# OLDHAM MBC LOCAL DEVELOPMENT SCHEME

Issue 4 2006 – 2010/11

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# OLDHAM METROPOLITAN BOROUGH COUNCIL LOCAL DEVELOPMENT SCHEME

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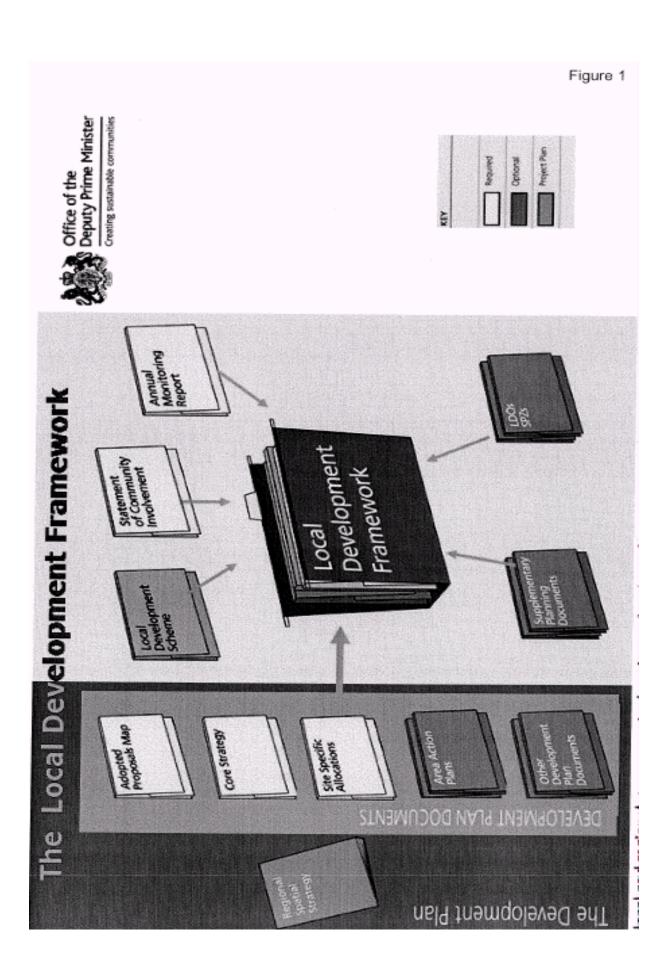
#### 1. INTRODUCTION

#### **The Local Development Scheme**

- 1.1 In September 2004 the Planning and Compulsory Purchase Act 2004 came into effect. This legislation reforms the system of development planning in England. Development Plans are used to control and guide the development and use of land in the area they cover.
- 1.2 As a consequence of the new legislation, Oldham Metropolitan Borough Council, in its role as a local planning authority, must prepare a project plan setting out how it will translate the Development Plan it has now the "Unitary Development Plan" into a Development Plan as it will have to be under the new system called a "Local Development Framework". The project plan is called a "Local Development Scheme".
- 1.3 Oldham Metropolitan Borough's first Local Development Scheme was approved in March 2005. Updates took effect in March 2006 ("Issue 2) and September 2006 ("Issue 3"). This update, "Issue 4", has been produced following advice from the Government Office for the North West that there is a need for all local authorities to have in place definitive programme management documents, and that departures will only be permitted in exceptional circumstances or as agreed in response to annual monitoring. The Local Development Scheme will cover the period from August 2006 to April 2011. See paragraph 1.12 for a summary of the main changes to the Local Development Scheme.

#### The Local Development Framework

1.4 The Local Development Framework is a folder of different documents that together form part of the Development Plan for Oldham Metropolitan Borough (see Figure 1). The other part of the Development Plan is formed by a Regional Spatial Strategy, prepared by the North West Regional Assembly. The Regional Spatial Strategy is not covered by this Local Development Scheme. For details of the North West Region's spatial strategy please refer to the North West Regional Assembly website at <a href="https://www.nwra.gov.uk">www.nwra.gov.uk</a>.



#### **Local Development Documents**

- 1.5 All the constituent documents of the Local Development Framework are called "local development documents". Although the local development documents share this generic name, they have differing legal status. Some are part of the statutory Development Plan and are, therefore, also called "Development Plan Documents". They are subject to public examination as part of the preparation process.
- 1.6 The Development Plan Documents forming part of a Local Development Framework would normally include the following.
  - "A Core Strategy" sets out a spatial vision and strategic objectives for the Borough, a spatial strategy, core policies and a monitoring and implementation framework with clear objectives for achieving delivery. All the other Development Plan Documents must conform to the core strategy.
  - "Site-specific allocations of land" where land is allocated for a specific use such as residential use, this should be made in one or more development plan documents.
  - "Area Action Plans" these provide the planning framework for areas where significant change or conservation is needed.
  - "Generic development control policies" these are policies setting out criteria against which all applications for the development and use of land or buildings will be assessed, for example protecting residential amenity. Here in Oldham, these policies will be prepared as part of the Core Strategy.
- 1.7 Some Development Plan Documents may be prepared jointly with other local planning authorities, such as for waste or minerals planning.
- 1.8 The new planning system places an emphasis on community involvement in the preparation of the Local Development Framework. Therefore, part of the Local Development Framework is a local development document called the "Statement of Community Involvement", which sets out how the local authority will involve the community in the preparation of local development documents and planning applications. The Statement of Community Involvement is also subject to public examination as part of its preparation process. (The Statement of Community Involvement for Oldham Metropolitan Borough has been through its examination and is scheduled for adoption as Council policy in April 2007.)
- 1.9 Another component of the Local Development Framework is a type of local development document called a "Supplementary Planning Document", which may expand on policy in a Development Plan Document or provide more detail on it, to help in its implementation. Thus they may be issues-based documents on, for example, designing against crime, or area or site development briefs. The Supplementary Planning Documents do not have Development Plan status, and they are not subject to public examination.

- 1.10 The Local Development Scheme and the Annual Monitoring Report that local authorities are required to prepare every year (Oldham MBC approved its second Annual Monitoring Report in December 2006) also constitute part of the overall Local Development Framework.
- 1.11 This is Oldham's fourth Local Development Scheme and it sets out a programme for how the Council is going to move towards establishing a Local Development Framework for the whole of the Borough, except that part that falls within the Peak District National Park. Where the project plan extends beyond three years, it is to follow through to completion and adoption documents whose preparation begins within the three-year period. The scheme will be reviewed on an annual basis and an Annual Monitoring Report prepared to check progress in implementing the scheme. The Local Development Scheme has to be agreed with the Government Office for the North West and the Planning Inspectorate.
- 1.12 The main changes in "Issue 4" of the Local Development Scheme are:
  - Revised adoption date for the Greater Manchester Joint Waste Development Plan Document of December 2010 (from June 2010);
  - Revised adoption date for Core Strategy/Development Control Policies Development Plan Document of December 2009 (from May 2009);
  - Revised adoption dates for the Site Allocations Development Plan Document and Proposals Map Development Plan Document of April 2011 (from August 2010);
  - Revised adoption date for the Statement of Community Involvement of April 2007 (from March 2007);
  - Revised adoption dates for the following Supplementary Planning Documents (from March 2007 previously): Urban Design Guide (September 2007); Renewable Energy (March 2008); Air Quality and Development (June 2007); and Contaminated Land (June 2007);
  - Housing Land Release Supplementary Planning Document has been rolled forwards a year.
  - There are no changes to the timetables for the Travel Plans and Transport Assessment Supplementary Planning Document and the Open Space, Sport and Recreation Provision Supplementary Planning Document.

#### **The Oldham Context**

- 1.13 Oldham Metropolitan Borough has a recently adopted Unitary Development Plan (adopted 14 July 2006). The adopted Unitary Development Plan policies automatically become "saved" policies for a period of three years under the Act.
- 1.14 The Unitary Development Plan should, therefore, have a life until mid-2009. During that three-year period the Council should bring forward local development documents to replace the saved policies. Thus, saved

policies and any plans for their replacement will be a key component of this Local Development Scheme. However, because the Core Strategy/Development Control Policies Development Plan Document will now be adopted in December 2009, the Council will have to apply, at the appropriate time, to "extend" the life of the "saved" UDP policies to ensure seamless plan coverage. This is permitted under the Act and Regulations.

- 1.15 The new planning system places emphasis on the importance of a vision for the Borough being a key element of the core strategy. In 2003 the Local Strategic Partnership ("Oldham Partnership"), together with the North West Regional Development Agency, commissioned Urbed to carry out a visioning exercise for the whole Borough. This led to the publication of four reports in April 2004 under the title of "Oldham Beyond":
  - A vision for the Borough of Oldham
  - A master plan for Oldham Town Centre
  - The Oldham Net Ideas for Transformation and
  - A master plan for the Werneth/Freehold Housing Market Renewal intervention area.
- 1.16 Whilst the documents have no formal planning status, they contain ideas and suggestions that will be considered by both the Oldham Partnership and the Council and taken forward, where appropriate, into other plans and strategies. In relation to land use planning and linking up to the Development Plan, the ideas from Oldham Beyond that have a spatial element will flow from the revised Community Strategy approved in February 2005, and in any subsequent updates, and be picked up in work to translate the UDP into a Core Strategy and other Development Plan Documents between 2006 and 2010/11.
- 1.17 Oldham Metropolitan Borough Council has a strong commitment to community cohesion indeed, it is one of the Council's six corporate themes. A consequence of this is that a Borough-wide approach is taken to regeneration that does not favour drawing lines around areas to target. To reflect this, an area action plan (not in a Local Development Framework sense) has been prepared for each of the Borough's six Area Committees to coordinate regeneration effort.
- 1.18 Area Action Plan Development Plan Documents are about targeting specific geographical areas of change or conservation. This raises some concern about how it may be applied in the Oldham context in a way that avoids any negative impact on community cohesion. The Council has considered whether the Area Committee area action plans could be remodelled to provide Borough-wide coverage of Area Action Plan Development Plan Documents that would meet the requirements of the Local Development Framework. However, the resources needed to take a Borough-wide approach of this type are simply not available. Therefore, the focus of any Area Action Plans for the Local Development Framework is likely to be where site or neighbourhood masterplans are being prepared for Housing Market Renewal purposes, and also in Oldham Town Centre to take forward the Oldham Beyond work to the next stage.

However, at present, the Local Development Scheme does not identify the preparation of any Area Action Plan Development Plan Documents.

### 2. COMPONENTS OF THE OLDHAM METROPOLITAN BOROUGH COUNCIL LOCAL DEVELOPMENT FRAMEWORK

#### Saved UDP policies

Following adoption of the UDP in July 2006 its policies are automatically 2.1 "saved" for three years under the provisions of the Planning Act and Regulations. July 2009. However, i.e. to Strategy/Development Control Policies Development Plan Document will not be adopted until December 2009, the Council will apply, at the appropriate time, to extend it's "saved" UDP policies to ensure seamless The likely destination in the new local development plan coverage. documents of policy topic areas in the UDP is outlined in Table 1 of Appendix 1. Future reviews and updates of the Local Development Scheme, through annual monitoring, will provide more detail as to which elements of the UDP the Council will seek to save beyond the initial threeyear period from its adoption date.

#### **Saved Supplementary Planning Guidance Notes**

2.2 Linked to saving adopted UDP policies is the need to recognise existing Supplementary Planning Guidance Notes that were prepared under the 1996 UDP but where the policy has been carried forward to the newly adopted UDP unchanged and hence will further inform the saved policies. The Council proposes to continue to treat as material considerations adopted Supplementary Planning Guidance Notes (SPGs) on topics as indicated in Table 2 in Appendix 1.

#### **Core Strategy and Development Control Policies**

- 2.3 It is recognised that certain policy areas in the UDP may need early review:
  - Open space policies, to reflect the open space audit and need assessment currently being commissioned;
  - Housing and employment land policies, to assess whether any changes to Regional Spatial Strategy, or to the Housing Market Renewal initiative, necessitate change in the Council's approach, and to respond, if necessary, to new evidence, e.g. Planning Policy Statement 3: Housing (see evidence base section).
  - Transport policies may need revision if the Greater Manchester Passenger Transport Executive work on accessibility planning or the Local Transport Plan leads to changes in transport strategy that the Local Development Framework needs to reflect.
  - Waste policies will be superseded by joint work within Greater Manchester on the Joint Waste Development Plan Document.
- 2.4 In addition, there is a need to fully reflect in the Borough's Development Plan the changes that the reforms have introduced to place more emphasis on the Core Strategy as a spatial strategy that may be

implemented through wider means than simply the control of development. This represents a shift in role from the current UDP system. Given the recent review of the Oldham Community Strategy and the Local Development Framework's role as its spatial expression, it is important in this transitional period that preparing a Core Strategy features early on in the programming of Development Plan Document preparation.

- 2.5 Therefore, a profile is included in Section 7 for the preparation of a Core Strategy reflecting the above possible revisions to strategic policy areas over the period 2006 to 2009. The schedule in Table 3 in Appendix 1 shows the inter-relationships between all the proposed local development documents, particularly in terms of their respective timing and conformity.
- 2.6 A number of the policies in the UDP are general policies used for the control of development, for example those on design or amenity. A Development Control Policies Development Plan Document will, therefore, be needed to ensure that new development control policies are in place when the UDP "saved" policies reach the end of the saved period.
- 2.7 It was approved in "Issue 3" of the Local Development Scheme that the Core Strategy Development Plan Document and Development Control Policies Development Plan Document would be prepared as a single Development Plan Document. Planning Policy Statement 12 allows for the preparation of a single document covering both matters, which will ensure smooth links between the strategic approach to the future development of the Borough and its implementation mechanisms. Government Office has agreed to this approach being adopted by the Council.

#### **Statement of Community Involvement**

2.8 The guidance on preparing Local Development Frameworks advises that the Statement of Community Involvement should be prepared early on in the sequence of documents. Initial preparatory work on the Statement of Community Involvement commenced in October 2005. The formal public consultation on the draft Statement of Community Involvement (Regulation 26) took place during April-June 2006. The Statement of Community Involvement was submitted to the Secretary of State in September 2006 for independent examination. This was held during December 2006-January 2007. The Inspector's final report has been received and adoption is scheduled for April 2007. Its early completion is important, to allow all subsequent documents to be prepared in conformity with the Statement of Community Involvement.

#### **Area Action Plans**

2.9 The potential difficulties with Area Action Plan Development Plan Documents in the Borough have been explained in Section 1. However, Oldham is a Housing Market Renewal Pathfinder, together with Rochdale, and therefore it is possible that Area Action Plan Development Plan

Documents will be needed to lend statutory support to HMR-related compulsory purchase orders. The difficulty now is knowing where and when they may be needed. Thus, there is still insufficient certainty around possible Area Action Plan Development Plan Documents linked to Housing Market Renewal to include firm profiles in this Local Development Scheme.

- 2.10 There may be a need for Area Action Plan Development Plan Documents other than in connection with the HMR project. The Oldham Beyond Town Centre masterplan put forward ideas for the development and enhancement of Oldham Town Centre, which the Council may wish to reflect in a Town Centre Area Action Plan Development Plan Document within the Local Development Framework. Some of these ideas have been incorporated into the revised Oldham Community Strategy. However, there is still some uncertainty around this potential area of work.
- 2.11 Therefore, this revised Local Development Scheme follows the same approach as the earlier versions in not including profiles for Area Action Plans, but flagging up the possibility that there may be a need for some to be included subsequently to cater for needs arising from Housing Market Renewal and the Community Strategy. This matter will be kept under review through annual monitoring.

#### **Supplementary Planning Documents**

- 2.12 The Council's intention to save existing Supplementary Planning Guidance Notes has been described above. However, some new Supplementary Planning Documents are also being prepared to dovetail as closely as possible with adoption of the UDP. See the profiles in Section 7. The Supplementary Planning Documents (SPD) are:
  - Renewable energy this will replace and expand upon the existing SPG on wind farms and relates to UDP policies NR3.1, NR3.2 and NR3.3.
  - Transport Assessments & Travel Plans linked to UDP policy T3.2.
  - Urban Design this will replace some existing SPGs. It will be an Oldham Supplementary Planning Document, but prepared using the joint resources of Oldham and Rochdale Councils, coordinated through the HMR pathfinder project. It will support the UDP Design of New Development policies.
  - Air Quality and Development linked to UDP policy NR1.2 and providing more detail on the Air Quality Action Plan.
  - Contaminated Land linked to UDP policy NR1.6.
  - Assessment of employment sites linked to UDP policies B2.1 and B2.2.
  - Housing land release linked to UDP Policy H1 to bring forward the release of Phase 2 housing sites. We will not know when we need this until the time comes, yet the Council has been advised that Supplementary Planning Documents cannot be prepared unless they are first flagged up in the Local Development Scheme. Thus it will have to be programmed to begin in the autumn to correspond

with the housing land monitoring report, but in reality it may not be needed this year.

- 2.13 This Local Development Scheme has highlighted changes to the timetable of some of the Supplementary Planning Documents.
- 2.14 The need for a further four new Supplementary Planning Documents was recognised in the March 2005 Local Development Scheme, but it was considered at the time that the Council had insufficient resources to deliver them all in the financial years 2005/06 and 2006/07. This remains the case, and consequently they are not programmed in this Local Development Scheme. The topics are:
  - Oldham Landscape Character Assessment linked to UDP policy OE2.1.
  - House Extensions linked to UDP policy D1.11.
  - Historic Buildings linked to UDP policies for listed buildings.
  - Businesses in residential areas and mixed use developments linked to UDP policies B1.6, NR1.1 and B1.3.

#### **Proposals Map**

2.15 It is the job of the proposals map to express geographically Oldham's adopted Development Plan policies, illustrating on a map any site specific policies or land allocations. The newly adopted UDP Proposals Maps is now also "saved" alongside the UDP policies. A new proposals map will be prepared alongside the other local development documents planned for adoption in 2009 or when the "saved" policies and associated Map reach the end of their life. The proposals map has to be updated whenever a new Development Plan Document is adopted that has a site-specific element to it. A profile is therefore included in Section 7 for a new Proposals Map to be prepared alongside the Site Allocations Development Plan Document.

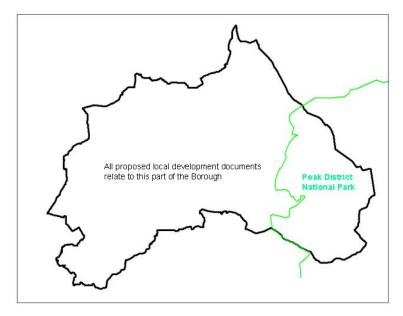
#### **Site Allocations Development Plan Document**

2.16 A Site Allocations Development Plan Document will be needed to supersede the "saved" UDP allocations. There would be benefits if its initial preparation were to commence alongside that of the Core Strategy/Development Control Policies Development Plan Document, insofar as this would allow some understanding as to how the vision and spatial strategy may translate into implications for land. However, there is also merit in awaiting the outcome of the public examination of the Core Strategy/Development Control Policies Development Plan Document to enable the sites plan to reflect it. Thus the profile for this document in Section 7 indicates a timetable for the adoption of a new Site Allocations Development Plan Document in April 2011. Government Office for the North West has advised that this staggered approach is one supported by the Planning Inspectorate. The Site Allocations Development Plan Document would be affected by any Area Action Plan Development Plan

Documents that are prepared, as these would contain site-specific proposals for the area covered. Again, the Council will need to firm up, at the appropriate time, which policies and proposals it wishes to save for more than three years, in order to apply to the Secretary of State to extend the "saved" period.

2.17 Figure 2 below indicates the geographical coverage of the local development documents in this revised Local Development Scheme. They will all be Borough-wide documents covering the whole of the Borough apart from the Peak District National Park area in the east, for which the Peak Park Authority is responsible. How they inter-relate with one another and Regional Spatial Strategy is illustrated in Figure 3.

Figure 2 Geographical Coverage of Local Development Documents



#### **Annual Monitoring Report**

- 2.18 In December 2006 the Council's second Annual Monitoring Report prepared under the new system was approved. The Annual Monitoring Report also forms part of the Local Development Framework. The monitoring in the report focuses on two aspects of performance: monitoring progress in local development document preparation, and monitoring the effects of policy implementation. The Report looked back over the period April 2005 to March 2006, and also provided an update as at December 2006. Several areas for action were identified in the Report, which are picked up in this revised Local Development Scheme:
  - Changes to document timetables (see elsewhere in this Section of the LDS and Appendix 2 for revised timetables);
  - Improvements to the availability of data for monitoring purposes, including new data collection mechanisms that need to be put in place and boosting the data management capacity of the Strategic Planning & Information Section (data gaps are picked up in Section 3 on the evidence base);
  - Work to respond to indicators, such as the need to develop an affordable housing strategy (these actions are mainly picked up in the evidence base in Section 3 of this Local Development Scheme); and
  - Responding to new policy or preparing new Development Plan Documents (for example, an update is provided on the Greater Manchester Joint Waste Development Plan Document in this section of the Local Development Scheme).

Bolton Metropolitan Borough Council, Bury Metropolitan Borough Council, Manchester City Council, Oldham Metropolitan Borough Council, Rochdale Metropolitan Borough Council, Salford City Council, Stockport Metropolitan Borough Council, Tameside Metropolitan Borough Council, Trafford Metropolitan Borough Council and Wigan Metropolitan Borough Council Development Plan Document

## **Greater Manchester Joint Waste Development Plan Document** ("the JWDPD")

#### Introduction

2.19 Agreement has been reached across the Greater Manchester sub-region by Bolton Council, Bury Council, Manchester City Council, Oldham Council, Rochdale Council, Salford City Council, Stockport Council, Tameside Council, Trafford Council and Wigan Council to prepare a joint Development Plan Document, the Greater Manchester Joint Waste Development Plan Document (JWDPD). The JWDPD is Greater Manchester's preferred approach to implementing the principles of sustainable waste management for all waste streams.

#### Context

- 2.20 The area of Greater Manchester has the largest population within the Northwest, and consequently it is the largest producer of waste for all streams including Municipal Solid Waste (MSW), Commercial and Industrial (C&I), and Hazardous waste. In 2004/2005, total waste arisings for Greater Manchester were estimated to be over 8 million tonnes.
- 2.21 European legislation, government targets, increasing waste generation, the need for improved environmental protection and rising public expectations are all driving the need for rapid changes in our approach to managing waste. Greater Manchester currently relies on landfill as its main source of waste management and therefore needs to reduce its reliance on this disposal option by providing alternative facilities for recycling, reprocessing, treatment and disposal of waste.
- 2.22 The Regional Waste Strategy<sup>1</sup> sets overall objectives, mandatory targets and appropriate timescales for these changes, which are reinforced by policies in the Submission Draft Regional Spatial Strategy (RSS), which was submitted to the Secretary of State in January 2006 and is currently undergoing examination. The JWDPD for Greater Manchester will seek to ensure that the right mixes of sites are identified to maximise the potential for driving waste up the hierarchy. It is intended to produce the JWDPD

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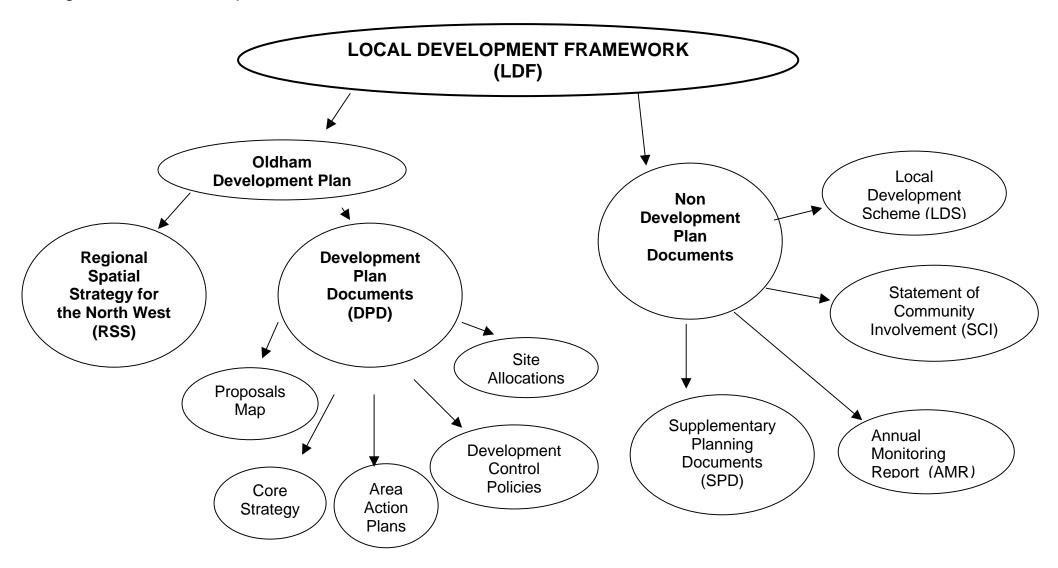
<sup>&</sup>lt;sup>1</sup> "Regional Waste Strategy for the North West" North West Regional Assembly, September 2004

over a period of 4 years and 3 months from Commencement of production in September 2006 to adoption by December 2010.

#### **Current Waste Policies and Status**

- 2.23 The waste policies which apply to the area of Greater Manchester are to be found in the Regional Spatial Strategy for the North West as well as policies contained within each of the 10 Greater Manchester authority's Unitary Development Plans (UDPs). The JWDPD will eventually replace the waste policies contained with the UDPs and will provide the basis for the provision of new waste management facilities.
- 2.24 In order to provide coverage during the plan preparation period, the provision of the Planning and Compulsory Purchase Act (2004) (the 'Act') allows for policies in development plans to be saved for at least 3 years from the commencement of the Act, or until such time as they are replaced by a DPD. The existing UDPs for Greater Manchester vary in their status; some of which became saved plans on commencement of the Planning and Compulsory Purchase Act 2004, whilst others where adopted in 2006. As a result it is envisaged that the waste policies for Greater Manchester as they currently stand are due to expire between September 2007 and July 2009.

Figure 3 Relationships between the documents



#### 3.0 EVIDENCE BASE AND MONITORING

- 3.1 The Government places a strong emphasis on policy development being founded in a robust evidence base and in regular and rigorous monitoring. Therefore, in scheduling the preparation of Development Plan Documents, it is important to consider what evidence will become available when, and how the requirement for an Annual Monitoring Report will be met.
- 3.2 Table 4 below sets out the evidence base as at March 2007 and identifies key policy areas that would be the focus of policy monitoring, building on existing monitoring of the adopted UDP. The table does not cover all those other corporate, sub-regional or regional plans and strategies as detailed in the Community Strategy, with which the Local Development Framework will need to make links.
- 3.3 The Annual Monitoring Report will need to review progress on Local Development Scheme implementation (i.e. progress in relation to targets and milestones) as well as policy implementation and effectiveness.

**Table 4 The Evidence Base** 

EXISTING EVIDENCE BASE					
Document / policy area	Subject	Last pro-	Frequency of review	Next review	Comments
Urban Potential Study	Looks at the Borough's previously used land resource.	Jan 2005 but not yet published	Approx 5 yearly but intend to move to rolling update.	2007/08	Will be updated through research for site allocations DPD.
Housing Land Availability	Monitors the grant and implementation of residential planning permission, and the delivery of the Council's housing targets.	Dec 2006	Quarterly, but report prepared annually.	Sept 2007	None
Retail Floor Space	Basic retail survey of Oldham Town Centre shopping core, and Chadderton, Royton and Shaw District Centres.	2003	None.	None.	Borough-wide capacity study required, which will include health checks of the Town Centre and District Centres.
Retail Capacity	Existing studies focus on Oldham Town Centre only	1997 plus update 1999	Dependent on funding.	2007	
District Centre Health Checks	Monitor indicators of the "health" of town and district centres (in accordance with PPS6).	Oldham TC: 1997 and 2000. District Centres: 1999- 2002.	Every 2-3 years.	2007	
Housing Needs	An analysis of housing needs throughout the Borough. Provides information on suitability of current housing, household income & affordability.	Full report 1999, update carried out 2004.	Approx 5 yearly	Ongoing work with HMR	None
<b>Employment Land</b>	Monitors the	2005	Every 2-3	2007/08	Process already

EXISTING EVIDENCE E	BASE				
Document / policy area	Subject	Last pro-	Frequency of review	Next review	Comments
Take Up Survey	grant and take up of industrial and business related planning permissions throughout the Borough.		years		in place.
Employment Land Availability	Monitors the industrial and business land available throughout the Borough	1998, & review in Employm ent Land Topic Paper, 2005.	Every 2-3 years	2007/08	None
Public Transport Accessibility Survey	The mapping of public transport accessibility throughout the Borough.	2005	Every 2-3 years	2007/08	Mechanisms are in place.
Green Belt Survey	Monitoring number and type of developments permitted in the Green Belt.	2000	To be monitored annually as part of AMR	2007	Need to ensure Acolaid planning application system facilitates monitoring.
Wildlife Habitat Survey	Analyses net change in area designated as habitat (SBI etc) & no. of developments permitted affecting wildlife habitats.	October 2006	Monitored annually or more often if many SBI changes received.	2007	Need to ensure Acolaid planning application system facilitates monitoring.
Housing Market Assessment	Analysis of the Oldham housing market to inform HMR 2 <sup>nd</sup> wave bid.	Complete d 2005.	N/A	N/A	This is a one-off exercise. Monitoring of housing markets will be linked to HMR.
Landscape Character Assessment	Assessment of landscape character in the Borough	2005, but not published	N/A	N/A	This is a one-off exercise.
Economic Assessment	Analysis of Oldham economy to	2005	N/A	N/A	Another one-off review that will provide

EXISTING EVIDENCE E	BASE				
Document / policy area	Subject	Last pro-	Frequency of review	Next review	Comments
	inform HMR work.		o. review		contextual data for the Core Strategy and sites DPD work.
Oldham Business Survey	Survey of local businesses undertaken by OMBC Regeneration Directorate	2006	Annual	2007	A new exercise. Future updates presents opportunity to ask specific questions about businesses' land and premises needs.
Housing market renewal	Physical Regeneration Framework for Southern Oldham to inform the HMR 2nd wave bid	2005	N/A	N/A	Another one off exercise. Informed HMR bid submission.
Oldham Beyond	Visioning exercise for the Borough.	2004	N/A	N/A	A one-off. The vision may be revisited through future reviews of the Community Strategy.
Oldham Beyond follow-up masterplans	A series of masterplans for some of the Borough's Town and District Centres and key employment locations to take forward Oldham Beyond work.	2005 onwards	N/A	N/A	A series of masterplans to follow-up from Oldham Beyond.
Census of Population 2001	Population and household data	2001	Every 10 years	2011	None
Community Strategy 2005-2020	Sets out the Oldham Partnership's vision for the Borough and themes and priorities for	2005	Every 2 years	2007	None

EXISTING EVIDENCE BASE					
Document / policy area	Subject	Last pro-	Frequency of review	Next review	Comments
	action.				
Annual Monitoring Report	LDS implementation and the effects of policies.	Dec 2006	Annual	Dec 2007	First and second AMR provided some baseline data and highlighted areas that the Council need to address.
The Municipal Waste Management Strategy for Greater Manchester (May 2004)	Sets out Greater Manchester Waste Disposal Authorities proposals for the management of Municipal Solid Waste (MSW) arising in their area	2004		2006	Provides information on the specific management of MSW and the type of facilities required to deal with this waste
Wigan's Waste Management Strategy (August 2003)	Sets out Greater Manchester Waste Disposal Authorities proposals for the management of Municipal Solid Waste (MSW) arisng in their area	2003		2006	Provides information on the specific management of MSW and the type of facilities required to deal with this waste
Reports and Statistics of the Environment Agency (annual)	Detailed information on waste arising in the NW for all waste streams excluding Construction and Demolition waste which is collected by ODPM	For full year 2003	Annual	On-going	Provides detailed information for the development of the Joint Waste DPD, and the basis for the requirement of new facilities
Reports and Statistics of the Regional Technical Advisory Body on Waste Matters, and the Regional Waste Strategy (September 2004)	Detailed information on waste arising in the NW for all waste streams and provioson of regional waste targets	2004	No set review for this information		Provides information on the waste arising for the region, and number and type of facilities required to manage it.
Reports and	Detailed	2003	Annual	2004	Provides

Document / policy area	Subject	Last pro- duced	Frequency of review	Next review	Comments
Statistics of the Regional Aggregate Working Party (annual)	information on waste arising in the NW for secondary and recycled aggregate production and use				detailed information for the development of the Joint Waste DPD, and the basis for the requirement of new facilities
ODPM Survey on Arisings of Construction, Demolition and Excavation Waste (2003) (Symonds Report)	Detailed information on waste arising in the NW for Construction and Demolition waste which is collected by ODPM	2003	No set review for this information	2006	Provides detailed information for the development o the Joint Waste DPD, and the basis for the requirement of new facilities

PLANNED EVI	DENCE BASE				
Document / policy area	Subject	Last pro- duced	Frequency of review	Next review	Comments
Retail Capacity Study	Capacity for additional retail development in the Borough, including centre health checks.	See above.	Every 5 years.	2007	Borough-wide capacity study required, which will include health checks of the Town Centre and District Centres.
Open Space Audit	A comprehensive study of local needs and audit of existing open space, sport and recreation facilities as required by PPG17.	2006.	Every 5 years	2011	Need to ensure Acolaid planning application system facilitates regular monitoring.
Air Quality Assessment Monitoring	Monitor grant of planning consent where an air quality assessment has been required.	N/A	Annually as part of AMR.	2007	Need to ensure Acolaid planning application system facilitates monitoring.
Conservation Area / Listed Building Survey	Monitor loss of, or planning permissions affecting, listed buildings or conservation areas.	N/A	Annually as part of AMR.	2007	Need to ensure Acolaid planning application system facilitates monitoring.
Flood Risk	Monitor developments	N/A new	Annually as	2007	Need to ensure

PLANNED EVI	•	Lastara	Erogueney	Next	Comments
policy area	Subject	Last pro- duced	Frequency of review	review	
Survey	permitted in the Flood Risk areas.	policy	part of AMR.		Acolaid planning application system facilitates monitoring.
Renewable Energy	Monitoring percentage of large developments incorporating renewable energy generation.	N/A new policy	Annually as part of AMR.	2007	Need to ensure Acolaid planning application system facilitates monitoring.
Accessibility to Local Services	Monitoring accessibility to local services (% of the population within 400m of basic services)	1999-2001	5 yearly, data permitting	2007/08	Timing may be constrained by data sources.
Employment land review	New employment land review to be undertaken to assess the demand for and supply of land for employment (following ODPM guidelines, December 2004).	N/A	To tie in with DPD reviews.	2006/07	A one-off exercise. Consultants undertaking Stage 1 of ODPM guidance. UDP monitoring provides an annual update of land take up and availability.
Housing starts monitoring	Monitoring development timescales more closely on sites with planning permission	N/A	Ongoing	2007	New requirement identified in first Annual Monitoring Report and Housing Land report.
Parking	To monitor implementation of car parking standards.	N/A	Required as part of NWRA monitoring request and AMR.	2007	New requirement identified in first Annual Monitoring Report.
Strategic Floodrisk Assessment	Assess areas at risk of flooding and identify possible mitigation measures/defences.	N/A	N/A	2007/08	Requirement of Government guidance. Work being undertaken jointly with other GM authorities.
Strategic Housing Market Assessment	New requirement resulting from publication of PPS3: Housing.				Awaiting publication of DCLG guidance.
Strategic Housing Land Availability Assessment	New requirement resulting from publication of PPS3: Housing.				Awaiting publication of DCLG guidance.

PLANNED EVIDENCE BASE					
Document / policy area	Subject	Last pro- duced	Frequency of review	Next review	Comments
Waste & Minerals	Work with GMGU to develop better waste and minerals data.	N/A	Annually as part of AMR.	2007	None

### 4.0 SUSTAINABILITY APPRAISAL AND STRATEGIC ENVIRONMENTAL ASSESSMENT

- 4.1 A key part of the new system is the introduction of a requirement for sustainability appraisal of Development Plan Documents and Supplementary Planning Documents. There is also the European Directive 2001/42/EC (incorporated into the Strategic Environmental Assessment Regulations 2004), which requires the formal strategic environmental assessment of plans and programmes that are likely to have significant effects on the environment. Sustainability appraisal incorporates the requirements of the Strategic Environmental Assessment Directive.
- 4.2 Oldham Metropolitan Borough Council has a strong record in sustainability appraisal of the Development Plan. An appraisal of the adopted UDP was carried out starting at the earliest stage of policy preparation, and revisiting the policies and potential impacts at each stage of change. The approach, which used Action for Sustainability as a framework for considering impacts on key sustainability objectives, helped in the development of a North West toolkit for appraisal, and has been used as an example of good practice in the Region. The Government has now issued new guidelines on sustainability appraisal and the Council will use experience gained to adjust its approach as necessary to meet the guidelines and ensure the legal requirements are satisfied.

#### 5.0 RESOURCES

- 5.1 The Council is taking a corporate approach to preparing the Local Development Scheme to ensure that there is maximum awareness of, and commitment to, the work being programmed. Links are also being built with the Local Strategic Partnership and its constituent Boards to ensure the required synergy between the Local Development Framework, the Local Area Agreement and the Community Strategy. The expectation in delivery is equally of a corporate, project team based approach to the work calling on expertise and staff resources from across the Council and partner organisations.
- 5.2 In pursuance of this approach there are plans to carry out joint work in preparing some local development documents, for example the Waste Development Plan Document and several Supplementary Planning Documents (e.g. the Urban Design SPD). Such opportunities for external funding or help in kind, and efficiencies or adding value through joint work, will be pursued wherever practical and desirable.
- 5.3 However, the work on the co-ordination and preparation of most of the local development documents will be lead by the Strategic Planning and Information team which is also responsible for:
  - Input to regional and sub-regional work;
  - Input to HMR (CPO work, bidding work, site work);
  - Supporting the development control process through strategic consultations and pre-application discussions;
  - Input to Community Strategy reviews;
  - Evidence gathering to support policy formulation; and
  - Monitoring and reviewing policies.
- 5.4 Formerly part of the Council's Corporate Policy Division, in May 2006 the team transferred en bloc to the Strategy Division of the Council's Regeneration Directorate within which it is now part of the Borough-wide Strategy Section.
- 5.5 Following approval of a report to the Council in February 2006 the team's permanent staffing establishment was increased from six to ten, comprising 1 Principal Planning Officer, 3 Senior Planning Officers, 5 Planning Officers and an Information Officer. However, only seven of these posts are currently filled with the Principal Planning Officer, one Planning Officer and the Information Officer posts remaining vacant. This in part through budgetary constraints, a higher than usual turn over of staff during 2006 and, in the case of the Principal Planning Officer, difficulty in attracting suitable applicants for the vacant post. The team has in fact operated without a Principal Planning Officer in post since February 2006.
- 5.6 This issue is being addressed through a further review of the staffing which would introduce a second Principal Planning Officer post to replace one of the Senior Planning Officer posts, with the existing Principal

Planning Officer job description being revised. Appointment to the new Principal Planning Officer post will be ring fenced to existing Senior Planning Officers. At the same time the vacant Planning Officer post and the Information Officer will be deleted and replaced by two Support Officers. Consultation on this review is currently in progress and it is anticipated that the new structure will be in place by April 1<sup>st</sup> 2007. Filling of the remaining redefined vacant posts will however be subject funding being available. The shortage of staff has in part been offset by the fact that as part of the Regeneration Directorate the team has access to inhouse technical, IT and financial support. Additionally senior managers responsible for the team are planners with lengthy and wide ranging experience and have been able to cover for the absent Principal Planning Officer.

- 5.7 The issues of staff turn over and recruitment have been a contributory factor in the need to review the Local Development Scheme and set back a number of start/completion dates.
- 5.8 With a Principal Planning Officer in post early in 2007/08 and the growing experience of the staff who are in post we believe that the revised profiles now set out in the Local Development Scheme are realistic and achievable. However, efforts to fill the remaining vacant posts will continue so as to consolidate our ability to meet the revised deadlines.

#### 6.0 RISK ASSESSMENT AND PROGRAMME MANAGEMENT

One factor that stimulated this overhaul of the development plan system was the Government's desire to speed up plan preparation. The Council is required in this Local Development Scheme to set out firm timetables for the delivery of local development documents, which it will be penalised for failing to achieve. Therefore, it is important to identify the risks that could affect the work programme and consider how they may be minimised. Key risks associated with the preparation of local development documents and delivery of the Local Development Scheme to timetable are identified below, together with an indication as to how they will be managed and minimised. The risk assessment for the Joint Waste DPD is set out separately since the management arrangements differ from the rest of the Local Development Framework.

KEY RISKS	ACTION TO MITIGATE RISK / COMMENTS
Challenging timescales for preparing the documents identified in this LDS.  Risk level – high	<ul> <li>Timescales for preparation of LDS documents are challenging but the risk will be managed in a number of ways i.e.</li> <li>Keep Local Development Scheme under constant review and amend as necessary.</li> <li>Manage and prioritise non-LDF workload to enable LDF targets to be met.</li> <li>As far as practical build contingency periods into the programme to respond to uncertainty factors which remain e.g. the level of representations submitted on documents, time taken in public examination and reporting time, new issues arising which require other documents to be prepared or the diversion of staff to other tasks.</li> <li>Build in adequate timescales for political decision making and involve Overview and Scrutiny Commissions at the earliest stage of policy formulation.</li> <li>Ensure that there are proper project management arrangements in place for joint preparatory work on local development documents (e.g. the Joint</li> </ul>
	<ul> <li>Waste DPD).</li> <li>Other factors identified in this assessment may also lead to delay to the timescales.</li> </ul>

### Availability of staff 1 The Team resources The establishment of the team was increased from Risk level – medium 6 no. to 10 no. in Feburary 2006. This increase was justified on the basis of the additional workload arising from transition to the new planning system and other work areas such as HMR. However, the Council's budget situation means that finance for the additional staff is dependent on Planning Delivery Grant and HMR funding both of which are outside Council control. We therefore need to maximise opportunities to earn PDG through meeting Local Development Scheme timetables and ensuring complementarity with HMR programmes. 2. Other Staff Resources The project based approach means delivery will also be dependent on staff from other Directorates. This can be addressed through the Council's service planning process. Also by engaging at all stages with Members. Senior Officers to Council Directorates and Partner organisations to ensure understanding of priorities buy in. Difficulty in Despite the increase in establishment, the Strategic retaining/recruiting Planning & Information Section, which is leading the policy staff preparation of the local development documents, has experienced difficulties with staff turnover. Risk level - high Recruitment to the four new posts is being progressed but due to departures of existing staff and budgetary constraints there are currently three vacancies in the Section and recruitment is, proving to be increasingly difficult, with very low numbers of applicants. Once appointments have been made there is also an unavoidable time lag before new staff are in post, as well as inefficiencies around the lack of continuity. This review of the Local Development Scheme involving a revision of timetables and a rationalisation of items is a response to this situation. In the event that recruitment remains a problem use of consultants to fill the gaps on an interim basis, until permanent staff can be found, will be considered. Lack of financial Budget provision exists to support the LDF process but issues need to be addressed resources

Risk Level – medium	<ul> <li>Monies reserved in the UDP budget have been carried forward to fund the LDF but the level of funding is decreasing in real terms in the absence of any increases in 2005/06, 2006/07, or 2007/8 to take account of inflation.</li> <li>There are uncertainties arising from dependence funding input from external sources e.g. HMR funding for new posts.</li> <li>Uncertainties remain regarding length and cost of public examinations.</li> <li>Cost of consultancy to fill gaps if staff recruitment remains a problem needs to be taken into account.</li> <li>These risks will be managed by working closely with the Directorate's Finance Manager to ensure that we work within budgets and in the most cost effective way.</li> </ul>
New Government policy guidance will continue to be issued during the preparation of documents	Where new guidance is issued this will be taken into account at the next appropriate stage in local development document preparation.  If guidance is issued late in the process, it will be addressed in subsequent reviews of documents.
Risk level – medium	
Risk of conflict with other policy areas Risk level – medium	There may be risks around trying to match different policy areas, for example ensuring new development plan documents support the Housing Market Renewal process.
	This risk will be minimised by ensuring close contact is maintained with Government Office.
Review of Regional Spatial Strategy	Our Framework has integral links with the emerging RSS. If there were to be delays in this process it would have knock on effects for achieving LDS targets.
Risk level – low	We will manage this by liasing with those preparing the RSS and if necessary review the LDS timetable in respect of relevant DPDs so as to ensure conformity with the review of RSS.
Capacity of Planning Inspectorate (PINS) and other agencies to support the process	PINs and other agencies are likely to experience severe work pressures from local authorities preparing development plan documents to similar timescales as our own.
Risk level – medium	Much of this is out of this Council's hands but we will address the matter by ensuring that we provide early

	warning to PINs and other agencies of our timescales and requirements.
Consultation fatigue of public  Risk level – low	There is a risk that work on the local development documents, when combined with other regeneration and HMR work, could overwhelm communities in terms of consultation demands.
	This risk will be minimised by aligning local development document consultations as indicated in the profiles, and by coordinating Council consultations through the corporate consultation database.
Ensuring "soundness" of the documents	Procedural failings can render documents produced unsound or inadequate.
Risk level – low	We will minimise this risk through preparing a good evidence base, engaging in a good dialogue with the community and stakeholders in line with SCI and regular liaison with GO NW and the Planning Inspectorate.
Legal challenge	Risk of legal challenge will be minimised through ensuring preparation of "sound" documents. However
Risk level – low	the risk remains that if the Inspector's binding report on the examination is not sound there may be little the Council can do to avoid a challenge after adoption.

- 6.3 The risk assessment for the Greater Manchester Joint Waste Development Plan Document (JWDPD) is set out separately below since the management arrangements for this document differ from the rest of the Local Development Framework.
- 6.4 Every effort will be made to ensure that the programme set out for the JWDPD will be fulfilled, but clearly there are various risks to different aspects of it. The following table identifies these possible risks, the problems that could ensue and the mitigation measures that might be taken to alleviate them.

Risk	Problem	Mitigation Measure
Programme slippage	Key milestones may not be met, delaying the delivery of the JWDPD	GMGU have identified the resource requirements of producing the plan and have recruited staff to assist with this. In addition, consultants have been contracted to ensure delivery of key documents required for the preparation of the JWDPD.
Staff absence/ Turnover	May leave the JWDPD under resourced and delay production	Staff will be drawn from the planning team within GMGU. Allocation of responsibility across the planning

		team will ensure consistency in the absence/loss of a member of staff. There is a recognized difficulty in recruiting experienced waste planners; therefore emphasis can be based on experience and knowledge of the development plan system.
Political Delay	Due to the unique nature of the production arrangement of this JWDPD, it is required to gain approval at key stages through the 10 authorities. Therefore there is the risk that key dates may not be met due to timings of Full Council meetings.	The Joint Committee and the JWDPD Steering Group have been established to ensure that political commitment from each authority is gained from the outset and to raise the importance of meeting key dates for council approval.
General Election	During 2009, no elections are proposed, this means that we can take reports for approval and carry out consultation during April, which normally would not be the case. However, if a general election where to be held this could interrupt the production of the JWDPD if it where to occur during a proposed period of consultation, effectively delaying the process until the elections was over.	This risk is un known at present. A general election is required to take place by May 2010, therefore it is impossible to know when this will be called, and what time in the year it may be held. This therefore, is a risk which is out of the control of the Joint Committee, Steering Group and GMGU.
One or more Authorities withdraws from the Joint Working arrangemen ts	An authority may choose to withdraw from the arrangements to produce the JWDPD as a result of change of circumstances or as a result of disagreements occurring regarding plan production	Every effort will be made to maintain good working relations throughout plan production. However, where an authority chooses to withdraw from joint working arrangements, the established Local Agreement allows the remaining authorities to reserve the right to continue to work together to develop a JWDPD for the remaining sub-region area.

### 7.0 PROFILES

### PROFILE FOR STATEMENT OF COMMUNITY INVOLVEMENT

Document Details				
Title	Statement of Community Involvement			
Role and Content	The statement on how the Council will engage Oldham's			
	communities during the preparation of each Local Development Document and consideration of planning			
	applications.			
Status	Non Development Plan Local Development Document			
Chain of Conformity	The SCI must meet minimum requirements set out in the			
·	Regulations and have regard to the Council's Consultation			
	Framework and Communications Strategy.			
	I	pation for all Local Development		
Coornellie Courses	Documents must be in co	nformity with the SCI.		
Geographic Coverage Timetable and Milestones	Borough-wide			
		October 2005 - February 2006		
(Regulation 25)		·		
<ul> <li>Public participation on d</li> </ul>	, ,	April – June 2006 (6 weeks)		
<ul> <li>Preparation of submissi</li> </ul>		July – August 2006		
Submission of SCI to Set	ecretary of State	September – November 2006		
(Regulation 28)		(6 weeks)		
	eration of representations	November 2006		
Pre-Examination meeting	<u> </u>	December 2006		
Examination start and p		December 2006 - January 2007		
Receipt of Inspector's biggs.	nding report	February 2007		
Adoption of SCI		April 2007		
Arrangements for Product		) Demonstration Directorate		
Organisational Lead Political Management		), Regeneration Directorate.		
Arrangements	To be approved according to the Council's Scheme of			
Council Management	Delegation for the Local Development Framework.  SCI Project Team (membership comprising Oldham MBC			
Arrangements	officers from Regeneration, Strategy & Resources and			
, mangomonio	Environmental Services Directorates.)			
Internal Resources	Lead role by Strategic Planning &Information with input			
	from SCI Project Team.			
	Financial resources available as part of the Council's			
	budget for preparation of the LDF.			
External Resources	No external consultants – it will be prepared `in-house`.			
External Stakeholder	Oldham Partnership to provide linkages with community			
Resources	planning processes and hard-to-reach groups.			
External Community and	The community and stakeholders will be involved in			
Stakeholder Involvement	preparation of the SCI through the pre-consultation scoping process and the formal participation procedures.			
Post Production				
Monitoring and Review	Performance Indicators to monitor effectiveness of the			
Mechanisms	Local Development Framework. Annual Monitoring Report.			

# PROFILE FOR CORE STRATEGY AND DEVELOPMENT CONTROL POLICIES DEVELOPMENT PLAN DOCUMENT

Document Details			
Title	Core Strategy and Development Control Policies		
	Development Plan Docum	ent	
Role and Content	Its role is to set out the long term spatial vision and		
	strategic objectives for the Borough, and contain a spatial		
		nitoring and implementation	
		likely to consist of policies in the	
	following topic areas:		
	<ul> <li>Open space</li> </ul>		
	<ul> <li>Housing land</li> </ul>		
	<ul> <li>Employment land</li> </ul>		
	<ul> <li>Transport</li> </ul>		
	<ul> <li>Retail and leisure</li> </ul>		
	It will also contain generic	development control policies.	
Status	Development Plan Docum		
Chain of Conformity		and relevant national policy and	
	guidance, Statement of Co		
		ategy, Housing Market Renewal	
		Manchester Local Transport Plan	
	2.		
Geographic Coverage	Borough-wide		
Timetable and Milestones		July Contombor 2000	
Pre-production & comme		July – September 2006	
	d alternative options and	October 2006 – January 2008	
initial sustainability appra			
consultation (Regulation		Fohruani Marah 2009	
	referred options document	February – March 2008 (6 weeks)	
and formal sustainability (Regulation 26)	appraisai report	(O Weeks)	
, ,	entations and discussions	April – June 2008	
with community and stake		April Julie 2000	
Preparation of submission		July – September 2008	
amendments to sustaina	•	Coptember 2000	
		0.11.0000	
Submission of DPD to S		October 2008	
sustainability appraisal r		0.11	
-	d on submission DPD and	October - November 2008	
sustainability appraisal report (Regulation 29)		(6 weeks)	
Pre-Examination consider	erations of representations	November 2008 – February	
Des Evensine Comment	~	2009 March 2000	
Pre-Examination meeting		March 2009	
Examination start and period		May - June 2009	
Receipt of Inspector's binding report  Adaption of DDD		October 2009	
Adoption of DPD     December 2009  Arrangements for Braduction			
Arrangements for Production			
Organisational Lead	), Regeneration Directorate.		
Political Management	To be approved according to the Council's Scheme of		
Arrangements Delegation for the Local Development Framework.			

Council Management Arrangements	Project Team comprising officers from Regeneration Directorate (Strategic Planning & Information and HMR), Strategy & Resources Directorate (Policy and European Funding) and Environmental Services Directorate (Development Control, Transportation, Environmental Health) and HMR Core Team
Internal Resources	Lead role by Strategic Planning & Information with input from Project Team. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	No external consultants, it will be prepared 'in-house'.
External Stakeholder Resources	Oldham Partnership to provide key link to community planning and key stakeholders with land interests, and assist with sustainability appraisal (SA) / strategic environmental assessment (SEA) work.
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the DPD through the pre-production process and the formal participation procedures.
Post Production	
Monitoring and Review Mechanisms	Performance Indicators to monitor effectiveness of the Local Development Framework. Progress updates against milestones in Annual Monitoring Report.

## PROFILE FOR SITE ALLOCATIONS DEVELOPMENT PLAN DOCUMENT

Document Details				
Title	Site Allocations Development Plan Document			
Role and Content	To set out land allocations for housing; business &			
	industry; mixed use; any major developed sites in the			
	Green Belt; retail; community facilities including any health			
	or education facilities; Metrolink route and stops; and			
	highway or other transport scheme(s).			
Status	Development Plan Docui	ment		
Chain of Conformity	Regional Spatial Strategy	y, Core Strategy and		
•	Development Control pol	icies DPD, Statement of		
	Community Involvement.			
Geographic Coverage		any areas covered by Area d be set out in a future LDS).		
Timetable and Milestones and development control		tie closely to core strategy		
<ul> <li>Pre-production and com</li> </ul>	mence preparation	July – September 2006		
<ul> <li>Preparation of issues an</li> </ul>	nd alternative options and	October 2006 – September		
initial sustainability appr	aisal report including	2008		
consultation (Regulation	,			
<ul> <li>Public participation on p</li> </ul>	•	October – November 2008		
document and formal su	stainability appraisal	(6 weeks)		
report (Regulation 26)				
-	entations and discussions	December 2008 - June 2009		
with community and stal				
<ul> <li>Preparation of submission DPD and any</li> </ul>		July – December 2009		
amendments to sustainability appraisal report		1		
Submission of DPD to Secretary of State and sustainability appraisal report		January 2010		
<ul> <li>Public consultation period on submission DPD and sustainability appraisal report (Regulation</li> </ul>		January – February 2010 (6 weeks)		
29)		11 1 11 0010		
<ul> <li>Pre-Examination considerepresentations</li> </ul>	erations of	March – May 2010		
<ul> <li>Pre-Examination meetin</li> </ul>	g	June 2010		
<ul> <li>Examination start and po</li> </ul>	eriod	September – October 2010		
<ul> <li>Receipt of Inspector's bi</li> </ul>	inding report	February 2011		
Adoption of DPD		April 2011		
Arrangements for Product				
Organisational Lead		y), Regeneration Directorate.		
Political Management	I	ng to the Council's Scheme of		
Arrangements	Delegation for the Local Development Framework.			
Council Management	DPD Project Team (lead officer from Strategic Planning &			
Arrangements	Information)			
Internal Resources	Lead role by Strategic Planning & Information with input			
	from DPD Project Team.			
		lable as part of the Council's		
External Description	budget for preparation of the LDF.			
External Resources		will be prepared `in-house`.		
External Stakeholder	Oldham Partnership to provide link to community planning			
Resources	and key stakeholders with land interests, and assist with sustainability appraisal (SA) / strategic environmental			
	assessment (SEA) work.			
	assessment (SEA) work.			

External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the DPD through the pre-production process and the formal participation procedures.
Post Production	
Monitoring and Review	Performance Indicators to monitor effectiveness of the
Mechanisms	Local Development Framework. Progress updates against milestones in Annual Monitoring Report.

## PROFILE FOR PROPOSALS MAP DEVELOPMENT PLAN DOCUMENT

Document Details				
Title	Proposals Map Development Plan Document			
Role and Content	Borough wide map showing the Councils proposals for			
	land use on an Ordnance Survey map base.			
Status	Development Plan Docum	ent		
Chain of Conformity	<ul> <li>Regional Spatial Strate</li> </ul>	egy and National Planning		
	Policy;			
	<ul> <li>Statement of Commun</li> </ul>	ity Involvement;		
	<ul> <li>Core Strategy and Dev</li> </ul>	velopment Control Policies DPD;		
	<ul> <li>Site Allocations DPD;</li> </ul>			
	<ul> <li>Area Action Plan DPD:</li> </ul>	S.		
Geographic Coverage	Borough-wide			
Timetable and Milestones	(in months) In Parallel wit	th Core Strategy/Land		
Allocations DPDs				
Pre-production period &		July – September 2006		
	d alternative options and	October 2006 – September		
initial sustainability appra	. •	2008		
consultation (Regulation				
	referred options document	October – November 2008		
and formal sustainability	appraisal report	(6 weeks)		
(Regulation 26)		D		
•	entations and discussions	December 2008 - June 2009		
with community and stake		Luka Daranahan 2000		
Preparation of submission	•	July – December 2009		
amendments to sustaina		January 2040		
Submission of DPD to S	•	January 2010		
sustainability appraisal r				
	od on submission DPD and	January – February 2010 (6 weeks)		
sustainability appraisal r		March – May 2010		
	erations of representations	June 2010		
Pre-Examination meeting	<u> </u>			
Examination start and per		September – October 2010		
Receipt of Inspector's bi	naing report	February 2011		
Adoption of DPD  Arrangements for Product	ion	April 2011		
Arrangements for Product		Degeneration Directorate		
Organisational Lead		), Regeneration Directorate.		
Political Management	To be approved according to the Council's Scheme of Delegation for the Local Development Framework.			
Arrangements Council Management				
Arrangements	Project Team with lead officer from Strategic Planning & Information.			
Internal Resources		nning & Information with input		
	Lead role by Strategic Planning & Information with input from DPD Project Team.			
	Financial resources available as part of the Council's			
	budget for preparation of the LDF.			
External Resources	No external consultants – it will be prepared `in-house`.			
External Stakeholder	None			
Resources				
External Community and	The community and stakeholders will be involved in			
Stakeholder Involvement	' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '			
	process and the formal pa	rticipation procedures.		

Post Production	
Monitoring and Review	Performance Indicators to monitor effectiveness of the
Mechanisms	Local Development Framework. Progress updates
	against milestones in Annual Monitoring Report.

# PROFILE OF THE GREATER MANCHESTER JOINT WASTE DEVELOPMENT PLAN DOCUMENT ("THE JWDPD")

<b>Document Details</b>			
Overview			
Role and Subject	straterelation strate	JWDPD will:Set out the tegic aims and objectives ting to waste for the Greater achester area; relop the main policies and ad framework for implementation monitoring; ail how the Planning Authorities meet their contribution to vering the identified needs of the on for all waste streams, within eptable social, economic and ironmental parameters. out how waste management will considered alongside other tial concerns, recognising the itive contribution waste nagement can make to the elopment of sustainable munities; in for the provision of new acity based on clear policy ectives, robust analysis of ilable data and information, and appraisal of options; and a key diagram detailing is identified within the plan area, a set of 10 inset maps, one for h district, to be included within in individual proposals maps; and a based and site specific rea.	
Coverage	Bolton Metropolitan Borough Council, Bury Metropolitan Borough Council, Manchester City Council, Oldham Metropolitan Borough Council, Rochdale Metropolitan Borough Council, Salford City Council, Stockport Metropolitan Borough Council, Tameside Metropolitan Borough Council, Trafford Metropolitan Borough Council and Wigan Metropolitan Borough Council.		
Status	Joint Development Plan Document		
Conformity	The JWDPD will be in conformity with National Planning Guidance, Regional Spatial Strategy and each of the District's Core Strategy Development Plan Documents.		
Timetable	l		
Stage Dates			
Commencement of Proc	luction	September 2006	
Preparation of Issues and alternative Options including consultation     September 2006 - February 2008			

Public Participation on Preferred Options     Document		November - December 2008		
Date for Submission to SoS		June 2009		
Public Consultation on S	Submission Document	June - July 2009		
Pre-Examination Meeting	ıg	October 2009		
Examination		January- March 2010		
Receipt of Binding Report	ort	September 2010		
Estimated Date for Adop	otion	December 2010 <sup>2</sup>		
Arrangements for Produc				
Organisational Lead	the Greater Manchester G behalf of each District.	e co-ordinated and managed by eological Unit (GMGU) on		
Political Management	A Joint Committee has been established to act as an Executive, with responsibility for all documents except those prepared for submission and adoption which must be agreed by each District's Full Council. The Joint Committee will be supported by a Steering Group consisting of officers from each of the Districts as well as the two Waste Disposal Authorities.			
Internal Resources	GMGU will have responsibility for co-ordinating and managing the JWDPD preparation, also drawing on contributions from each of the ten Greater Manchester Councils, the Association of Greater Manchester Authorities (AGMA) Policy Unit as well as Wigan and Greater Manchester Waste Disposal Authorities. Additional consultancy support will also be required to assist the work carried out by GMGU			
Community and Stakeholder Involvement	Consultation on the JWDPD will be carried out in accordance with each of the District's Statement of Community Involvement (SCI). To ensure conformity with the SCIs, a Consultation Strategy has been prepared which sets out detailed methods for engaging with key stakeholders.			
Post Production				
Monitoring	In respect of the JWDPD, annual monitoring will be carried out by GMGU as they are the most appropriate body to undertake this work. A report will be produced and this will be incorporated in to each districts Annual Monitoring Report. The document will contain details on the progress of the JWDPD, and make any necessary amendments to the LDS timetable. Monitoring of the JWDPD will be carried in accordance with each of the 10 Greater Manchester Authorities and the Regulations			

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 $<sup>^2</sup>$  Timescales for adoption have been prepared on the basis that all districts will agree on a common date for formal adoption of the plan.

### PROFILE FOR TRAVEL PLANS AND TRANSPORT ASSESSMENT SPD

Document Details				
Title Travel Plans and Transport Assessment Supplementary				
	Planning Document			
Status	SPD – Local Development Document			
Role and Subject	Detailed guidance on travel plans including:			
Role and Subject	<ul> <li>When a planning application for development is likely to require the submission of a travel plan.</li> <li>Minimum requirements for content of travel plan.</li> <li>How the travel plan should be monitored.</li> <li>Advice on how the travel plan should be secured.</li> <li>Practical advice on how to prepare and submit a travel plan.</li> <li>Also guidance on transport assessments to: <ul> <li>Explain the aims and benefits of transport assessments</li> <li>Identify the types of development that will be subject to a transport assessment</li> <li>Set out the required content of a transport assessment taking into account the scale, nature and location of the development.</li> </ul> </li> <li>The SPD will also: identify the types of development subject to planning obligations; will set out the required facilities, services or other measures to be implemented by developers; and in the case of commuted sums, to explain the mechanisms for setting the level of developer</li> </ul>			
	contributions, how the contributions will be managed by			
	the Council and what schemes they will benefit.			
Geographic Coverage				
Plan T3.2		LDD	Core Strategy, Development	
Linkage         Control Policies.           Chain of Conformity         To conform with all relevant DPDs, the Statement of				
Chain of Comornity			and UDP policies.	
	•		•	
Must conform with Regional Spatial Strategy.  Timetable and Milestones (in months)				
<ul> <li>Preparation of draft SPD Appraisal Report.</li> </ul>	, , , , , , , , , , , , , , , , , , ,		April – October 2007	
Consultation and particip Sustainability Appraisal	Report		November – December 2007	
			January - February 2008	
Adoption of SPD	March 2008		March 2008	
Arrangements for Production				
Organisational Lead	Service Director (Strategy), Regeneration Directorate.			
Political Management	To be approved according to the Council's Scheme of			
Arrangements	Delegation for the Local Development Framework.			
Council Management Arrangements	SPD Steering Group, comprising officers from Strategic Planning & Information, Development Control and Transportation.			
Internal Resources	Lead role by Strategic Planning & Information with input from steering group. Financial resources available as part of the Council's budget for preparation of the LDF.			

External Resources	Some preparation in house, but travel plan element will be based on GM-wide approach promoted by the GMPTE. This does have a bearing on the timetable.
External Stakeholder Resources	Oldham Partnership.
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the SPD through the pre-consultation scoping process and the formal participation procedures, in accordance with the SCI.
Post Production	
Monitoring and Review Mechanisms	The Greater Manchester Local Transport Plan will monitor the take up of travel plans (school and workplace). The Authority's School Travel Advisor will also monitor the take up of school travel plans. A monitoring system may need to be introduced to specifically monitor the take up of travel plans within the planning system. Monitor planning applications that trigger transport assessments, and review as and when required (e.g. where revised national or regional policy/guidance is published).

# PROFILE FOR URBAN DESIGN SUPPLEMENTARY PLANNING DOCUMENT (JOINT WORKING WITH ROCHDALE MBC THROUGH HMR, BUT LEADING TO PREPARATION OF INDIVIDUAL SPDs FOR EACH LOCAL AUTHORITY)

Document	Details		·	EAGII EGGAE AGIIIGKII I)
Title	Dotano	Urban Design Guide Supplementary Planning		
11110		Document		
Status		SPD - Local Development Document		
Role and S	ubject	To provide comprehensive generic guidance on the principles of good urban design as applicable to Oldham		
				design process/design
				to site and context (including
				eness and reference to designing
			,, , ,	an structure and movement
				yn, (v) managing the car, (vi)
				y, (vii) aspects of residential all quality, (ix) designing out
				s, (xi) various aspects of
		environmenta		•
				-
				ges set by Housing Market
		Renewal and	wider regen	eration issues.
		Additional gu	idance is pro	ovided on the public realm and
		residential de	•	,
Geographic	Coverage	Borough wide		
Plan	D 1, D1.1, D1.2	2, D1.3,	LDD	UDP policies; area action
Linkage	D1.4, D1.5, D1		Linkage	plans; Core Strategy.
	D1.13, C1.1, C			
	NR2.2 NR 2.4,			
	T2.1, T3, T3.1, TC1.6, H1.5, H			
Chain of Co	of Conformity Must conform with Regional Spatial Strategy, all relevant			
DPDs, the Statement of Community Involvement and				
	relevant policies of the Oldham Borough Unitary			dham Borough Unitary
		Development	: Plan.	
	Timetable and Milestones (in months)			I
	tion of draft SPD al Report.	raft SPD and Sustainability March 2005 – February 2007		March 2005 – February 2007
	ation and participability Appraisal		SPD and	March – April 2007
	ration of Repres		raft SPD	May - August 2007
	n of SPD			September 2007
Arrangeme	nts for Product	ion		
Organisation		Oldham / Roo		Core Team, Oldham MBC
		Regeneration / Rochdale MBC with input from a CABE enabler.		
Political Mar	nagement	To be approved according to the Council's Scheme of		
Arrangemer		Delegation for the Local Development Framework.		
Council Mar	•	Project Team with lead input from Strategic Planning &		
Arrangemen		Information.		
Internal Res	sources	Staff time from OMBC Regeneration. Staff from other		
		Directorates may be involved in focus groups or workshops.		
External Re	sources	Consultants (Tibbalds) undertaking the work (HMR		
LACTION NO.	3331333	funding). CABE enabler.		
<b>.</b>				

External Stakeholder Resources	Oldham Partnership.
External Community and Stakeholder Involvement	Architects and other design professionals, housing and commercial development interests, Local Strategic Partnership, Civic Societies, local environment groups, Area Committees, Parish Councils, Government and other agencies.
Post Production	
Monitoring and Review	Annual Monitoring Report will assess effectiveness of the
Mechanisms	guidance in terms of delivering good urban design.

### PROFILE FOR RENEWABLE ENERGY SPD

Document Details				
Title	Renewable Energy Supplementary Planning Document			
Status	SPD - Local Development Document			
Role and Subject	Detailed interpretation of policies on renewable energy.			
Kole and Gabject			ir, provide advice on the content	
			ed by Policies NR3.1 and NR3.2	
			nental effects of a development	
			hin the requirements of the Town	
			nvironmental Impact	
			& Wales) Regulations 1999. Also	
			uncil will implement Policy NR3.3.	
Geographic Coverage	Borough-wide	w the oot	drien win implement rolley fvito.5.	
Plan NR3.1, NR3.2		.DD	Core Strategy, Development	
Linkage		טט. inkage	Control Policies.	
Chain of Conformity			ant DPDs, the Statement of	
			and UDP policies.	
	Must conform w		and obi policies.	
Timetable and Milestones		/III I\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\		
Preparation of draft SPE		itv.	May 2006 - September 2007	
Appraisal Report.				
<ul> <li>Consultation and particily Sustainability Appraisal</li> </ul>		PD and	October – November 2007	
, , ,	of Representations on Draft SPD December 2007 – February			
Adoption of CDD	2008 Moreh 2009			
Adoption of SPD  Arrangements for Broduce	March 2008			
Arrangements for Production			y) Paganaration Directorate	
Organisational Lead	Service Director (Strategy), Regeneration Directorate.  To be approved according to the Council's Scheme of			
Political Management	Delegation for the Local Development Framework.			
Arrangements Council Management	Renewable Energy SPD Steering Group, comprising			
Arrangements	officers from OMBC Strategic Planning & Information,			
Arrangements	Environmental Policy and Development Control.			
Internal Resources	Lead role by Strategic Planning & Information with input			
Internal Nesoulces	from steering gr	•		
			able as part of the Council's	
	budget for prepare		•	
External Resources				
LAGITIAI NOSOUICES	Unlikely to use consultants unless specific technical advice needed, particularly in connection with NR3.3.			
External Stakeholder	Oldham Partnership.			
Resources	Olunam Parmership.			
External Community and	The community and stakeholders will be involved in			
Stakeholder Involvement	preparation of the SPD through the pre-consultation			
	scoping process and the formal participation procedures,			
	in accordance with the SCI.			
Post Production				
Monitoring and Review	Monitor major developments incorporating renewables.			
Mechanisms	monitor major developments incorporating renewables.			
Modification	<u> </u>			

# PROFILE FOR OPEN SPACE, SPORT AND RECREATION PROVISION SPD

Document Details				
Title	Open Space, Sport and Recreation Provision			
	Supplementary Planning Document			
Status	SPD - Local Development Document			
Role and Subject	The SPD will set out:			
,	The mechanisms for	seel	king a replacement facility	
			ion where an open space,	
	sport or recreation fa		• • •	
	development;			
	The mechanisms for	seel	king open space, sport and	
	recreation provision a	as pa	art of a residential	
	development.			
Geographic Coverage	Borough-wide			
<b>Plan</b> R1.1; R2.1.	LDD		Core Strategy, Development	
Linkage	Linkage		Control Policies	
Chain of Conformity	To conform with all relevant		•	
	Community Involvement	and	UDP policies.	
	Must conform with RSS.			
Timetable and Milestones	(in months)			
Timetable and Milestones		L	anuary – August 2007	
<ul> <li>Preparation of draft SPI Appraisal Report.</li> </ul>	d and Sustainability	١,	anuary – August 2007	
	nation on Draft SPD and	9	September – October 2007	
<ul> <li>Consultation and participation on Draft SPD and Sustainability Appraisal Report</li> </ul>		September – October 2007		
	esentations on Draft SPD November 2007			
Adoption of SPD.			December 2007	
Arrangements for Production				
Organisational Lead		v). F	Regeneration Directorate.	
Political Management	To be approved according to the Council's Scheme of			
Arrangements		Delegation for the Local Development Framework.		
Council Management	SPD Project Group (inclu			
Arrangements	Planning & Information, I			
_	Control and Street Scene	8 (	Green Spaces)	
Internal Resources	Lead role by Strategic Pl	anni	ing & Information with input	
	from project group.			
	Financial resources available as part of the Council's			
	budget for preparation of the LDF.			
External Resources	None envisaged.			
External Stakeholder	Oldham Partnership.			
Resources	Otaliah aldam ammin i t	. 1	the cultipate course of built	
External Community and	Stakeholders appropriate to the subjects covered by the			
Stakeholder Involvement	SPD will be involved in preparation of the SPD through			
	the pre-consultation scoping process and the formal participation procedures, in accordance with the SCI.			
	participation procedures,	111 8	accordance with the SCI.	

Mechanisms  obligati  Monitor or the u  The Op identify  Review	ing the implementation of required measures se of commuted sums en Space Survey and future monitoring will areas of stress to be as and when required (e.g. where national/regional planning guidance is

### PROFILE FOR AIR QUALITY AND DEVELOPMENT SPD

Document Details					
Title	Air Quality and Developm	ent Supplementary Planning			
	Document	ioni Cappionioniary i ianimig			
Status	SPD – Local Developmer	nt Document			
Role and Subject	Will provide further inform				
Role and Subject	•	nents and sites requiring an air			
	quality assessment	ients and sites requiring an an			
		nt mathada			
	Air Quality Assessment methods     Approach to determining whather air quality issues are				
	<ul> <li>Approach to determining whether air quality issues are significant</li> </ul>				
	· · · · · · · · · · · · · · · · · · ·				
Coorrentie Coverence	Mitigation methods				
Geographic Coverage Plan NR1.2	Borough-wide LDD	Care Strategy Davidenment			
		Core Strategy, Development Control Policies.			
Linkage Conformity	Linkage				
Chain of Conformity	To conform to all relevant				
	Community Involvement a Must conform to Regional				
		Greater Manchester Air Quality			
	_				
Timetable and Milestones	Action Plan and Local Tra	πιορύτι Γιατί			
D ( ) ( ) ( ) ODE		May – December 2006			
<ul> <li>Preparation of draft SPL Appraisal Report.</li> </ul>	and Sustainability	way – December 2000			
<ul> <li>Consultation and participe Final Sustainability Apprenance</li> </ul>		January – March 2007			
Consideration of Representation		March – May 2007			
Adoption of SPD	entations on Drait SFD	June 2007			
	ion	Julie 2007			
Arrangements for Product		A Degrapation Discotorate			
Organisational Lead	, ,	/), Regeneration Directorate.			
Political Management		g to the Council's Scheme of			
Arrangements Council Management	Delegation for the Local E Air Quality and Developm				
Arrangements		Strategic Planning & Information,			
Arrangements		nent Control and Environmental			
	Health.	ient control and Environmental			
Internal Resources		C Pollution Control Team with			
mornar resources	input from Strategic Planr				
		able as part of the Council's			
	budget for preparation of	•			
External Resources	None.	· · <del></del> · ·			
External Stakeholder	Oldham Partnership.				
Resources					
External Community and	The community and stake	eholders will be involved in			
Stakeholder Involvement	•	rough the pre-consultation			
scoping process and the formal participation procedure					
	in accordance with the SCI.				
Post Production					
Monitoring and Review	Performance Indicators to	monitor planning application			
Mechanisms	requiring assessments ar				
		n required (i.e. where revised			
	national/regional planning	• `			
The Air Quality Action Plan progress report will identify					
	areas of stress.				

### PROFILE FOR CONTAMINATED LAND SPD

Document Details					
Title	Contaminated Land Supplementary Planning Document				
Status	SPD - Local Development Document				
Role and Subject	To provide further informa				
	Definition of developments and sites requiring a				
	contaminated land as				
	Desk top studies				
	Site Investigation techniques				
	<ul> <li>Contaminated land ris</li> </ul>	sk assessment			
	<ul> <li>Remediation of sites</li> </ul>				
	Site completion report	ts			
Geographic Coverage	Borough-wide				
Plan NR1.6	LDD	Core Strategy, Development			
Linkage	Linkage	Control Policies.			
Chain of Conformity		ant DPDs, the Statement of			
	Community Involvement,				
	_	nal Spatial Strategy & national			
	planning policy.	am MBC Contaminated Land			
		am MBC Contaminated Land dance on contaminated land			
	assessment	dance on contaminated land			
Timetable and Milestones					
Preparation of draft SPI		May – December 2006			
Appraisal Report.	and Sustainability				
	pation on Draft SPD and January – March 2007				
Final Sustainability App	-				
Consideration of Repres	sentations on Draft SPD	March – May 2007			
Adoption of SPD		June 2007			
Arrangements for Produc	tion				
Organisational Lead		y), Regeneration Directorate.			
Political Management		g to the Council's Scheme of			
Arrangements	Delegation for the Local D				
Council Management		Project Group, comprising			
Arrangements	officers from Strategic Pla				
Internal Description	Development Control and				
Internal Resources	input from Strategic Planr	C Pollution Control Team with			
		•			
	Financial resources available as part of the Council's budget for preparation of the LDF.				
External Resources	None	the LDI .			
External Stakeholder	Oldham Partnership.				
Resources	C.S. Carrier C.				
External Community and	The community and stake	eholders will be involved in			
Stakeholder Involvement		rough the pre-consultation			
		formal participation procedures,			
	in accordance with the SC	CI.			

Post Production	
Monitoring and Review Mechanisms	Performance Indicators to monitor planning application requiring assessments and their effectiveness. Review to be as and when required (i.e. where revised national/regional planning guidance is published). The Contaminated Land Strategy review and monitoring required for the draft new BVPI will identify areas of stress.

#### PROFILE FOR HOUSING LAND RELEASE SPD

This is a new profile added in "Issue 2" of the LDS. It is included to flag up the *possible* need for an SPD in accordance with policy H1 of the UDP, to bring forward Phase 2 housing allocations. The Council will only be able to decide whether the SPD is needed when the annual housing land monitoring report is prepared in the late summer. If it were not needed in 2007, then it would be carried forward to 2008 and so on until it is needed.

Document Details				
Title	Housing Land Release S	upplementary Planning		
_	Document			
Status	SPD - Local Development Document			
Role and Subject	To identify Phase 2 allocates with Policy H1 of the UDF	ations for release in accordance		
	P			
Geographic Coverage	Borough-wide			
Plan H1	LDD	Core Strategy, Development		
Linkage Conformity	Linkage	Control Policies.		
Chain of Conformity		ant DPDs, the Statement of		
	Community Involvement a Must conform with Region	•		
Timetable and Milestones		nai Spatiai Strategy.		
<ul> <li>Preparation of draft SPI</li> </ul>		November 2007 – March 2008		
Appraisal Report.	o and Sustamability			
<ul> <li>Consultation and partici Sustainability Appraisal</li> </ul>	pation on Draft SPD and Report	April – May 2008		
<ul> <li>Consideration of Repres</li> </ul>	sentations on Draft SPD	June – July 2008		
Adoption of SPD		August 2008		
Arrangements for Produc	tion			
Organisational Lead Service Director (Strategy), Regeneration Directorate.				
Political Management		g to the Council's Scheme of		
Arrangements	Delegation for the Local D			
Council Management	SPD Steering Group led I	by Strategic Planning &		
Arrangements	Information.			
Internal Resources	Lead role by Strategic Pla			
		able as part of the Council's		
External December	budget for preparation of			
External Resources External Stakeholder	Unlikely to use consultant	IS.		
	Oldham Partnership.			
Resources External Community and	The community and stake	shalders will be involved in		
Stakeholder Involvement	The community and stakeholders will be involved in preparation of the SPD through the pre-consultation			
Stakeriolder involvement	scoping process and the formal participation procedures,			
	in accordance with the SCI.			
Post Production		-		
Monitoring and Review	Through annual housing	land monitoring report and LDF		
Mechanisms	Annual Monitoring Report			

### ASSESSMENT OF EMPLOYMENT SITES SPD

Document Details				
Title	Assessment of Employment Sites Supplementary			
	Planning Document			
Status	SPD - Local Development Document			
Role and Subject	To explain how the Council will assess planning applications for the development of residential and/or community uses on sites in PEZs or used for employment, re. the need to demonstrate that there is no realistic prospect of the site being used for industrial or business purposes, or the ability to achieve the local and strategic objectives of the HMR programme. It will provide guidance on:  • How the Council defines the terms "market assessment" and "viability" and HMR objectives  • The nature of the assessments required, and  • How the Council intends to assess such information. The SPD will also identify circumstances where planning obligations will be appropriate for meeting the HMR criteria and in such cases set out the required facilities, services or other measures to be implemented by developers; and in the case of commuted sums, explain the mechanisms for setting the level of developer contributions, how the contributions will be managed by			
	the Council and what sch	•		
Geographic Coverage	Borough-wide			
Plan B2.1 and B2.2 Linkage	LDD Linkage	Core Strategy, Development Control Policies.		
Chain of Conformity	Community Involvement a Must conform with Region	ant DPDs, the Statement of and saved RUDP policies.  nal Spatial Strategy.		
Timetable and Milestones	•	Contamb or 2000 May 2007		
<ul> <li>Preparation of draft SPE Appraisal Report.</li> </ul>	and Sustainability	September 2006 – May 2007		
<ul> <li>Consultation and participal</li> <li>Sustainability Appraisal</li> </ul>	pation on Draft SPD and Report	June – July 2007		
Consideration of Representation		August – September 2007		
Adoption of SPD		October 2007		
Arrangements for Product	ion			
Organisational Lead		y), Regeneration Directorate.		
Political Management		g to the Council's Scheme of		
Arrangements	Delegation for the Local Development Framework.			
Council Management Arrangements	SPD project team led by Strategic Planning & Information.			
Internal Resources	Lead role by Strategic Planning & Information with input from steering group.  Financial resources available as part of the Council's budget for preparation of the LDF.			
External Resources	May use consultants given need for specialist advice on marketing.			
External Stakeholder Resources	Oldham Partnership.			

External Community and	The community and stakeholders will be involved in
Stakeholder Involvement	preparation of the SPD through the pre-consultation
	scoping process and the formal participation procedures,
	in accordance with the SCI.
Post Production	
Monitoring and Review	LDF Annual Monitoring Report.
Mechanisms	

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#### **GLOSSARY OF TERMS**

**Area Action Plans** Development Plan Documents that may be prepared for parts of the Borough where significant change or conservation is needed.

**Core Strategy** A Development Plan Document that sets out a long term spatial vision and strategic objectives for the Borough. It also contains a spatial strategy, core policies and a monitoring and implementation framework.

**Development Control Policies** These are criteria based policies which are required to ensure that all development taking place within the area meets the spatial vision and objectives set out in the core strategy.

**Development Plan** The Development Plan for the Borough consists of Regional Spatial Strategy for the North West, saved policies in the adopted or replacement UDPs, and/or Development Plan Documents that replace the saved policies.

**Development Plan Documents** This is the generic term used to describe spatial planning documents that are subject to independent examination and that, together with Regional Spatial Strategy, will form the Development Plan for the Borough once the transition to the new system has been completed.

**Local Development Document** The generic name given to all constituent documents of the Local Development Framework.

**Local Development Framework** A folder of local development documents, some of which form part of the Development Plan for a local authority area.

**Local Development Scheme** A project plan for the preparation of a Local Development Framework. It is a rolling 3 year programme which the Council should review and update every year.

**Proposals Map** A map with an Ordnance Survey base that illustrates the policies and proposals of a Development Plan Document (or the "saved" UDP policies in Oldham at the moment).

**Regional Spatial Strategy** This sets out the region's policies in relation to the development and use of land and forms part of the Development Plan for local planning authorities.

**Statement of Community Involvement** This sets out the standards which the Council will achieve in terms of involving local communities in the preparation of local development documents and development control decisions.

**Supplementary Planning Document** A Supplementary Planning Document provides supplementary information in respect of policies contained in the development plan documents. It is not subject to independent examination and does not form part of the Development Plan.

**Saved policies or plans** Existing adopted plans are saved for three years from commencement of the Act or until replaced by a more up to date replacement plan.

# APPENDIX 1 TRACKING SAVED POLICIES AND SUPPLEMENTARY PLANNING GUIDANCE, AND SCHEDULE OF LOCAL DEVELOPMENT DOCUMENTS

TABLE 1 TRACKING SAVED ADOPTED UDP POLICIES

UDP Chapter	<b>UDP Policies</b>	Comments
Design of New	D1-D1.13	Policies "saved" until 2009. The policies would be carried
Development		forward as necessary as part of the Core Strategy and
		Development Control Policies DPD policy review.
Transport	T1-T3.3	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD and Proposals Map DPD policy review which will be informed, in part, by the Greater Manchester Local Transport Plan and the Metrolink proposals.
Business, Industry and the Local Economy	B1-B2.2	Policies "saved" until 2009. Early review of policies may be required, which will be informed, in part, by the findings of the employment land review to be undertaken as part of the LDF planned evidence base, the Oldham Beyond follow-up masterplans and requirements of the Housing Market Renewal Initiative. Would be included in the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD.
Housing	H1-H2.2	Policies "saved" until 2009. Early review may be necessitated by the reviews of PPG3 and RSS, or in response to future Housing Market Renewal interventions. The "plan, monitor, manage" approach also requires housing figures to be kept under review. These policies include those that deal with affordable housing and, therefore, change may be needed to respond to future housing need survey updates. Also, a new Circular may require the identification of a site for Gypsies. Would be included in the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD.
Retail and Leisure Development	S1-S2.4	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review which will be informed, in part, by the findings of the retail capacity study to be undertaken as part of the LDF planned evidence base and the Oldham Beyond follow-up masterplans.
Oldham Town Centre	TC1-TC1.7	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review which will be informed, in part, by the findings of the retail capacity study to be undertaken as part of the LDF planned evidence base and the Oldham Beyond follow-up masterplans.
Community and Education Facilities	CF1-CF1.5	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review.

Open Space, Sport and Recreation Facilities	R1-R2.2	Policies "saved" until 2009. Early review of the policies anticipated, based on the findings of the local needs assessment and audit, and would be incorporated as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review.
Open Environment – Green Belt	OE1-OE1.8	Policies "saved" until 2009. RSS indicates that no strategic review of Greater Manchester Green Belt is needed until at least 2011, therefore the Council would not expect the position to change unless the review of RSS necessitates it. Any changes would be incorporated into the Core Strategy and Development Control Policies DPD and Proposals Map DPD. The Council may apply to the Secretary of State to extend the period of these "saved" policies beyond 2009.
Open Environment – Land Reserved for Future Development	OE1.9	Policy "saved" until 2009. The policy would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review.
Open Environment – Other Protected Open Land	OE1.10	Policy "saved" until 2009. The policy would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review.
Open Environment – Farm Diversification	OE1.11	Policy "saved" until 2009. The policy would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD policy review.
Open Environment – Nature and Landscape	OE2-OE2.4	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review.
Conservation of the Historic Environment	C1-C1.13	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review.
Natural Resources and Environmental Quality – Air, Water and Soil	NR1-NR1.7	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD policy review.
Natural Resources and Environmental Quality – Water Resources and Infrastructure	NR2-NR2.4	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review which will be informed, in part, by the findings of the strategic floodrisk assessment to be undertaken as part of the LDF planned evidence base.
Natural Resources and Environmental Quality – Energy	NR3-NR3.3	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD policy review.

Natural Resources and Environmental Quality – Minerals	NR4-NR4.4	Policies "saved" until 2009. The policies would be carried forward as necessary as part of the Core Strategy and Development Control Policies DPD, Site Allocations DPD and Proposals Map DPD policy review.
Waste Management	W1-W1.4	Policies "saved" until 2009, but early review anticipated as part of the preparation for the Greater Manchester Joint Waste DPD.

TABLE 2 TRACKING EXISTING SUPPLEMENTARY PLANNING GUIDANCE

SPG Number &	1996 UDP policy	2006 UDP policy	Use?
Title		and comments	
2 Agricultural Buildings	LR2.7 lists criteria a-e	Policy OE1.11 lists criteria a-g, splitting some 1996 UDP criteria and adding an entirely new one	
	LR2.8 lists criteria a-c	Substantively the same as Policy OE1.12	Use in relation to Policy OE1.12 only
7. Public Art	BE1.5	Not carried over	No
8. Designing out Crime	BE1.6	Policy D1.7 substantially different	No
11. Shop Front Design	BE1.1 & BE2.6	Policies D1.1 & C1.6 substantially different	No
13. Providing for Wildlife Habitats			No
14. Trees on Development Sites	OE1.15	Policy D1.5 substantially different	No
15. Waste Disposal	W1.3.	Waste policies substantially changed	No
18. Wind Power	W1.10	Renewable polices substantially changed	No
19. Business Uses From Home	B3.2	Policy B1.6 - Substantively the same. 1996 UDP policy criterion c. refers to parking policy; 2006 UDP Policy B1.6 refers to parking standards	Yes
21. Hot Food Takeaways	S1.6	Policy S1.4 adds new criterion c.	No
26. Residential Care Homes	H2.1	Not carried over	No
27. Public Open Space	R3.1	ROS policies substantially changed	No

#### TABLE 3 SCHEDULE OF PROPOSED LOCAL DEVELOPMENT DOCUMENTS

Document Title	Status	Role & content	Geog. Area	Chain of conformity	Date for presub mission consultn	Date for consultn on pref. options	Date for sub- mission to SoS	Date for adoption
Statement of Community Involvement	LDD	Sets out how the Council will involve the community in the preparation of local development documents.	Borough wide	Regulations	Oct '05 – Feb '06	Apr-Jun 2006	Sep-Nov 2006	Apr 2007
Core Strategy and Development Control Policies	DPD	Sets out the Council's vision and spatial strategy for the Borough, giving spatial expression to proposals in the Community Strategy. Also sets out monitoring arrangements for policies. Also contains generic policies to be applied to planning applications	Borough wide	RSS for the North West, and national PPS. Statement of Community Involvement	Oct 2006 – Jan 2008	Feb-Mar 2008	Oct 2008	Dec 2009
Site allocations	DPD	Allocations of land for development for uses such as housing and industry.	Borough wide, other than areas covered by Area Action Plan DPDs.	Core Strategy and DC Policies DPD. Statement of Community Involvement	Oct 2006 – Sep 2008	Oct-Nov 2008	Jan 2010	Apr 2011
Proposals Map	DPD	Identifies where land is allocated for particular uses and where certain policies apply.	Borough wide other than those areas covered by inset plans	Core Strategy and Development Control Policies DPD; Site Allocations DPD; Statement of Community Involvement	Oct 2006 – Sep 2008	Oct-Nov 2008	Jan 2010	Apr 2011
Joint Waste DPD	DPD	Vision and spatial objectives relating to waste for the Greater Manchester area. Will include policies and allocation of sites.	Greater Manchester	National Planning Guidance, RSS and each District's Core Strategy. SCI.	Sep 2006 – Feb 2008	Nov-Dec 2008	June 2009	Dec 2010

Document Title	Status	Role & content	Geog. Area	Chain of conformity	Date for presub mission consultn	Date for consultn on pref. options	Date for sub- mission to SoS	Date for adoption
Urban Design	SPD	Adds detail to UDP Chapter on Design to give comprehensive guidance on the principles of good urban design as applicable to Oldham.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	Mar 2005 – Feb 2007	Mar-Apr 2007	N/A	Sep 2007
Renewable Energy	SPD	Adds detail to UDP policies on renewable energy including information required alongside renewable energy applications, and details on how policy NR3.3 will be implemented.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	May 2006 – Sep 2007	Oct-Nov 2007	N/A	March 2008
Travel Plans & Transport Assessments	SPD	Adds detail to the UDP policy relating to developments with significant transport implications to help applicants to provide the right information with applications and clarify requirements for travel plans.  Adds details on planning obligations.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	Apr-Oct 2007	Nov-Dec 2007	N/A	March 2008

Document Title	Status	Role & content	Geog. Area	Chain of conformity	Date for presub mission consultn	Date for consultn on pref. options	Date for sub-mission to SoS	Date for adoption
Contaminated Land	SPD	Adds detail to the UDP policy NR1.6 regarding the definition of developments requiring a contaminated land assessment, desk top studies, site investigation techniques, risk assessments, site remediation and site completion reports.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	May-Dec 2006	Jan-Mar 2007	N/A	June 2007
Air Quality and Development	SPD	Adds detail to UDP policy NR1.2 regarding the definition of developments and sites requiring an air quality assessment, air quality assessment methods, the approach to determining whether air quality issues are significant, and mitigation methods.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	May-Dec 2006	Jan – Mar 2007	N/A	June 2007
Housing Land Release	SPD	Adds detail to UDP policy H1 regarding the need to bring forward sites allocated for Phase 2 housing.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	Nov 2007 – Mar 2007	Apr-May 2008	N/A	Aug 2008

Document Title	Status	Role & content	Geog. Area	Chain of conformity	Date for presub mission consultn	Date for consultn on pref. options	Date for sub- mission to SoS	Date for adoption
Assessment of Employment Sites	SPD	Adds detail to UDP policies B2.1 and B2.2 regarding requirements for marketing exercises and viability assessments of sites, and how the Council will interpret that information. Adds details on planning obligations.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	Sep2006 – May 2007	Jun-Jul 2007	N/A	Oct 2007
Open Spaces, Sport and Recreation Provision	SPD	Add details to UDP policies R1.1 and R2.1 on open spaces, sport and recreation provision. Adds details on planning obligations.	Borough wide	Saved UDP policies in first instance. Core Strategy and Development Control Policies DPD; Statement of Community Involvement.	Jan-Aug 2007	Sep-Oct 2007	N/A	Dec 2007

### APPENDIX 2 GANTT CHARTS TO ILLUSTRATE PROGRAMME MANAGEMENT

Timetables for development plan document preparation

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#### **CONTACT DETAILS**

If you have any queries about the Oldham Local Development Scheme, please:

- Visit the Council's web site at <a href="www.oldham.gov.uk">www.oldham.gov.uk</a> for information, or
- Contact the Strategic Planning & Information Section at:

Regeneration Directorate Oldham MBC Oldham Business Centre PO Box 452 Cromwell Street Oldham OL1 1WR

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