft Local Plan and undertaken appropriate assessment. The HRA has also outlined measures to mitigate any significant effects.
- 5.4 The IA is an iterative process and is reviewed and updated as the Local Plan is prepared. As such, a further IA will be undertaken on the Local Plan Review at Publication stage.