

# **OLDHAM MBC LOCAL DEVELOPMENT SCHEME**

## **2005 - 2008**

Prepared under Section 15 of the Planning and Compulsory  
Purchase Act, 2004.

# **OLDHAM'S DRAFT LOCAL DEVELOPMENT SCHEME**

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## 1. INTRODUCTION

### The Local Development Scheme

- 1.1 In September 2004 the Planning and Compulsory Purchase Act 2004 came into effect. This legislation reforms the system of development planning in England. Development plans are used to control and guide the development and use of land in the area they cover.
- 1.2 As a consequence of the new legislation, Oldham Council in its role as a local planning authority must prepare a project plan setting out how it will translate the development plan it has now – the “Unitary Development Plan” - into a development plan as it will have to be under the new system – a “**local development framework**”. The project plan is called a “**local development scheme**”.
- 1.3 This document is Oldham’s first local development scheme. The local development scheme covers the period from March 2005 to March 2008. It is a three-year rolling programme which will be reviewed and updated on an annual basis.

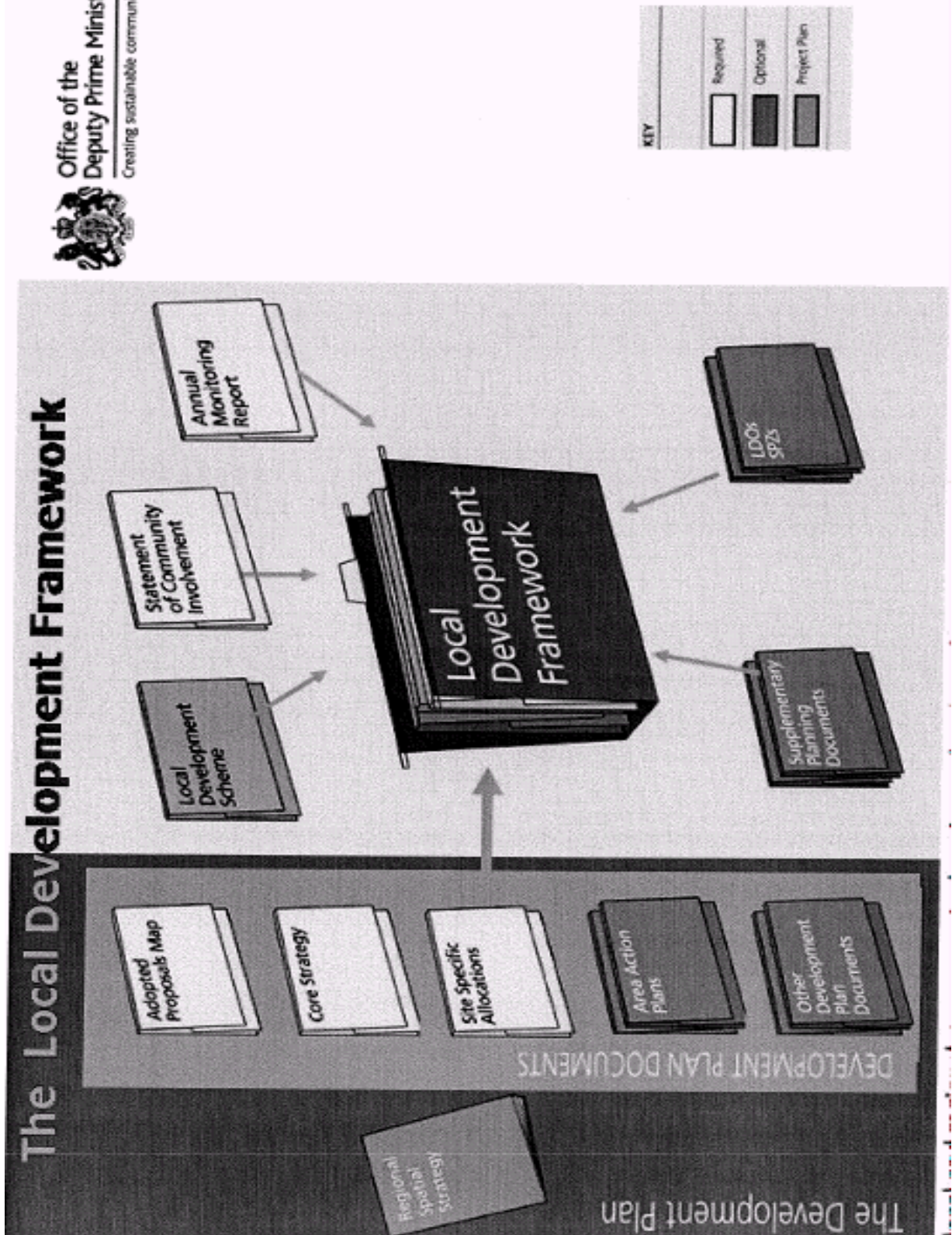
### The Local Development Framework

- 1.4 The local development framework is a folder of different documents that together form part of the development plan for a local authority area (see Figure 1). The other part of the development plan is formed by a regional spatial strategy, prepared by a regional planning body. The regional spatial strategy is not covered by this local development scheme. For details of the North West Region’s spatial strategy please refer to the North West Regional Assembly website at [www.nwra.gov.uk](http://www.nwra.gov.uk) .

### Local Development Documents

- 1.5 All the constituent documents of the local development framework are called “**local development documents**”. Although the local development documents share this generic name, they have differing legal status. Some are part of the statutory development plan and are, therefore, also called “**development plan documents**”. They are subject to public examination as part of the preparation process.
- 1.6 The development plan documents forming part of a local development framework would normally include the following.
  - **A core strategy** - sets out a spatial vision and strategic objectives for the Borough, a spatial strategy, core policies and a monitoring and implementation framework with clear objectives for achieving delivery. All the other development plan documents must conform to the core strategy.

Figure 1



- **Site-specific allocations of land** – where land is allocated for a specific use such as residential use, this should be made in one or more development plan documents.
  - **Area action plans** – these provide the planning framework for areas where significant change or conservation is needed.
  - **Generic development control policies** – these are policies setting out criteria against which all applications for the development and use of land or buildings will be assessed, for example protecting residential amenity. They may form part of the core strategy or they may be a separate document.
- 1.7 Some development plan documents may be prepared jointly with other local planning authorities.
- 1.8 The new planning system places an emphasis on community involvement in the preparation of development plans. Therefore, part of the local development framework is a local development document called the “**statement of community involvement**”, which sets out how the local authority will involve the community in the preparation of local development documents and planning applications. The statement of community involvement is also subject to public examination as part of its preparation process.
- 1.9 The final component of the local development framework are **supplementary planning documents**, which may expand on policy in a development plan document or provide more detail on it, to help in its implementation. Thus they may be issues-based documents on, for example, designing against crime, or area or site development briefs. The supplementary planning documents are not development plan documents and are not subject to public examination.
- 1.10 This is Oldham’s first local development scheme and it sets out a three year programme for how the Council is going to move towards establishing a local development framework for the whole of the Borough, except that part that falls within the Peak District National Park. Where the project plan extends beyond three years, it is to follow through to completion and adoption documents whose preparation begins within the three year period. The scheme will be reviewed on an annual basis and an annual monitoring report prepared to check progress in implementing the scheme. The local development scheme has to be agreed with the Government Office for the North West and the Planning Inspectorate.

#### The Oldham Context

- 1.11 Oldham has an adopted Unitary Development Plan (adopted April 1996), and a draft Replacement Unitary Development Plan, which is still undergoing preparation. The draft replacement plan should reach adoption by mid 2006. This complicates the transition to the new system. Adopted plans automatically become “saved” policies for a period of three

years from September 2004 when the Act came into force. For plans in preparation that three year “saved” period begins upon adoption.

- 1.12 Therefore, in theory the draft Replacement Unitary Development Plan should have a life until mid 2009. During that three-year period the Council should bring forward local development documents to replace the saved policies. Therefore, saved policies and any plans for their replacement will be a key component of Oldham’s first local development scheme.
- 1.13 The new planning system places emphasis on the importance of a vision for the Borough being a key element of the core strategy. In 2003 the Oldham Local Strategic Partnership, together with the North West Regional Development Agency, commissioned Urbed to carry out a visioning exercise for the whole Borough. This led to the publication of four reports in April 2004 under the title of “Oldham Beyond”:
  - A vision for the Borough of Oldham
  - A master plan for Oldham Town Centre
  - The Oldham Net – Ideas for Transformation and
  - A master plan for the Werneth/Freehold Housing Market Renewal intervention area.
- 1.14 Whilst the documents have no formal planning status, they contain ideas and suggestions that will be considered by both the Local Strategic Partnership and the Council and taken forward, where appropriate, into other plans and strategies. In relation to land use planning and linking up to the development plan, the ideas from Oldham Beyond that have a spatial element will flow from the revised Community Strategy approved in February 2005, and be picked up in work to translate the draft Replacement UDP into a core strategy and other development plan documents between 2006 and 2009/10.
- 1.15 The guidance in Planning Policy Statement 12 provides for the Council to apply to the Secretary of State to extend the three year “saved” period of the draft replacement UDP beyond 2009, if certain requirements are met. However, there are two reasons why the further extension of the Replacement UDP (RUDP), at least in its entirety, beyond the initial “saved” three years after adoption in 2006 may not be appropriate.
  - i) The outcome of key projects could suggest the need to update parts of the RUDP. One such project is the review of regional spatial strategy, culminating in the publication of a revised draft in autumn 2005. This could influence factors such as the amount of new housing that the Council is required to identify land for. Another is the biennial review of Oldham’s Community Strategy (latest review 2004/5), which in future years could signal a strategic change in direction that any core strategy would need to reflect. As it is, the 2004/5 review of the Community Strategy starts to take on board the findings of the Oldham Beyond Borough-wide visioning work which post dates preparation of the RUDP.

- ii) Another unknown is what may happen in the future “waves” of the Housing Market Renewal project in Oldham and Rochdale, both in terms of the details of the strategy and the funding which may be available to deliver it.

1.16 Therefore, the proposals set out in this first draft local development scheme are a best estimate as at March 2005 as to what may be needed between 2005 and 2008. The annual monitoring report will be essential in identifying how and when this may need updating.

1.17 Oldham Council has a strong commitment to community cohesion – indeed, it is one of the Council’s six corporate themes. A consequence of this is that a Borough-wide approach is taken to regeneration that does not favour drawing lines around areas to target. To reflect this, an area action plan (not in a local development framework sense) has been prepared for each of the Borough’s six area committee areas to coordinate regeneration effort.

1.18 Area action plan development plan documents are about targeting specific geographical areas of change or conservation. This raises some concern about how it may be applied in the Oldham context in a way that avoids any negative impact on community cohesion. The Council has considered whether the Area Committee area action plans could be re-modelled to provide Borough-wide coverage of area action plan development plan documents that would meet the requirements of the local development framework. However, the resources needed to take a Borough-wide approach of this type are simply not available. Therefore, the focus of any area action plans for the local development framework is likely to be where site or neighbourhood master plans are being prepared for Housing Market Renewal purposes, and possibly in Oldham Town Centre to take forward the Oldham Beyond work to the next stage.

## **2. COMPONENTS OF THE DRAFT OLDHAM LOCAL DEVELOPMENT FRAMEWORK**

### Saved Adopted UDP policies

2.1 The UDP review is at the public inquiry stage and adoption of the draft Replacement UDP is unlikely before early 2006. Therefore, the adopted UDP policies will be saved until adoption of the draft RUDP takes place. Adopted UDP policies are tracked through to Replacement UDP policies in Table 1 in Appendix 1.

### Saved Supplementary Planning Guidance Notes

2.2 Linked to saving adopted UDP policies is the need to recognise existing supplementary planning guidance notes that further inform the saved policies. The Council proposes to continue to treat as material

considerations adopted supplementary planning guidance notes (SPGs) on topics as indicated in Table 2 in Appendix 1. An indication is given as to whether we plan to review or drop the SPGs once the RUDP reaches adoption in 2006.

#### Saved Replacement UDP (RUDP) policies

- 2.3 Owing to the stage that the Oldham UDP review has reached in relation to the transitional arrangements of the new legislation, the draft RUDP policies will also need to be saved until such time as they can be replaced by other development plan documents. Adoption of the draft replacement plan is expected by mid-2006. The Council proposes to save the policies in the RUDP for three years from the adoption date, i.e. to early 2009. The likely destination in the new local development documents of policy areas in the Draft RUDP is also outlined in Table 1 of Appendix 1. However, some aspects of the RUDP may need to be saved beyond this initial 3 year period, in order to allow for the phased preparation of the local development documents that will replace them. Thus, certain sites aspects of the RUDP may be saved beyond 2009 (for example, those not affected potentially by area action plan development plan documents), and the saved period of the development control policies in the plan may also be extended. A future review and update of the local development scheme will provide more detail as to which elements of the RUDP the Council will seek to save beyond the initial three year period from its adoption date.

#### Core Strategy

- 2.4 It is recognised that certain policy areas in the replacement UDP may need early review:
- Open space policies, to reflect the open space audit and need assessment currently being commissioned;
  - Housing and employment land policies, to assess whether any changes to Regional Spatial Strategy, or to the Housing Market Renewal initiative, necessitate change in the Council's approach, and to respond, if necessary, to new evidence (see evidence base section).
  - Transport policies may need revision if GM Passenger Transport Executive work on accessibility planning or Local Transport Plan 2 leads to changes in transport strategy that the plan needs to reflect.
  - Retail and leisure may need revision if a new Planning Policy Statement 6 changes the national context for local retail and leisure policies or if the local retail capacity study reveals new information.
  - Waste policies will be superseded by joint work within Greater Manchester on waste development plan documents. In addition Planning Policy Guidance Note 10 is under review and may change the national context for local waste policies.



- 2.5 In addition, there is a need to fully reflect in the Borough's development plan the changes that the reforms have introduced to place more emphasis on the core strategy development plan document as a spatial strategy that may be implemented through wider means than simply the control of development. This represents a shift in role from the current UDP system. Given the recent review of the Oldham Community Strategy and the local development framework's role as its spatial expression, it is important in this transitional period that preparing a core strategy features early on in the programming of development plan document preparation.
- 2.6 Therefore, a profile is included in Section 7 for the preparation of a Core Strategy reflecting the above possible revisions to strategic policy areas over the period 2006 to 2009, with adoption planned for 2009 to dovetail with the end of the 3 year "saved" period for RUDP policies. The schedule in Table 3 in Appendix 1 shows the inter-relationships between all the proposed local development documents, particularly in terms of their respective timing and conformity.

#### Statement of Community Involvement

- 2.7 The guidance on preparing local development frameworks advises that the core strategy and the statement of community involvement should be prepared early on in the sequence of documents. The core strategy is addressed above in paragraph 2.6. We plan to start work on the statement of community involvement as early as possible in 2005 once resources have been freed up from the Replacement UDP public inquiry, so that all subsequent documents can be prepared in conformity with the statement of community involvement.

#### Area Action Plans

- 2.8 The potential difficulties with area action plan development plan documents in the Borough have been explained in Section 1. However, Oldham is a Housing Market Renewal Pathfinder, together with Rochdale, and therefore it is possible that area action plan development plan documents will be needed to lend statutory support to HMR-related compulsory purchase orders. The difficulty now is knowing where and when they may be needed. The Strategic Regeneration Framework (SRF) for 'Inner Oldham – Southern Area' will form the basis of the HMR Wave 2 submission in Summer 2005. It may also provide the basis for developing area action plan development plan documents for those intervention areas subject to major change. Subject to HMR approval, these area action plan development plan documents could be developed between 2005 and 2007. At present, there is insufficient certainty around possible area action plan development plan documents linked to Housing Market Renewal to include firm profiles in this local development scheme.
- 2.9 There may be a need for area action plan development plan documents other than in connection with the HMR project. The Oldham Beyond Town Centre Master Plan put forward ideas for the development and

enhancement of Oldham Town Centre, which the Council may wish to reflect in a Town Centre Area Action Plan development plan document within the local development framework. Some of these ideas have been incorporated into the revised Oldham Community Strategy. However, there is still some uncertainty around this potential area of work.

- 2.10 Therefore, the approach taken in this first draft local development scheme is not to include profiles, but to flag up the possibility that there may need to be area action plan development plan documents included subsequently to cater for needs arising from Housing Market Renewal and the Community Strategy. Consideration will be given to these needs over the next twelve months.

#### Supplementary Planning Documents

- 2.11 The Council's intention to save existing Supplementary Planning Guidance Notes has been described above. However, some new supplementary planning documents are also planned for preparation to dovetail as closely as possible with adoption of the draft replacement UDP. The topics are listed below.

- Planning Obligations – this would replace existing SPG on recreational open space, and include new guidance relating to: affordable housing (RUDP policy H2.1), education provision (RUDP policy C1.5), compensating for the loss of employment land (RUDP policy B2.1) transport provisions (RUDP policies T3.1-T3.3), aspects of design (RUDP policies D1.4-D1.5) and policies for Oldham Town Centre (RUDP policies TC1.3 and TC1.5).
- Renewable energy – this would replace and expand upon the existing SPG on wind farms and relates to RUDP policies NR3.1, NR3.2 and NR3.3.
- Transport Assessments & Travel Plans – new supplementary planning document linked to RUDP policy T3.2.
- Oldham Landscape Character Assessment – new supplementary planning document linked to RUDP policy OE2.1.
- Urban Design Guide – this would replace some existing SPGs as detailed in Table 2 but extend much further. It will be an Oldham supplementary planning document, but prepared using the joint resources of Oldham and Rochdale MBCs, coordinated through the HMR pathfinder project. It will support the RUDP Design policies.
- House Extensions – a new supplementary planning document linked to RUDP policy D1.11.
- Historic Buildings – a new supplementary planning document linked to RUDP policies for listed buildings.
- Air Quality and Development – a new supplementary planning document linked to RUDP policy NR1.2 and providing more detail on the Air Quality Action Plan.
- Contaminated Land and landfill gas assessments – a new supplementary planning document linked to RUDP policy NR1.6.

- Businesses in residential areas and mixed use developments – a new supplementary planning document incorporating the existing SPG19 and linked to RUDP policies B1.6, NR1.1 and B1.3.

2.12 In this first local development scheme, six supplementary planning documents will be prioritised for early preparation: planning obligations, renewable energy, urban design, travel plans and transport assessments, contaminated land and air quality. Profiles for these may be found in Section 7.

#### Waste Development Plan Document.

2.13 Each of the ten Greater Manchester authorities has agreed to the principle of joint working to inform the preparation of their waste development plan documents. This will involve the establishment of a dedicated team located within the Greater Manchester Geological Unit and will draw upon the skills of each of the ten authorities as well as industry and environmental bodies. It is envisaged that this will take approximately 3 years to complete and will commence as soon as a team is in place, which is expected during 2005. Until such time, no further details can be provided on the proposed timetable or work programme.

#### Proposals Map

2.14 It is the job of the proposals map to express geographically Oldham's adopted development plan policies, illustrating on a map any site specific policies or land allocations. The transitional arrangements apply to Oldham because of the stage we have reached with the draft RUDP. As a consequence, this local development scheme needs to save both the adopted and draft RUDP Proposals Maps (once adopted), and indicate that a new proposals map will be prepared alongside the other local development documents planned for adoption in 2009 or when the "saved" policies and associated Map reach the end of their life. The proposals map has to be updated whenever a new development plan document is adopted that has a site-specific element to it. A profile is therefore included in Section 7 for a new Proposals Map to be prepared alongside the site allocations development plan document.

#### Development Control Policies Development Plan Document

2.15 A number of the policies in the RUDP are general policies used for the control of development, for example those on design or amenity. A development control policies development plan document will, therefore, be needed to ensure that new development control policies are in place when the RUDP "saved" policies reach the end of the saved period. This is one area of the RUDP for which the Council may seek the permission of the Secretary of State to extend the saved period beyond the initial three years (ie. beyond 2009). This is reflected in the profile for this document in Section 7, which indicates a timetable for adoption of new development

control policies in mid 2010. The Council will clarify over the next twelve months those saved policies it wishes to extend.

#### Site Allocations Development Plan Document

- 2.16 A site allocations development plan document will be needed to supersede the “saved” RUDP allocations. There would be benefits if its preparation were to run alongside that of the core strategy, insofar as this would allow some understanding as to how the vision and spatial strategy may translate into implications for land. However, there is also merit in awaiting the outcome of the public examination of the core strategy to enable the sites plan to reflect it. Thus the profile for this document in Section 7 indicates a timetable for the adoption of a new site allocations development plan document in mid 2010. The site allocations development plan document would be affected by any area action plans prepared, as these would contain site specific proposals for the area covered. Again, the Council will need to firm up which policies and proposals it wishes to save for more than three years, in order to apply to the Secretary of State to extend the saved period.
- 2.17 Figure 2 below indicates the geographical coverage of the local development plan documents in this first local development scheme. They will all be borough-wide documents covering the whole of the Borough apart from the Peak District National Park area in the east, for which the Peak Park Authority is responsible. How they inter-relate with one another and Regional Spatial Strategy is illustrated in Figure 3.

Figure 2 Geographical Coverage of Local Development Documents.

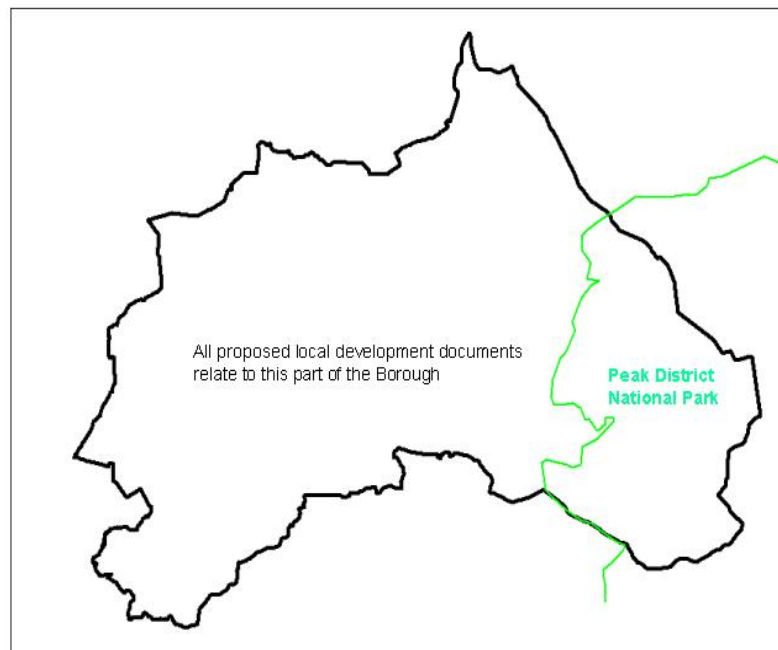
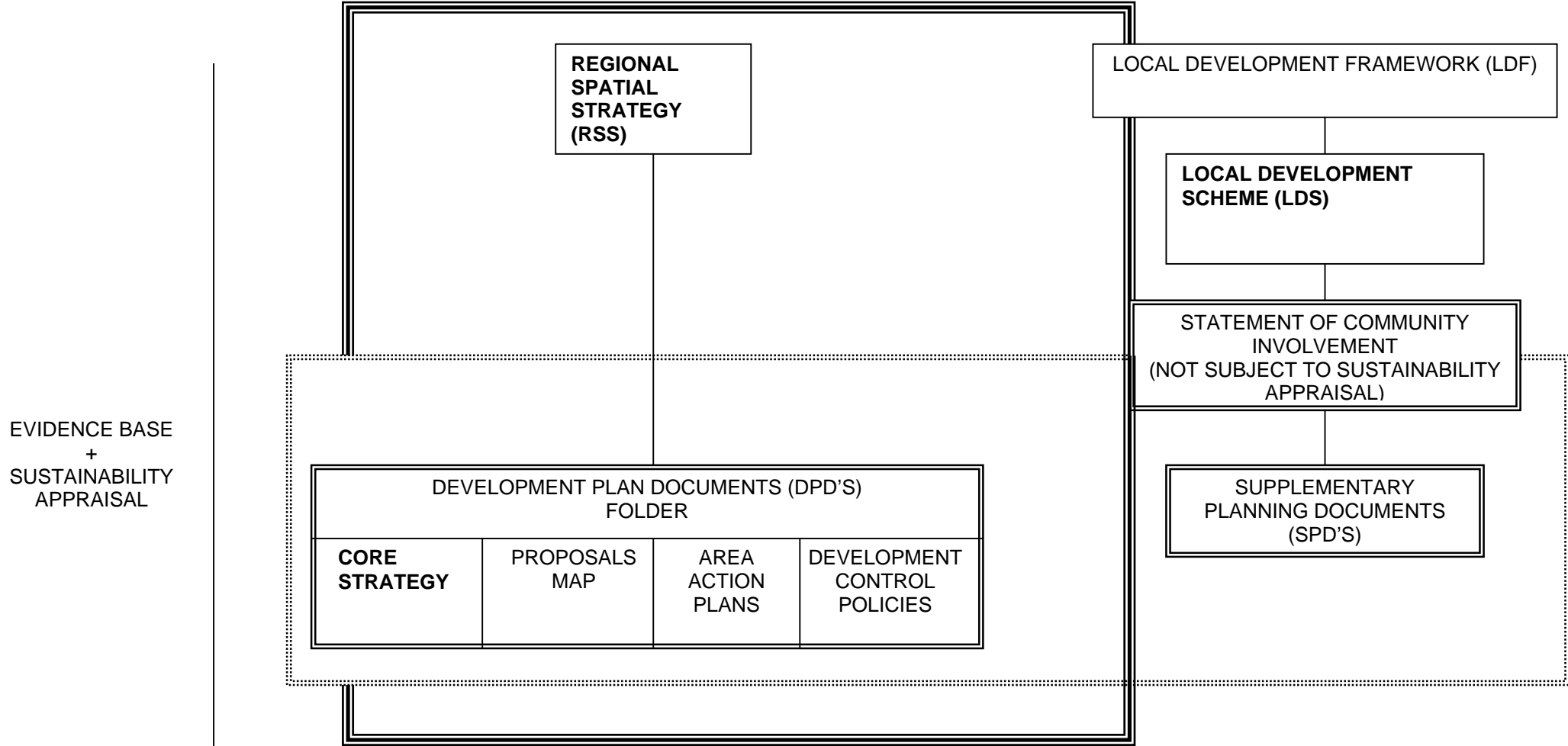


Figure 3



**KEY**



DEVELOPMENT PLAN



CONFORMITY WITH STATEMENT OF COMMUNITY INVOLVEMENT



LOCAL DEVELOPMENT DOCUMENTS

### 3.0 EVIDENCE BASE AND MONITORING

- 3.1 The Government places a strong emphasis on policy development being founded in a robust evidence base and in regular and rigorous monitoring. Therefore, in scheduling the preparation of development plan documents, it is important to consider what evidence will become available when, and how the requirement for an annual monitoring report will be met.
- 3.2 Table 4 below sets out the evidence base as at March 2005 and identifies key policy areas that would be the focus of policy monitoring, building on existing monitoring of the adopted UDP. The table does not cover all those other corporate, sub-regional or regional plans and strategies as detailed in the Community Strategy, with which the local development framework will need to make links.
- 3.3 The annual monitoring report will need to review progress in local development scheme implementation (i.e. progress in relation to targets and milestones) as well as policy implementation and effectiveness.

**Table 4 The Evidence Base**

<b>EXISTING EVIDENCE BASE</b>					
<b>Document / policy area</b>	<b>Subject</b>	<b>Last produced</b>	<b>Frequency of review</b>	<b>Next review</b>	<b>Comments</b>
<b>Urban Potential Study</b>	Looks at the Borough's previously used land resource.	1999 but not published	Approx 5 yearly but intend to move to rolling update.	2004 / 2005	Update report to be published April 2005
<b>Housing Land Availability</b>	Monitors the grant and implementation of residential planning permission throughout the Borough and the delivery of the Council's housing targets.	August 2004	Monitored throughout year. Document prepared annually.	July 2005	Process already in place.
<b>Retail Floor Space</b>	Basic retail survey of Oldham Town Centre shopping core, and Chadderton, Royton and Shaw District Centres.	2003	Was prepared every 2 years by GMR but unlikely to continue.	2005	Borough-wide capacity study required, which will include health checks of the Town Centre and District Centres.
<b>Retail Capacity</b>	Existing studies focus on Oldham Town Centre only	Produced 1997 updated 1999	Dependent on funding.	2005	

<b>Document / policy area</b>	<b>Subject</b>	<b>Last produced</b>	<b>Frequency of review</b>	<b>Next review</b>	<b>Comments</b>
<b>District Centre Health Checks</b>	Monitor indicators of the "health" of town and district centres (in accordance with PPG6).	Oldham TC: 1997 and 2000. District Centres: completed 2002.	Every 2-3 years.	2005	See above. Failsworth District Centre was excluded from the first tranche because of the redevelopment underway.
<b>Housing Needs</b>	An analysis of housing needs throughout the Borough. Provides information on suitability of current housing, household income and affordability.	Full report 1999.	Approx 5 yearly	2005/6	Update study needed.
<b>Employment Land Take Up Survey</b>	Monitors the grant and take up of industrial and business related planning permissions throughout the Borough.	2004	Annually	June 2005	Process already in place.
<b>Employment Land Availability</b>	Monitors the industrial and business land available throughout the Borough	1998	To be monitored annually	2005	Undertaken jointly with Regeneration Department.
<b>Open Space Audit</b>	A comprehensive review of existing recreational and amenity open space in the Borough.	ROS Survey 1994	No review has been conducted.	2005	Now superseded by new PPG17 requirements – see below.
<b>Public Transport Accessibility Survey</b>	The mapping of public transport accessibility throughout the Borough.	2003	Every 1-2 years	2005	Mechanisms are in place.
<b>Green Belt Survey</b>	Monitoring number and type of developments permitted in the Green Belt.	2000	To be monitored annually	2005	Need to ensure Acolaid planning application system facilitates monitoring.
<b>Wildlife Habitat Survey</b>	Analyses net change in area designated as habitat (SBI etc) & no. of developments permitted affecting wildlife habitats.	October 2004	Monitored annually or more often if many SBI changes received.	July 2005	Need to ensure Acolaid planning application system facilitates monitoring.
<b>Housing Market Assessment</b>	Analysis of the Oldham housing market to inform HMR 2 <sup>nd</sup> wave bid.	Due for completion spring 2005.	N/A	N/A	This is a one-off exercise. Monitoring of housing markets will be linked to HMR.

EXISTING EVIDENCE BASE CONTINUED.					
Document / policy area	Subject	Last produced	Frequency of review	Next review	Comments
<b>Housing market renewal</b>	Physical Regeneration Framework being prepared for Southern Oldham to inform the HMR 2nd wave bid	Due for completion summer 2005	N/A	N/A	Another one off exercise. Will inform need for Area Action Plans across the HMR area.
<b>Oldham Beyond</b>	Visioning exercise for the Borough.	2004	N/A	N/A	A one-off. The vision may be revisited through future reviews of the Community Strategy.
<b>Census of Population 2001</b>	Population and household data	2001	Every 10 years	2011	
<b>Community Strategy 2005-2020</b>	Sets out the Oldham Partnership's vision for the Borough and themes and priorities for action.	2005	Every 2 years	2007	
PLANNED EVIDENCE BASE					
<b>Open Space Audit</b>	A comprehensive study of local needs and audit of existing open space, sport and recreation facilities as required by PPG17.	N/A	Losses/gains to be monitored annually	Brief out to tender April/May 2005	Need to ensure Acolaid planning application system facilitates regular monitoring.
<b>Air Quality Assessment Monitoring</b>	Monitor the grant of planning consent where an air quality assessment has been required.	N/A	To be monitored annually	2006	Need to ensure Acolaid planning application system facilitates monitoring.
<b>Health Impact Assessment</b>	Monitor the grant of planning consent where a health impact assessment has been required.	N/A	To be monitored annually	2006	Need to ensure Acolaid planning application system facilitates monitoring.
<b>Conservation Area / Listed Building Survey</b>	Monitor loss of, or planning permissions affecting, listed buildings or conservation areas.	N/A	To be monitored annually	2006	Need to ensure Acolaid planning application system facilitates monitoring.
<b>Flood Risk Survey</b>	Monitor developments permitted in the Flood Risk areas.	N/A new policy	To be monitored annually	2006	Work needs to be done to link to Acolaid system.



PLANNED EVIDENCE BASE CONTINUED.					
Document / policy area	Subject	Last produced	Frequency of review	Next review	Comments
<b>Renewable Energy</b>	Monitoring percentage of large developments incorporating renewable energy generation.	N/A new policy	To be monitored annually	2006	Work needs to be done to link to Acolaid system.
<b>Accessibility to Local Services</b>	Monitoring accessibility to local services (% of the population within 400m of basic services)	1999-2001	5 yearly, data permitting	2006	Timing may be constrained by data sources.
<b>Economic Information</b>	New employment land review to be undertaken to assess the demand for and supply of land for employment (following ODPM guidelines, December 2004).	N/A	N/A	2006	Initially a one-off exercise. Future reviews would be discussed with the Economic Partnership & Regeneration Dept. UDP monitoring provides an annual update of land take up and availability.

#### **4.0 SUSTAINABILITY APPRAISAL AND STRATEGIC ENVIRONMENTAL ASSESSMENT**

- 4.1 A key part of the new system is the introduction of a requirement for sustainability appraisal of development plan documents and supplementary planning documents. There is also a new European Directive 2001/42/EC (incorporated into the Strategic Environmental Assessment Regulations 2004), which requires the formal strategic environmental assessment of plans and programmes that are likely to have significant effects on the environment. Sustainability appraisal incorporates the requirements of the Strategic Environmental Assessment Directive.
- 4.2 Oldham Council has a strong record in sustainability appraisal of the development plan. An appraisal of the draft RUDP was carried out starting at the earliest stage of policy preparation, and revisiting the policies and potential impacts at each stage of change. The approach, which used Action for Sustainability as a framework for considering impacts on key sustainability objectives, helped in the development of a North West toolkit for appraisal, and has been used as an example of good practice in the Region. The Government plans to issue new guidelines on sustainability appraisal and the Council will use experience gained to adjust its approach as necessary to meet the guidelines and ensure the legal requirements are satisfied.

## 5.0 RESOURCES

- 5.1 The Council has taken a corporate approach to preparing the local development scheme, to ensure that there is maximum awareness of, and commitment to, the work being programmed. The expectation in delivery is equally of a corporate, project team based approach to the work calling on expertise and staff resources across the Council.
- 5.2 However, the Strategic Planning and Information Section will lead on, or coordinate, preparation of most of the local development documents. Therefore, it is important first to consider the resources available in this central team. At present the Section's permanent staff consists of 1 Principal Planning Officer, 1 Senior Planning Officer and 4 Planning Officers.
- 5.3 The Section has other responsibilities, in addition to local development document preparation:
- Progressing the draft replacement UDP through to adoption;
  - Input to regional and sub-regional work;
  - Input to HMR (CPO work, bidding work, site work);
  - Supporting the development control process through strategic consultations and pre-application discussions;
  - Input to Community Strategy reviews;
  - Evidence gathering to support policy formulation; and
  - Monitoring and reviewing policies.
- 5.4 In the first year of the local development scheme, the Strategic Planning Section will be working to progress the draft RUDP through to adoption as early as possible in 2006. The timetable for the completion of the UDP review process is as follows:
- |                               |              |
|-------------------------------|--------------|
| • Inspectors' report expected | July 2005    |
| • Publish Inspectors' report  | Sept 2005    |
| • Modifications to Council    | Oct 2005     |
| • Deposit of modifications    | Nov/Dec 2005 |
| • Council resolution to adopt | March 2006   |
| • Adopt                       | April 2006.  |
- 5.5 The above is based on an assumption that a modifications inquiry will not be needed. If it were, the above timetable would change after December 2005. Clearly this is an area of uncertainty that will need to be watched closely in relation to potential impacts on the local development scheme. It is a challenging timetable, and peaks in workload between August and October 2005, and January–February 2006 will need to be slotted in around local development document preparation. There is recognition of the need for more staff in the Section and currently efforts are being made to create additional posts to deal with HMR work and lead on information management and monitoring.

- 5.6 The Council has an existing budget for UDP work, which will move across to the local development framework.
- 5.7 There are plans to carry out some joint work to prepare local development documents: the waste development plan document and a supplementary planning document on urban design. There is, therefore, also a dependence on resources elsewhere (financial and human) being made available to meet deadlines. In particular, HMR is contributing significant funding to the Urban Design SPD. Such opportunities for external funding or help in kind, and efficiencies or adding value through joint work, will be pursued wherever practical and desirable.

## 6.0 RISK ASSESSMENT AND PROGRAMME MANAGEMENT

- 6.1 One factor that stimulated this overhaul of the development plan system was the Government's desire to speed up plan preparation. The Council is required in this local development scheme to set out firm timetables for the delivery of local development documents, which it will be penalised for failing to achieve. Therefore, it is important to identify the risks that could affect the work programme and consider how they may be minimised. Key risks associated with the preparation of local development documents and delivery of the local development scheme to timetable are identified below, together with an indication as to how they will be managed and minimised.

KEY RISKS	ACTION TO MITIGATE RISK / COMMENTS
<p>Challenging timescales for preparing the documents identified in this LDS.</p> <p><b>Risk level – high</b></p>	<ul style="list-style-type: none"> <li>• Keep Local Development Scheme under constant review and amend as necessary.</li> <li>• Manage and prioritise non-LDF workload to enable LDF targets to be met.</li> <li>• Uncertainty factors remain e.g. the level of representations submitted on documents, time taken in public examination and reporting time, or if new issues arise requiring other documents to be prepared or the diversion of staff to other tasks.</li> <li>• Build in adequate timescales for political decision making and involve Overview and Scrutiny Commissions at the earliest stage of policy formulation.</li> <li>• Ensure that there are proper project management arrangements in place for joint preparatory work on local development documents (e.g. the Waste DPD).</li> <li>• Other factors identified in this assessment may also lead to delay to the timescales.</li> </ul>

Availability of staff resources

**Risk level – medium**

- Consideration is being given to the creation of additional posts in the Strategic Planning & Information Section, to deal with the additional workload arising from transition to the new planning system and other work areas such as HMR. However, the Council's budget situation means that this is dependent on Planning Delivery Grant funding, as yet unknown, and HMR funding which is outside its control. We therefore need to maximise opportunities to earn PDG through meeting prescribed timetables for LDS preparation.
- The project based approach means delivery will be dependent on staff from other departments. This can be addressed through the Council's service planning process.

Difficulty in retaining/recruiting policy staff

**Risk level – high**

- The Strategic Planning & Information Section, which will lead preparation of the LDDs, has experienced difficulties with staff turnover. Recruitment is increasingly difficult, with very low numbers of applicants. There is an unavoidable time lag before new staff are in position, as well as inefficiencies around the lack of continuity. There are plans to expand the Section but there is a risk of recruiting difficulties. If there is further staff turnover or difficulty in recruiting to new posts, there may be a need to review the LDS to postpone some work until the staff resources can be found.

Lack of financial resources

**Risk Level – medium**

- Monies have been reserved in the UDP budget for LDF requirements but are decreasing in real terms 05/06 through no inflationary increase.
- There will be some dependence on a project based approach and input from other sources e.g. HMR funding for the design spd.
- Uncertainties remain regarding length and cost of public examinations and the cost of consultancy to fill gaps if staff recruitment remains a problem

New Government policy guidance will continue to be issued during the preparation of documents

**Risk level – medium**

This will be taken into account at the next appropriate stage in local development document preparation. If guidance is issued late in the process, it will be addressed in subsequent review of document.

Risk of conflict with other policy areas

There may be risks around trying to match different policy areas, for example ensuring new development plan documents support the Housing Market Renewal

<b>Risk level – medium</b>	process. This risk will be minimised by ensuring close contact is maintained with Government Office.
Review of Regional Spatial Strategy	<ul style="list-style-type: none"> <li>• Have regard to the RSS review in preparation.</li> <li>• If necessary review the LDS timetable and delay progress of relevant DPDs to ensure conformity with the review of RSS.</li> </ul>
<b>Risk level – low</b>	
Capacity of Planning Inspectorate (PINS) and other agencies to support the process	Provide early warning to PINs and other agencies of timescales and requirements, however, much of this is out of the Council's hands. PINs and other agencies are likely to experience severe work pressures from local authorities preparing development plan documents to similar timescales.
<b>Risk level – medium</b>	
Consultation fatigue of public	There is a risk that work on the local development documents, when combined with other regeneration and HMR work, could overwhelm communities in terms of consultation demands. This risk will be minimised by aligning local development document consultations as indicated in the profiles, and by coordinating Council consultations through the corporate consultation database.
<b>Risk level – low</b>	
Ensuring “soundness” of the documents	Minimise risk through preparing a good evidence base, good dialogue with the community/stakeholders in line with SCI, and regular liaison with GO NW and the Planning Inspectorate.
<b>Risk level – low</b>	
Legal challenge	Risk of legal challenge should be minimised through ensuring preparation of “sound” documents. Risk remains that if the Inspector’s binding report on the examination is not sound there may be little the Council can do to avoid a challenge after adoption.
<b>Risk level – low</b>	

6.2 The effective management of the programme of work will be essential to the delivery of local development documents to time. This will be assisted by the use of project management software which has been used to generate a Gantt chart indicating the key milestones in document preparation. The Gantt chart is at the end of the document in Appendix 2. The decision-making route for the local development documents is outlined in the profiles included in Section 7. A sub-group of the Regeneration and Environment Overview and Scrutiny Commission is to be set up (agreed on 24<sup>th</sup> February 2005) to provide Member input to the preparation of local development documents.

## 7.0 PROFILES

### PROFILE FOR STATEMENT OF COMMUNITY INVOLVEMENT

<b>Document Details</b>	
Title	Statement of Community Involvement
Role and Content	The statement on how the Council will engage Oldham's communities during the preparations of each Local Development Document.
Status	Non-Development Plan Local Development Document
Chain of Conformity	The SCI must meet minimum requirements set out in the Regulations and have regard to the Council's Consultation Framework and (draft) Communications Strategy.  The procedures for participation for all Local Development Documents must be in conformity with the SCI.
Geographic Coverage	Borough-wide
<b>Timetable and Milestones (in months)</b>	
• Preparation and pre-submission consultation (Regulation 25)	October-December 2005
• Public participation on draft SCI (Regulation 26)	January-February 2006 (6 wks)
• Preparation of submission SCI	March-April 2006
• Submission of SCI to Secretary of State (Regulation 28)	May-June 2006 (6 weeks period)
• Pre-Examination consideration of representations	July 2006
• Pre-Examination meeting, if required	July-August 2006
• Examination start and period	September 2006
• Receipt of Inspector's binding report	November 2006
• Adoption and publication of SCI	December 2006
<b>Arrangements for Production</b>	
Organisational Lead	Assistant Chief Executive, Corporate Policy to reflect the need to closely integrate with the Community Strategy.
Political Management Arrangements	Overview and Scrutiny Commission Regeneration and Environment sub group to be set up (agreed 24/2/05). Area Committee involvement needed – approach to be made to lead chairman. Cabinet & Council approval.
Council Management Arrangements	SCI Project Team (membership comprising Oldham MBC officers from Chief Executive's Department Corporate Policy Division including Strategic Planning and Information, Policy and External Funding (Community Strategy) and Corporate Performance Unit (Consultations); and Environmental Services Department (Development Control); and Regeneration.
Internal Resources	Lead role by Strategic Planning and Information with input from SCI Project Team. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	No external consultants – it will be prepared `in-house`.
External Stakeholder Resources	Oldham Partnership and Community Empowerment Team Oldham (Voluntary Action Oldham) to provide linkages with community planning processes and hard-to-reach groups.
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the SCI through the pre-consultation scoping process and the formal participation procedures.

<b>Post Production</b>	
Monitoring and Review Mechanisms	Performance Indicators to monitor effectiveness of the Local Development Framework. Annual Monitoring Report and Early Review at start of second Local Development Scheme period (i.e. 3 years after adoption of SCI).

## PROFILE FOR CORE STRATEGY DEVELOPMENT PLAN DOCUMENT

<b>Document Details</b>	
Title	Core Strategy
Role and Content	Its role is to set out the long term spatial vision and strategic objectives for the Borough, and contain a spatial strategy, core policies, monitoring and implementation framework. Core policies likely to consist of saved part I policies from the Replacement UDP, and revised policies possibly in the following topic areas: <ul style="list-style-type: none"> <li>• Open space</li> <li>• Housing land</li> <li>• Employment land</li> <li>• Transport</li> <li>• Retail and leisure</li> </ul>
Status	Development Plan Document
Chain of Conformity	RSS and relevant national policy and guidance, Statement of Community Involvement. Regard to Community Strategy, Housing Market Renewal Initiative (HMRF), Local Transport Plan 2.
Geographic Coverage	Borough-wide
<b>Timetable and Milestones (in months)</b>	
• Pre-production & commence preparation	April – June 2006
• Preparation of issues and alternative options and initial sustainability appraisal report including consultation (Regulation 25)	July – December 2006
• Public participation on preferred options document and formal sustainability appraisal report (Regulation 26)	January – February 2007
• Consideration of representations and discussions with community and stakeholders	March – July 2007
• Preparation of submission DPD and any amendments to sustainability appraisal report	August - December 2007
• Submission of DPD to Secretary of State and sustainability appraisal report	January 2008
• Public consultation period on submission DPD and sustainability appraisal report (Regulation 29)	February March 2008 (6 weeks)
• Pre-Examination considerations of representations	April - June 2008
• Pre-Examination meeting	July 2008
• Examination start and period	September – October 2008
• Receipt of Inspector's binding report	February 2009
• Adoption and publication of DPD and revised proposals map	April 2009
<b>Arrangements for Production</b>	
Organisational Lead	Assistant Chief Executive, Corporate Policy to reflect the need to closely integrate with the Community Strategy.
Political Management Arrangements	Overview and scrutiny involvement in policy development. Cabinet and Council approval needed.

Council Management Arrangements	Project Team comprising officers from Chief Executive's (Strategic Planning & Information, European Funding); Environmental Services (Development Control, Transportation, Environmental Health); Regeneration (HMRF); and HMRF Core Team
Internal Resources	Lead role by Strategic Planning and Information with input from Project Team. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	No external consultants, it will be prepared 'in-house'.
External Stakeholder Resources	Oldham Partnership to provide key link to community planning and key stakeholders with land interests, and assist with sustainability appraisal (SA) / strategic environmental assessment (SEA) work.
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the DPD through the pre-production process and the formal participation procedures.
<b>Post Production</b>	
Monitoring and Review Mechanisms	Performance Indicators to monitor effectiveness of the Local Development Framework. Progress updates against milestones in Annual Monitoring Report.

## PROFILE FOR SITE ALLOCATIONS DEVELOPMENT PLAN DOCUMENT

<b>Document Details</b>	
Title	Site Allocations
Role and Content	To set out land allocations for housing; business & industry; mixed use; any major developed sites in the Green Belt; retail; Cultural Quarter (Town Centre); community facilities including any health or education facilities; Metrolink route and stops; and highway or other transport scheme(s).
Status	Development Plan Document
Chain of Conformity	Regional Spatial Strategy, Core Strategy, Statement of Community Involvement.
Geographic Coverage	Borough-wide excepting any areas covered by Area Action Plan DPDs (would be set out in a future LDS)
<b>Timetable and Milestones (in months). Will need to tie closely to core strategy timetable.</b>	
• Pre-production and commence preparation	April – June 2006
• Preparation of issues and alternative options and initial sustainability appraisal report including consultation (Regulation 25)	July-December 2006
• Public participation on preferred options document and formal sustainability appraisal report (Regulation 26)	January-February 2007
• Consideration of representations and discussions with community and stakeholders	March-July 2007
• Preparation of submission DPD and any amendments to sustainability appraisal report	August 2007 – April 2009
• Submission of DPD to Secretary of State and sustainability appraisal report	May 2009
• Public consultation period on submission DPD and sustainability appraisal report (Regulation 29)	May-June 2009
• Pre-Examination considerations of representations	July-August 2009



• Pre-Examination meeting	September 2009
• Examination start and period	October-December 2009
• Receipt of Inspector's binding report	April 2010
• Adoption and publication of DPD and revised proposals map	July 2010
<b>Arrangements for Production</b>	
Organisational Lead	Assistant Chief Executive, Corporate Policy to reflect the need to closely integrate with the Community Strategy.
Political Management Arrangements	Cabinet and Council for decision. Involvement from Overview and Scrutiny, and Area Committees.
Council Management Arrangements	DPD Project Team (lead officer from SP & I)
Internal Resources	Lead role by Strategic Planning and Information with input from DPD Project Team. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	No external consultants - will be prepared `in-house`.
External Stakeholder Resources	Oldham Partnership to provide link to community planning and key stakeholders with land interests, and assist with sustainability appraisal (SA) / strategic environmental assessment (SEA) work.
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the DPD through the pre-production process and the formal participation procedures.
<b>Post Production</b>	
Monitoring and Review Mechanisms	Performance Indicators to monitor effectiveness of the Local Development Framework. Progress updates against milestones in Annual Monitoring Report.

## PROFILE FOR DEVELOPMENT CONTROL POLICIES DEVELOPMENT PLAN DOCUMENT

<b>Document Details</b>	
Title	Development Control Policies
Role and Content	Development control policies for determining applications. Introduction - the development control process and the relationship to RSS, the Core Strategy and Land Allocations DPD. Generic development control policies: - Design, Accessibility, Transport and Developments, Energy Efficiency, Conservation, Natural Resources and Environmental Quality. Development-orientated development control policies: - Employment Development, General Criteria for New Housing Development, Affordable Housing, Retail and Leisure Development, Community Facilities. Open land development control policies: - Open Environment including Green Belt, Open Space, Sport and Recreation Facilities, Nature and Landscape.
Status	Development Plan Document
Chain of Conformity	<ul style="list-style-type: none"> <li>• Regional Spatial Strategy and National Planning Policy;</li> <li>• Statement of Community Involvement; and</li> <li>• Core Strategy.</li> </ul>
Geographic Coverage	Borough-wide

<b>Timetable and Milestones (in months)</b>	
• Pre-production & commence preparation	June - July 2007
• Preparation of issues and alternative options and initial sustainability appraisal report including consultation (Regulation 25)	July – October 2007
• Public participation on preferred options document and formal sustainability appraisal report (Regulation 26)	Nov-Dec 2007
• Consideration of representations and discussions with community and stakeholders	January – February 2008
• Preparation of submission DPD and any amendments to sustainability appraisal report	March-April 2008
• Submission of DPD to Secretary of State and sustainability appraisal report	May 2009
• Public consultation period on submission DPD and sustainability appraisal report (Regulation 29)	May – June 2009
• Pre-Examination considerations of representations	July – August 2009
• Pre-Examination meeting	September 2009
• Examination start and period	October-December 2009
• Receipt of Inspector's binding report	April 2010
• Adoption and publication of DPD and revised proposals map	July 2010
<b>Arrangements for Production</b>	
Organisational Lead	Assistant Chief Executive, Corporate Policy to reflect the need to closely integrate with the Community Strategy.
Political Management Arrangements	Cabinet and Council for decision. Involvement from Overview and Scrutiny, and Area Committees.
Council Management Arrangements	Project Team with lead officer from SP & I.
Internal Resources	Lead role by Strategic Planning and Information with input from DPD Project Team. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	No external consultants. The DPD will be prepared `in-house`.
External Stakeholder Resources	Environment Partnership Executive.
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the DPD through the pre-production process and the formal participation procedures.
<b>Post Production</b>	
Monitoring and Review Mechanisms	Performance Indicators to monitor effectiveness of the Local Development Framework. Progress updates against milestones in Annual Monitoring Report.

## **PROFILE FOR PROPOSALS MAP DEVELOPMENT PLAN DOCUMENT**

<b>Document Details</b>	
Title	Proposals Map
Role and Content	Borough wide map showing the Councils proposals for land use on an Ordnance Survey map base.
Status	Development Plan Document

Chain of Conformity	<ul style="list-style-type: none"> <li>• Regional Spatial Strategy and National Planning Policy;</li> <li>• Statement of Community Involvement;</li> <li>• Core Strategy;</li> <li>• Land Allocations DPD; and</li> <li>• Area Action Plan DPD's.</li> </ul>
Geographic Coverage	Borough-wide
<b>Timetable and Milestones (in months) In Parallel with Core Strategy/Land Allocations DPD</b>	
• Pre-production period & commence preparation	April – June 2006
• Preparation of issues and alternative options and initial sustainability appraisal report including consultation (Regulation 25)	July-December 2006
• Public participation on preferred options document and formal sustainability appraisal report (Regulation 26)	January-February 2007
• Consideration of representations and discussions with community and stakeholders	March-July 2007
• Preparation of submission DPD and any amendments to sustainability appraisal report	August 2007 – April 2009
• Submission of DPD to Secretary of State and sustainability appraisal report	May 2009
• Public consultation period on submission DPD and sustainability appraisal report (Regulation 29)	May-June 2009
• Pre-Examination considerations of representations	July-August 2009
• Pre-Examination meeting	September 2009
• Examination start and period	October-December 2009
• Receipt of Inspector's binding report	April 2010
• Adoption and publication of DPD and revised proposals map	July 2010
<b>Arrangements for Production</b>	
Organisational Lead	Assistant Chief Executive, Corporate Policy to reflect the need to closely integrate with the Community Strategy.
Political Management Arrangements	Cabinet and Council for decision. Involvement from Overview and Scrutiny, and Area Committees.
Council Management Arrangements	Project Team with lead officer from SP & I.
Internal Resources	Lead role by Strategic Planning and Information with input from DPD Project Team. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	No external consultants – it will be prepared 'in-house'.
External Stakeholder Resources	None
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the DPD through the pre-production process and the formal participation procedures.
<b>Post Production</b>	
Monitoring and Review Mechanisms	Performance Indicators to monitor effectiveness of the Local Development Framework. Progress updates against milestones in Annual Monitoring Report.

## PROFILE FOR TRAVEL PLANS AND TRANSPORT ASSESSMENT SPD

<b>Document Details</b>			
<b>Title</b>		Travel Plans and Transport Assessment Supplementary Planning Document (SPD)	
<b>Status</b>		SPD – Local Development Document	
<b>Role and Subject</b>		<p>Detailed guidance on travel plans including:</p> <ul style="list-style-type: none"> <li>• When a planning application for development is likely to require the submission of a travel plan.</li> <li>• Minimum requirements for content of travel plan.</li> <li>• How the travel plan should be monitored.</li> <li>• Advice on how the travel plan should be secured.</li> <li>• Practical advice on how to prepare and submit a travel plan.</li> </ul> <p>Also guidance on transport assessments to:</p> <ul style="list-style-type: none"> <li>• Explain the aims and benefits of transport assessments</li> <li>• Identify the types of development that will be subject to a transport assessment</li> <li>• Set out the required content of a transport assessment taking into account the scale, nature and location of the development.</li> </ul>	
<b>Geographic Coverage</b>		Borough wide	
<b>Plan Linkage</b>	RUDP policy T3.2	<b>LDD Linkage</b>	Core Strategy, Development Control Policies.
<b>Chain of Conformity</b>		To conform with all relevant DPDs, the Statement of Community Involvement and saved RUDP policies. Must conform with RSS.	
<b>Timetable and Milestones (in months)</b>			
• Preparation of draft SPD and Sustainability Appraisal Report.		May – October 2005	
• Consultation and participation on Draft SPD and Sustainability Appraisal Report		November – December 2005	
• Consideration of Representations on Draft SPD		January - March 2006	
• Adoption of SPD		July 2006	
<b>Arrangements for Production</b>			
<b>Organisational Lead</b>		Strategic Planning and Information Team	
<b>Political Management Arrangements</b>		Approval by Cabinet. Member involvement through Overview and Scrutiny Commission sub group.	
<b>Council Management Arrangements</b>		SPD Steering Group, comprising officers from Strategic Planning and Information, Development Control and Environmental Services Transportation.	
<b>Internal Resources</b>		Lead role by Strategic Planning and Information with input from steering group. Financial resources available as part of the Council's budget for preparation of the LDF.	
<b>External Resources</b>		No external consultants – it will be prepared in-house. However the PTE will need to be involved.	
<b>External Stakeholder Resources</b>		Possibly Environment Partnership Executive.	

External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the SPD through the pre-consultation scoping process and the formal participation procedures, in accordance with the SCI.
<b>Post Production</b>	
Monitoring and Review Mechanisms	The Greater Manchester LTP will monitor the take up of travel plans (school and workplace). The Authority's School Travel Advisor will also monitor the take up of school travel plans. A monitoring system may need to be introduced to specifically monitor the take up of travel plans within the planning system. Monitor planning applications that trigger transport assessments, and review as and when required (e.g. where revised national or regional policy/guidance is published).

**PROFILE FOR URBAN DESIGN SUPPLEMENTARY PLANNING DOCUMENT (JOINT WORKING WITH ROCHDALE MBC THROUGH HMR, BUT LEADING TO PREPARATION OF INDIVIDUAL SPDs)**

<b>Document Details</b>			
<b>Title</b>		Improving Design Quality – Urban Design Principles	
<b>Status</b>		SPD - Local Development Document	
<b>Role and Subject</b>		<p>To provide comprehensive generic guidance on the principles of good urban design as applicable to Oldham Borough including: (i) the design process/design statements, (ii) response to site and context (including matters of local distinctiveness and reference to designing in historic areas), (iii) urban structure and movement networks, (iv) street design, (v) managing the car, (vi) landscape and biodiversity, (vii) aspects of residential amenity, (viii) architectural quality, (ix) designing out crime, (x) inclusive access, (xi) various aspects of environmental sustainability.</p> <p>To respond to the challenges set by Housing Market Renewal and wider regeneration issues.</p> <p>Certain key aspects of urban design of new residential areas, retail and employment, and mixed-use developments would be covered in a separate section of the document.</p>	
<b>Geographic Coverage</b>		Borough wide.	
<b>Plan Linkage</b>	D 1, D1.1, D1.2, D1.3, D1.4, D1.5, D1.6, D1.7, C1.1, NR 1.4, NR 1.5, NR 2.4, NR 3.3.	<b>LDD Linkage</b>	Saved policies of draft replacement UDP; area action plans; Core Strategy.
<b>Chain of Conformity</b>		Must conform with Regional Spatial, all relevant DPD's, the Statement of Community Involvement and the relevant saved policies of the Oldham Borough Replacement Unitary Development Plan.	
<b>Timetable and Milestones (in months)</b>			
<ul style="list-style-type: none"> <li>Commence preparation of supplementary planning document</li> </ul>			March –October 2005

• Carry out formal consultation on Draft supplementary planning document	November – December 2005
• Consideration of Representations on Draft supplementary planning document	January – February 2006
• Adoption of supplementary planning document	April 2006
<b>Arrangements for Production</b>	
Organisational Lead	Oldham / Rochdale HMR Core Team, Oldham MBC Environmental Services / Rochdale MBC with input from a CABE enabler.
Political Management Arrangements	Cabinet for decision. Involvement from Overview and Scrutiny Commission.
Council Management Arrangements	Project Team with lead input from Development Control.
Internal Resources	Staff time from Environmental Services and Corporate Policy. Staff from other Departments may be involved in focus groups or workshops.
External Resources	Consultants to be appointed (HMR funding). CABE enabler.
External Stakeholder Resources	Environment Partnership Executive.
External Community and Stakeholder Involvement	Architects and other design professionals, housing and commercial development interests, Local Strategic Partnership, Civic Societies, local environment groups, Area Committees, Parish Councils, Government and other agencies.
<b>Post Production</b>	
Monitoring and Review Mechanisms	Annual monitoring report will assess effectiveness of the guidance in terms of delivering good urban design.

## PROFILE FOR RENEWABLE ENERGY SPD

<b>Document Details</b>			
<b>Title</b>	Renewable Energy Supplementary Planning Document		
<b>Status</b>	SPD - Local Development Document		
<b>Role and Subject</b>	Detailed interpretation of policies on renewable energy. The SPD will, in particular, provide advice on the content of an assessment required by policies NR3.1 and NR3.2 regarding of the environmental effects of a development where they do not fall within the requirements of the Town and Country Planning (Environmental Impact Assessments) (England & Wales) Regulations 1999.		
<b>Geographic Coverage</b>	Borough-wide		
<b>Plan Linkage</b>	RUDP policies NR3.1, NR3.2 and NR3.3	<b>LDD Linkage</b>	Core Strategy, Development Control Policies.
<b>Chain of Conformity</b>	To conform with all relevant DPDs, the Statement of Community Involvement and saved RUDP policies. Must conform with RSS.		
<b>Timetable and Milestones (in months)</b>			
• Preparation of draft SPD and Sustainability Appraisal Report.	May – October 2005		
• Consultation and participation on Draft SPD and Sustainability Appraisal Report	November – December 2005		
• Consideration of Representations on Draft SPD	January - March 2006		
• Adoption of SPD	July 2006		
<b>Arrangements for Production</b>			

Organisational Lead	Strategic Planning and Information Team
Political Management Arrangements	Cabinet for decision. Involvement from Overview and Scrutiny Commission.
Council Management Arrangements	Renewable Energy SPD Steering Group, comprising officers from Strategic Planning and Information, Development Control and Environmental Services.
Internal Resources	Led role by Strategic Planning and Information with input from steering group. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	Potential appointment of consultants.
External Stakeholder Resources	Oldham LSP – Environment Partnership Executive
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the SPD through the pre-consultation scoping process and the formal participation procedures, in accordance with the SCI.
<b>Post Production</b>	
Monitoring and Review Mechanisms	Monitor major developments incorporating renewables.

## PROFILE FOR PLANNING OBLIGATIONS SPD

<b>Document Details</b>			
<b>Title</b>		Planning Obligations	
<b>Status</b>		SPD - Local Development Document	
<b>Role and Subject</b>		<ul style="list-style-type: none"> <li>To identify the types of development subject to planning obligations</li> <li>To set out the required facilities, services or other measures to be implemented by developers</li> <li>In the case of commuted sums, to explain the mechanisms for setting the level of developer contributions, how the contributions will be managed by the Council and what schemes they will benefit</li> </ul> <p>This SPD covers planning obligations in relation to transport, employment initiatives, affordable housing, school places, design, Oldham Town Centre and open space or sport and recreational facilities.</p>	
<b>Geographic Coverage</b>		Borough-wide	
<b>Plan Linkage</b>	RUDP policies T3.1, T3.2, T3.3; B2.1 (amended by PIC); H2.1; CF1.5; R1.1; R2.1; TC1.3, TC1.5. D1.4, D1.5.	<b>LDD Linkage</b>	Core Strategy, Development Control Policies
<b>Chain of Conformity</b>		To conform with all relevant DPDs, the Statement of Community Involvement and saved RUDP policies. Must conform with RSS. Must have regard to the Local Transport Plan	
<b>Timetable and Milestones (in months)</b>			
• Preparation of draft SPD and Sustainability Appraisal Report.		May – December 2005	
• Consultation and participation on Draft SPD and Sustainability Appraisal Report		January - February 2006	
• Consideration of Representations on Draft SPD		March – July 2006	
• Adoption of SPD.		September 2006	
<b>Arrangements for Production</b>			

Organisational Lead	Strategic Planning and Information Team (Corporate Policy)
Political Management Arrangements	Cabinet for decision. Involvement from Overview and Scrutiny Commission.
Council Management Arrangements	Planning Obligations SPD Project Group including officers from Corporate Policy (Strategic Planning & Information, Housing Strategy), Regeneration (Environmental Programmes), Environmental Services (Development Control, Street Scene & Green Spaces, Transportation), Education (Buildings & Development Service)
Internal Resources	Lead role by Strategic Planning and Information with input from project group. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	None envisaged.
External Stakeholder Resources	Possibly Environment Partnership Executive.
External Community and Stakeholder Involvement	Stakeholders appropriate to the subjects covered by the SPD will be involved in preparation of the SPD through the pre-consultation scoping process and the formal participation procedures, in accordance with the SCI.
<b>Post Production</b>	
Monitoring and Review Mechanisms	<ul style="list-style-type: none"> <li>Monitoring planning applications that trigger planning obligations</li> <li>Monitoring the implementation of required measures or the use of commuted sums</li> <li>The Local Transport Plan, Housing Needs Survey, Open Space Survey, School Rolls or monitoring will identify areas of stress</li> <li>Review to be as and when required (e.g. where revised national/regional planning guidance is published).</li> </ul>

## PROFILE FOR AIR QUALITY AND DEVELOPMENT SPD

<b>Document Details</b>			
<b>Title</b>	Air Quality and Development Supplementary Planning Document (SPD)		
<b>Status</b>	SPD – Local Development Document		
<b>Role and Subject</b>	Will provide further information on: <ul style="list-style-type: none"> <li>Definition of developments and sites requiring an air quality assessment</li> <li>Air Quality Assessment methods</li> <li>Approach to determining whether air quality issues are significant</li> <li>Mitigation methods</li> </ul>		
<b>Geographic Coverage</b>	Borough-wide		
<b>Plan Linkage</b>	NR1.2	<b>LDD Linkage</b>	Core Strategy, Development Control Policies.
<b>Chain of Conformity</b>	To conform with all relevant DPD's, the Statement of Community Involvement and saved RUDP policies. Must conform with RSS. Must have regard to the Greater Manchester Air Quality Action Plan and Local Transport Plan		
<b>Timetable and Milestones (in months)</b>			



• Preparation of draft SPD and Sustainability Appraisal Report.	April – July 2005
• Consultation and participation on Draft SPD and Final Sustainability Appraisal Report	September – October 2005
• Consideration of Representations on Draft SPD	November 2005 – February 2006
• Adoption of SPD	June 2006
<b>Arrangements for Production</b>	
Organisational Lead	Oldham MBC Pollution Control Team
Political Management Arrangements	Cabinet for decision. Involvement from Overview and Scrutiny.
Council Management Arrangements	Air Quality and Development SPD Project Group, comprising officers from Strategic Planning and Information, Transportation Development Control and Environmental Services.
Internal Resources	Lead role by Oldham MBC Pollution Control Team with input from Strategic Planning and Information Team. Financial resources available as part of the Council's budget for preparation of the LDF.
External Resources	None.
External Stakeholder Resources	Oldham LSP – Environment Partnership Executive
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the SPD through the pre-consultation scoping process and the formal participation procedures, in accordance with the SCI.
<b>Post Production</b>	
Monitoring and Review Mechanisms	Performance Indicators to monitor planning application requiring assessments and their effectiveness. Review to be as and when required (i.e. where revised national/regional planning guidance is published). The Air Quality Action Plan progress report will identify areas of stress

## PROFILE FOR CONTAMINATED LAND SPD

<b>Document Details</b>			
<b>Title</b>	Contaminated Land Supplementary Planning Document (SPD)		
<b>Status</b>	SPD - Local Development Document		
<b>Role and Subject</b>	To provide further information on: <ul style="list-style-type: none"> <li>• Definition of developments and sites requiring a contaminated land assessment</li> <li>• Desk top studies</li> <li>• Site Investigation techniques</li> <li>• Contaminated land risk assessment</li> <li>• Remediation of sites</li> <li>• Site completion reports</li> </ul>		
<b>Geographic Coverage</b>	Borough-wide		
<b>Plan Linkage</b>	NR1.6	<b>LDD Linkage</b>	Core Strategy, Development Control Policies.

<b>Chain of Conformity</b>	To conform with all relevant DPD's, the Statement of Community Involvement, and saved RUDP policies. Must conform with RSS & national planning policy. Must have regard to Oldham MBC Contaminated Land Strategy and national guidance on contaminated land assessment	
<b>Timetable and Milestones (in months)</b>		
• Preparation of draft SPD and Final Sustainability Appraisal Report.	April – July 2005	
• Consultation and participation on Draft SPD and Final Sustainability Appraisal Report	September – October 2005	
• Consideration of Representations on Draft SPD	November 2005 – February 2006	
• Adoption of SPD	June 2006	
<b>Arrangements for Production</b>		
Organisational Lead	Oldham MBC Pollution Control Team	
Political Management Arrangements	Cabinet for decision. Involvement from Overview and Scrutiny.	
Council Management Arrangements	Contaminated Land SPD Project Group, comprising officers from Strategic Planning and Information, Development Control and Environmental Services.	
Internal Resources	Lead role by Oldham MBC Pollution Control Team with input from Strategic Planning and Information Team. Financial resources available as part of the Council's budget for preparation of the LDF.	
External Resources	None	
External Stakeholder Resources	Oldham LSP – Environment Partnership Executive	
External Community and Stakeholder Involvement	The community and stakeholders will be involved in preparation of the SPD through the pre-consultation scoping process and the formal participation procedures, in accordance with the SCI.	
<b>Post Production</b>		
Monitoring and Review Mechanisms	Performance Indicators to monitor planning application requiring assessments and their effectiveness. Review to be as and when required (i.e. where revised national/regional planning guidance is published). The Contaminated Land Strategy review and monitoring required for the draft new BVPI will identify areas of stress.	

## GLOSSARY OF TERMS

**Area Action Plans** Development plan documents that may be prepared for parts of the Borough where significant change or conservation is needed.

**Core Strategy** A development plan document that sets out a long term spatial vision and strategic objectives for the Borough. It also contains a spatial strategy, core policies and a monitoring and implementation framework.

**Development Control Policies** These are criteria based policies which are required to ensure that all development taking place within the area meets the spatial vision and objectives set out in the core strategy.

**Development Plan** The development plan for the Borough consists of Regional Spatial Strategy for the North West, saved policies in the adopted or replacement UDPs, and/or development plan documents that replace the saved policies.

**Development Plan Documents** This is the generic term used to describe spatial planning documents that are subject to independent examination and that, together with Regional Spatial Strategy, will form the development plan for the Borough once the transition to the new system has been completed.

**Local Development Document** The generic name given to all constituent documents of the local development framework.

**Local Development Framework** A folder of local development documents, some of which form part of the development plan for a local authority area.

**Local Development Scheme** A project plan for the preparation of a local development framework. It is a rolling 3 year programme which the Council should review and update every year.

**Proposals Map** A map with an Ordnance Survey base that illustrates the policies and proposals of a development plan document (or the “saved” UDP policies in Oldham at the moment).

**Regional Spatial Strategy** This sets out the region’s policies in relation to the development and use of land and forms part of the development plan for local planning authorities.

**Statement of Community Involvement** This sets out the standards which the Council will achieve in terms of involving local communities in the preparation of local development documents and development control decisions.

**Supplementary Planning Document** A supplementary planning document provides supplementary information in respect of policies contained in the development plan documents. It is not subject to independent examination and does not form part of the development plan.

**Saved policies or plans** Existing adopted plans are saved for three years from commencement of the Act or until replaced by a more up to date replacement plan.

**APPENDIX 1 TRACKING SAVED POLICIES AND SUPPLEMENTARY PLANNING GUIDANCE, AND SCHEDULE OF LOCAL DEVELOPMENT DOCUMENTS**

**TABLE 1 TRACKING SAVED ADOPTED UDP POLICIES TO DRAFT REPLACEMENT UDP AND BEYOND (for table notes please see end of table).**

AUDP policies	Subject	Comments	Destination in Saved Draft RUDP	Beyond 2006 – Progress to LDDs
LR1, LR1.1	Development Land Release and Derelict Land.	Remains relevant but no longer needed as policy. Save until RUDP adopted.	Para.s 2.4 and 2.6 of replacement UDP (RUDP).	Will be reviewed as part of core strategy work.
LR2, LR2.1 to LR2.8	Protecting major land resources, Green Belt, Protected Open Land, Agricultural Development	Remains relevant but status of Protected Open Land needs clarifying. Save until RUDP adopted.	Picked up in RUDP under Open Environment Section, policies OE1 and OE1.1 to OE1.12	RPG13 indicates that no Greater Manchester Green Belt study is needed until at least 2011. Would not therefore expect the position to change unless the review of RSS necessitates it. Would be included in the core strategy & proposals map & development control policy review, but change not anticipated at this stage.
LR2.9, LR3, LR3.1 to LR3.4	Prevention of Mineral Sterilisation, the Need for Minerals, Minerals Development, Areas of Search.	Largely remains relevant. However the RUDP has discontinued the areas of search approach. Save until RUDP adopted.	Picked up in RUDP policies NR4, and NR4.1 to NR4.3.	May need future review to pick up any changes to MPGs. Would be included in the core strategy /development control policy/site allocation & proposals map review as necessary.
LR2.10	Water resources	Remains relevant subject to additions to reflect PPG25. Save until RUDP adopted.	Picked up in RUDP policies NR2 and NR2.1 to NR2.4.	PPG25 may be reviewed again, necessitating further update. Would be included in the core strategy /development control policy review.
BE1, BE1.1 to BE1.7	Design, Tele-communications	Remains relevant but design has been made more central to the RUDP. Save until RUDP adopted.	Picked up in RUDP policies D1 and D1.1 to D1.7. Amenity is also picked up in RUDP policy NR1.1. BE1.5 not continued in its current form, as covered by general design policies in RUDP. BE1.7 is picked up in RUDP policy D1.12.	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy /development control policy dpd.
BE2, BE2.1 to BE2.7	Conservation	Remains relevant. Save until RUDP adopted.	Picked up in RUDP policies C1, and C1.1 to C1.12.	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of

				the core strategy / development control policy dpd.
BE3, BE3.1 to BE3.3	Environmental Improvement, Advertisements.	BE3 is part expression of intent rather than a land use planning policy, but should be saved until RUDP adopted. BE3.1 relates to discontinuance action and therefore save only until RUDP adopted. BE3.2 and 3.3 remain relevant and should be saved until RUDP adopted.	BE3 partly overlaps with RUDP policy D1.1, BE3.2 is picked up in RUDP policy C1.6 and BE3.3 in policies D1.9 and D1.10.	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy review.
OE1 and OE1.1 to OE1.15	Open Environment, Landscape, River Valleys, Nature Conservation, Trees.	All remain relevant except OE1.1, OE1.5, OE1.6, OE1.13 and OE1.14 as they are not strictly planning matters. Save all until the RUDP is adopted.	Picked up in RUDP policies OE2, OE2.1 to OE2.3, NR2 (water resource policy)	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy review.
W1	Waste, Pollution and Energy	Remains relevant. Save until RUDP adopted.	Picked up in RUDP policies W1, NR1 and D1.1.	Early review of this policy area is expected, as part of the preparation of the forthcoming Waste Development Plan Document.
W1.1 to W1.5	Waste	All remain relevant apart from W1.4, and shall be saved until RUDP adopted. There has been a change in approach regarding W1.1, however it is to be saved until RUDP adopted.	Picked up in various policies within RUDP. W1.1 has been carried over to W1.1, W1.2 to W1.3, W1.3 to W1.4 and W1.5 to W1.	Early review of this policy area is expected, as part of the preparation of the forthcoming Waste Development Plan Document.
W1.6 to W1.8	Pollution	All remain relevant. Save until RUDP adopted.	W1.6 has been picked up by RUDP policies NR1.1 to NR1.6, W1.8 by NR1.6, and W1.7 is picked up by NR1.	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy review.
W1.9 and W1.10	Energy Efficiency	Both remain relevant. Save until RUDP adopted.	W1.9 has been picked up by RUDP policies D1.1 and D1.2, whilst W1.10 is picked up by RUDP policies NR3, NR3.1 and NR3.2.	At this stage change in this policy area is not anticipated as a new PPS22 on renewable energy has recently been published. The policies would be carried forward as necessary as part of the core strategy / development control

				policy review.
B1 and B1.1	Employment Land Allocation	Both remain relevant. Save until RUDP adopted.	Picked up in RUDP policies B1, B1.1, B1.2 and B1.3.	Review may be required. PPG4 is under review, HMRF may necessitate a further look at the approach to business and industrial land, and ideas from Oldham Beyond may have been put in the Community Strategy. Would be included in the core strategy / development control policy dpd / site allocation dpd, and possibly in the preparation of area action plans.
B2, B2.1, B2.2 and B2.4	Existing Industrial Locations	All remain relevant. Save until RUDP adopted. B2 is part expression of intent (regarding encouraging environmental improvements) rather than a land use planning policy, but should be saved until RUDP adopted.	Picked up by their respective policies in RUDP – B2, B2.1 and B2.2. Whilst B2.4 is picked up in RUDP policy B2.3.	As above.
B2.3	Relates to employment uses and amenity issues	Remains relevant. Save until RUDP adopted.	Picked up amenity policies within Natural Resources chapter – NR1.1 to NR1.5.	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy review.
B2.5	Accessible Employment	Remains relevant. Save until RUDP adopted.	In the RUDP this has been divided between B1.5 (Location of Offices) and within accessibility policies T2 and T2.1	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy review.
B3, B3.1 and B3.2	Employment in Residential Areas	The approach in the RUDP has differed, however it is considered that all remain relevant. Save until RUDP adopted.	B1 has been picked up by RUDP policy NR1. From AUDP policy B3.1, considerations to be taken into account when assessing proposals within residential areas have been picked up in RUDP policies NR1.1 to NR1.5, NR1.7 and T3, T3.1 and T3.3. B3.2 has been picked up by RUDP policy B1.6.	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy review.

S1, S1.1 to S1.5	Town, District and Local Shopping Facilities	Some aspects of policies (in particular R1) have been superseded by PPG6, it is however considered that some aspects remain relevant. Save until RUDP adopted.	S1 has been picked up RUDP policy S1, S1.1 by RUDP policies S1.1 and S1.3, and S1.2 by RUDP policy S1.2. AUDP policy S1.3 has been reflected in RUDP policies S1.3 and S1.6. S1.4 has been picked up by RUDP policy D1.8, and S1.5 has been reflected in RUDP policies S2 and S2.1.	There may be a need for early review of retail policies, as PPG6 is currently being reviewed, and the planned retail capacity study may also identify new issues. Would be included in the core strategy / development control policy dpd / site allocation dpd and possibly in the preparation of area action plans.
S1.6 to S1.11	Restaurants and Hot Food Takeaways, Private Hire, outside town and district centres.	S1.8 is no longer relevant. All others remain relevant and will be saved until RUDP adopted.	S1.6 has been picked up by RUDP policy by S1.4, S1.7 by RUDP policy S1.5, S1.9 and S1.10 by RUDP policy S1.7, S1.11 by RUDP policy S1.8.	As above.
TO1, TO1.1 and TO1.2	Tourism Promotion and Development	TO1 and TO1.2 are “encouraging” policies and will be saved until the RUDP is adopted. Policy TO1.1, however, is still relevant and will be saved until RUDP adopted.	The principles of TO1.1 are somewhat reflected in RUDP policy B2.3. Broader encouragement of tourism development is incorporated into the Business and Industry Section of the RUDP.	At this stage change in this policy area is not anticipated. The policy would be carried forward as necessary as part of the core strategy / development control policy review.
H1, H1.1 to H1.5	Providing for General Housing Need	All remain relevant. Save until RUDP adopted.	H1 and H1.1 have been replaced by their respective equivalent policies within the RUDP (policies H1 and H1.1), although some parts of H1.1 have been picked up in B1.3. H1.2 and H1.3 have been picked up RUDP policies H1.2 and H1.4 respectively. H1.4 and H1.5 are no longer specific policies but are covered by others.	Early review may be necessitated by the reviews of PPG3 and RSS, or in response to future HMR interventions. The “Plan, monitor, manage” approach also requires housing figures to be kept under review. Would be included in the core strategy / development control policy dpd / site allocations dpd and possibly in the preparation of area action plans.
H2, H2.1 to H2.3	Providing for Specialised Housing Need	All remain relevant. Save until RUDP adopted.	H2 is picked up by RUDP policy H2. There is no specific policy within the RUDP that reflects H2.1, however it is covered by Development Control related policies. H2.2 and H2.3 are picked up by RUDP policies H2.3 and H2.1 respectively.	These policies include those that deal with affordable housing and, therefore, change may be needed to respond to future housing need survey updates. Also, a new Circular may require the identification of a site for Gypsies. Would be included in the core strategy / development control

				policy dpd /site allocations dpd and possibly in the preparation of area action plans.
CF1, CF1.1 to CF1.4	Community Facilities	All remain relevant. Save until RUDP adopted.	CF1 has been partly covered by RUDP policy CF1. CF1.1 has been picked up by RUDP policy CF1.1, CF1.2 by RUDP policy CF1.3, CF1.3 by RUDP policy CF1.4, and CF1.4 by RIDP policy CF1.2.	Policy approach to community and education facilities not expected to change. The policies would be carried forward as necessary as part of the core strategy / development control policy dpd / site allocation dpd. The need for any site allocation may also be picked up in area action plans.
R1	Integrated Recreation Provision	Remains relevant. Save until RUDP adopted.	This has been picked up by RUDP policies R1 and R2.	Early review required following completion of local needs assessment and audit. Would be included in the core strategy / development control policy dpd / site allocation dpd and possibly in the preparation of area action plans.
R1.1 and R1.2	Targets for provision.	Remain relevant. Save until RUDP adopted.	Both R1.1 and R1.2 are picked up by RUDP policy R1 in paragraph 10.16 of the reasoned justification.	As above.
R2, R2.1 to R2.4	Protecting Existing Provision	Remain relevant. Save until RUDP adopted.	R2 and R2.1 are picked up by RUDP policies R1 and R1.1 respectively. There is no specific policy relating to allotments, but R2.2 is picked up by RUDP policies R1 and R1.1. Regarding R2.3 recreational routes are afforded protection under RUDP policies R1 and R1.1, whilst Huddersfield Narrow Canal and Rochdale Canal are also picked up by RUDP policies T1.3 and T1.4. R2.4 is picked up by RUDP policies NR1.1 and OE2.3.	As above.
R3 and R3.1	Improving provision of open space	Remain relevant. Save until RUDP adopted.	Most of R3 has been picked up by RUDP policy R2, point e) however is reflected in	As above.



			RUDP policy T1.4. R3.1 has been picked up by RUDP policy R2.1.	
R3.2 to R3.7	Improving Provision	R3.2, R3.4, R3.5, R3.6 and R3.7 are no longer relevant. R3.3. remains relevant. All will be saved until RUDP adopted.	New sites for recreational open space are no longer identified in RUDP. R3.3 has been picked up by RUDP policies D1.13 and T1.4. Policies R3.4 and R3.6 are not carried forward in RUDP. There are is no specific policy for R3.5 but it is reflected in RUDP policies OE2.3 and NR1.1, whilst R3.7 is reflected in RUDP policy D1.3.	As above.
EO1, EO1.1	The needs of disadvantaged people	Remains relevant. Save until RUDP adopted.	No specific policy, but part reflected in RUDP policy D1.3.	At this stage change in this policy area is not anticipated. The policy would be carried forward as necessary as part of the core strategy / development control policy dpds.
TN1, TN1.1, TN1.2	Transport and Development	Remain relevant. Save until RUDP adopted.	TN1 is picked up by RUDP policy T2, TN1.1 by T2.1, and TN1.2 is sought through site allocations within the appropriate RUDP policies.	Transport policies may need revision if PTE work on accessibility planning or LTP2 leads to changes in transport strategy that the plan needs to reflect. Would be included in the core strategy / development control policy dpds.
TN2, TN2.1 and TN2.2	The Transport Network	TN2 remain relevant and will be saved until RUDP adopted. TN2.1 and TN2.2 are no longer relevant but will be saved until RUDP adopted.	TN2 is picked up by RUDP policies T1 and T1.2.	As above, plus site allocations dpd if appropriate.
PT1, PT1.1 to PT1.3	The Public Transport Network	All remain relevant aside from PT1.3. Save all until RUDP adopted.	PT1 and PT1.1 are partly picked up by RUDP policies T1 and T1.1 respectively. PT1.2 is partly picked up by RUDP policy T1.1.	As above.
RV1, RV1.1 to RV1.4	Use of the Road Network	RV1 and RV1.1 remain relevant. Save until RUDP adopted. RV1.2, RV1.3 and RV1.4 are no longer relevant but save until RUDP adopted.	RV1 and RV1.1 are partly picked up by T1 and T1.1 respectively.	As above.
RV2, RV2.1	Parking	All remain relevant. Save until RUDP	RV2 is picked up by RUDP policy T3.3	At this stage change in this policy area is not

and RV2.2		adopted.	(criterion b). RV2.1 is also partly picked up by RUDP policy T3.3 and RV2.2 is picked up by T3.1 and Appendix F.	anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy dpds.
PC1, PC1.1 to PC1.3	Pedestrians and Cyclists	All aside from PC1.2 remain relevant and will be saved until RUDP adopted.	PC1 is picked up RUDP policies Ts and T1.3 and PC1.1 by T3.1. Parts (not all) of PC1.3 are picked up by RUDP policies T1.3 and T3.3.	At this stage change in this policy area is not anticipated. The policies would be carried forward as necessary as part of the core strategy / development control policy dpds.
OTC1, OTC1.1 to OTC1.4	The role of Oldham Town Centre	All remain relevant. Save until RUDP adopted.	OTC1 and OTC1.3 are picked up by RUDP policy TC1. OTC1.1 and OTC 1.2 are partly picked up by TC1. OTC1.4 is picked up TC1.7.	This policy area likely to change to respond to Oldham Beyond ideas in revised Community Strategy. Will be included in the core strategy / development control policy dpd / site allocation dpd, or possibly in the preparation of an area action plan.
OTC2, OTC2.1 to OTC2.7	The Town Centre Environment	All remain relevant. Save until RUDP adopted.	OTC2, OTC2.2 and OTC2.5 are not picked up in RUDP. Policy OTC2.1 is picked up by RUDP policy TC1.5, T3 and T3.1. OTC2.3 by RUDP conservation related policies (C1.1 to C1.10), OTC2.6 is picked up by TC1.3 and TC1.4, and OTC2.7 is picked up by TC1.5.	As above.

#### TABLE NOTES

Definitions and terms: AUDP = Adopted Unitary Development Plan, 1996. RUDP = Draft Replacement Unitary Development Plan, at inquiry stage March 2005. LDD = Local Development Document. DPD = development plan document. AAP = area action plan. Policy letterings relate to topics, e.g. LR=land resources, BE=built environment, H=housing policies, B= business and industry, S= shopping, OTC= Oldham Town Centre, R=recreation, etc. HMR = Housing Market Renewal. RSS = Regional Spatial Strategy. MPG = Minerals Planning Guidance Note. LTP Local Transport Plan.

Please refer to the main text in Section 2 of the Local Development Scheme for information relating to the “saving” of AUDP policies until the RUDP reaches adoption, and the saving of the RUDP for three years from adoption, or longer in some instances.

**TABLE 2 TRACKING EXISTING SUPPLEMENTARY PLANNING GUIDANCE**

SPG No. & Title	Policy Link	Save?	After 2006	Comments
2 Agricultural Buildings	AUDP LR2.7, LR2.8	Yes	Review need for it	May combine into urban design guide if the issues to be addressed are mainly around design of farm buildings.
7 Public Art	AUDP BE1.5	No		Approach to public art has changed and SPG little used.
8 Designing Out Crime	AUDP BE1.6	Yes	Incorporate into Urban Design supplementary planning document	See profile
11 Shop Front Design	AUDP BE1.1, BE2.6	Yes	Review need for it	
13 Providing for Wildlife Habitats	AUDP BE1.1, OE1.11	Yes	Review and update	Currently a well used SPG
14 Trees on Development Sites	AUDP OE1.15	Yes	Review and update	Currently a well used SPG
15 Waste Disposal	AUDP W1.3	Yes	Review need for it	
18 Wind Power	AUDP W1.10	Yes	Incorporate into renewable energy supplementary planning document	See profile
19 Business Uses From Home	AUDP B3.2	Yes	Incorporate into mixed use/working from home supplementary planning document	
21 Hot Food Takeaways	AUDP S1.6	Yes	Review and update	
26 Residential Care Homes	AUDP H2.1	Yes	Would be covered under RUDP design policies	Would be superseded by urban design guide
27 Public Open Space	AUDP R3.1	Yes	Replace with planning obligations supplementary planning document	See profile



**TABLE 3 SCHEDULE OF PROPOSED LOCAL DEVELOPMENT DOCUMENTS**

Document Title	Status	Role & content	Geog. Area	Chain of conformity	Date for pre-submission consultn	Date for consultn on pref. options	Date for submission to SoS	Date for adoption
Statement of Community Involvement	LDD	Sets out how the Council will involve the community in the preparation of local development documents.	Borough wide	Regulations	Oct-Dec 2005	Jan-Feb 2006	May 2006	December 2006
Core Strategy	DPD	Sets out the Council's vision and spatial strategy for the Borough, giving spatial expression to proposals in the Community Strategy. Also sets out monitoring arrangements for policies.	Borough wide	RSS for the North West, and national PPS	July 2006	Jan 2007	Jan 2008	April 2009
Development control policies	DPD	Generic policies to be applied to all planning applications.	Borough wide	Core Strategy Statement of Community Involvement	July 2007	Nov 2007	May 2009	July 2010
Site allocations	DPD	Allocations of land for development for uses such as housing and industry.	Borough wide, other than areas covered by Area Action Plan DPDs.	Core Strategy Statement of Community Involvement	July 2006	Jan 2007	May 2009	July 2010
Proposals Map	DPD	Identifies where land is allocated for particular uses and where certain policies apply.	Borough wide other than those areas covered by inset plans	Core Strategy; Site Allocations DPD; Development Control Policy DPD; Statement of Community	July 2006	Jan 2007	May 2009	July 2010

				Involvement				
Planning Obligations	SPD	Adds detail to all RUDP policies which could lead to applicants entering into planning agreements, e.g. open space requirements, affordable housing requirements.	Borough wide	Saved RUDP policies in first instance. Core Strategy; Development Control Policies DPD; Statement of Community Involvement	May 2005	January 2006	N/A	Sept 2006
Urban Design	SPD	Adds detail to RUDP Section on Design to give comprehensive guidance on the principles of good urban design as applicable to Oldham.	Borough wide	Saved RUDP policies in first instance. Core Strategy; Development Control Policies DPD; Statement of Community Involvement	March 2005	November 2005	N/A	April 2006
Renewable Energy	SPD	Adds detail to RUDP policies on renewable energy including information required alongside renewable energy applications, and details on how policy NR3.3 will be implemented.	Borough wide	Saved RUDP policies in first instance. Core Strategy; Development Control Policies DPD; Statement of Community Involvement	May 2005	November 2005	N/A	July 2006

Travel Plans & Transport Assessments	SPD	Adds detail to the RUDP policy relating to developments with significant transport implications to help applicants to provide the right information with applications and clarify requirements for travel plans.	Borough wide	Saved RUDP policies in first instance. Core Strategy; Development Control Policies DPD; Statement of Community Involvement	May 2005	November 2005	N/A	July 2006
Contaminated Land	SPD	Adds detail to the RUDP policy NR1.6 regarding the definition of developments requiring a contaminated land assessment, desk top studies, site investigation techniques, risk assessments, site remediation and site completion reports.	Borough wide	Saved RUDP policies in first instance. Core Strategy; Development Control Policies DPD; Statement of Community Involvement	April 2005	September 2005	N/A	June 2006
Air Quality	SPD	Adds detail to RUDP policy NR1.2 regarding the definition of developments and sites requiring an air quality assessment, air quality assessment methods, the approach to determining whether air quality issues are significant, and mitigation methods.	Borough wide	Saved RUDP policies in first instance. Core Strategy; Development Control Policies DPD; Statement of Community Involvement	April 2005	September 2005	N/A	June 2006

**APPENDIX 2 GANTT CHART TO ILLUSTRATE PROGRAMME MANAGEMENT**

(available as a separate document in the electronic version of the document)



## CONTACT DETAILS

If you have any queries about the Oldham Local Development Scheme, please:

- Visit the Council's web site at [www.oldham.gov.uk](http://www.oldham.gov.uk) for information, or
- Contact the Strategic Planning & Information Section:

Ms S. Barker  
Principal Planning Officer  
Corporate Policy  
Oldham MBC  
Civic Centre  
PO Box 335  
West Street  
Oldham  
OL1 1XL.

Telephone        0161 911 4153  
Fax                0161 911 4162  
E-mail [sarah.barker@oldham.gov.uk](mailto:sarah.barker@oldham.gov.uk)