

Oldham

Local

Development

Framework

**Core Strategy
Regulation 25 Stage
"Preferred Options"
Scoping Report
Update II**

Core Strategy and Development Management Policies
Development Plan Document

March 2009



Oldham
Council

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Introduction

Consultation was carried out on the draft version of the Sustainability Appraisal Scoping Report for the Local Development Framework in spring of 2007. An update of this scoping report called, 'Core Strategy Scoping Report Update 1', was produced in September 2007. This provided a summary of changes made to the Scoping Report resulting from the consultation. It also included amendments to ensure that the most up to date information was included, and editorial changes to ensure consistency.

This Scoping Report Update II document provides a further update. It should, therefore, be read in conjunction with the Draft Sustainability Appraisal Scoping Report April 2007, Core Strategy Scoping Report Update 1, September 2007 and the Preferred Options Report which is to be published for consultation in spring 2009.

The structure of the document is as follows:

Section 1 - Amendments and additions to the Plans, Policies and Programmes Review.

Section 2 – Amendments to indicators.

Section 1 — Additions to Plans, Policies and Programmes Review

Since the last Update document, the North West of England Plan Regional Spatial Strategy was published in September 2008. This forms part of the Borough's development plan and is not, therefore, included in the review below.

The following table contains additional plans, policies and programmes reviewed since the last Update document in September 2007:

Key objectives relevant to Core Strategy and Sustainability Appraisal	Key targets and indicators relevant to Core Strategy and Sustainability Appraisal	Implications for Core Strategy	Implications for Sustainability Appraisal
International			
EU Renewable Energy Directive (EU 2008)			
The directive aims to increase the contribution renewable energy makes to electricity production.	The directive has a target of 22 per cent of electricity from renewables by 2010.	Core Strategy will seek to contribute towards meeting renewable energy targets.	SA framework includes objective relating to renewable energy.
National			
Planning Policy Statement: Planning and Climate Change - Supplement to Planning Policy Statement 1 (CLG Dec 2007) http://www.communities.gov.uk/documents/planningandbuilding/pdf/ppscimatechange.pdf			
Sets out how planning should contribute to reducing emissions and stabilising climate change and take into account the unavoidable consequences.	No specific targets but recommends that Planning Authorities should 'set out a target percentage of the energy to be used in new development to come from decentralised and renewable or low-carbon energy sources.'	Core Strategy will seek to address climate change issues.	SA framework includes objectives relating to climate change and renewable energy.
PPS12 Local Spatial Planning (CLG June 2008) http://www.communities.gov.uk/planningandbuilding/planning/regionallocal/localdevelopmentframeworks/pps12/			
Sets out framework for producing local spatial plans.	No specific targets/ indicators	Core Strategy will be produced in line with PPS12 requirements.	SA process is a requirement of PPS12.

Key objectives relevant to Core Strategy and Sustainability Appraisal	Key targets and indicators relevant to Core Strategy and Sustainability Appraisal	Implications for Core Strategy	Implications for Sustainability Appraisal
Meeting the Energy Challenge – A White Paper on Energy (BERR, 2007) http://www.berr.gov.uk/whatwedo/energy/whitepaper/page39534.html			
Sets out Government's international and domestic energy strategy. Key elements: 1. Establish an international framework to tackle climate change; 2. Provide legally binding carbon targets for the whole UK economy, progressively reducing emissions; 3. Make further progress in achieving fully competitive and transparent international markets; 4. Encourage more energy saving through better information, incentives and regulation; 5. Provide more support for low carbon technologies; 6. Ensure the right conditions for investment.	Contains wide range of targets in relation to energy saving and energy supplies.	Core Strategy will seek to address energy issues.	SA framework includes objective on energy efficiency.
PPS25 Development and Flood Risk Practice Guide (CLG June 2008) http://www.communities.gov.uk/publications/planningandbuilding/pps25practiceguide			
Provides guidance on approach to flood risk set out in PPS25	No targets/ indicators	Core Strategy will seek to incorporate requirements of PPS25.	SA framework includes objective on flooding.
Securing the Future Supply of Brownfield Land: Governments Response to English Partnerships' Recommendations on the National Brownfield Strategy, March 2008. http://www.communities.gov.uk/documents/planningandbuilding/pdf/securingfuturebrownfield.pdf			

Key objectives relevant to Core Strategy and Sustainability Appraisal	Key targets and indicators relevant to Core Strategy and Sustainability Appraisal	Implications for Core Strategy	Implications for Sustainability Appraisal
Sets out Government's response to the English Partnerships recommendations on the National Brownfield Strategy.	Linked to target in PPS3 of at least 60% of new housing on previously developed land.	Core Strategy will seek to ensure the effective and efficient use of land.	SA framework includes objective relating to the effective and efficient use of land.
Housing and Regeneration Act 2008 http://www.opsi.gov.uk/acts/acts2008/ukpga_20080017_en_1			
Preamble states that it is: 'An Act to establish the Homes and Communities Agency and make provision about it; to abolish the Urban Regeneration Agency and the Commission for the New Towns and make provision in connection with their abolition; to regulate social housing; to enable the abolition of the Housing Corporation; to make provision about sustainability certificates, landlord and tenant matters, building regulations and mobile homes; to make further provision about housing; and for connected purposes.'	No targets/ indicators	Core Strategy will need to take account of the appropriate legislative requirements set out within the Act.	SA framework should have regard to the implications of the regulatory frameworks when assessing the environmental, economic and social affects of the Core Strategy.
Homes for the Future: More Affordable, More Sustainable (CLG, July 2007) http://www.communities.gov.uk/documents/housing/pdf/439986.pdf			

<p>Identifies a vision of 'We want everyone to have access to a decent home at a price they can afford, in a place where they want to live and work'.</p> <p>Document recognises that good quality, affordable housing enables stable and secure family lives, can improve social, environmental and economic well-being, and create communities that can attract investment and skilled workers.</p> <p>The document sets out how the government propose to:</p> <ul style="list-style-type: none"> - increase the overall housing land supply. - Provide for infrastructure, ensure high quality design and meet the environmental challenge. - Increase supply of affordable housing. 	<p>Sets various targets including:</p> <p>Government's commitment to delivering 3 million homes by 2020.</p> <p>National target that over 60% of homes should be built on brownfield sites.</p> <p>Sets out targets for reducing carbon emissions.</p>	<p>Core Strategy will seek to ensure that there is sufficient land for new homes, encourage high quality design and sustainable construction, and create inclusive and sustainable communities.</p>	<p>SA framework includes objectives relating to promoting high quality design, a healthy and balanced housing market and meeting the Borough's affordable housing needs.</p>
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Developing a Target Range for the Supply of new Homes across England (NHPAU, October 2007)

www.communities.gov.uk/publications/housing/supplynewhomes

<p>Purpose of the paper is to outline their assessment of the potential impact of the Government's housing supply target for housing affordability and initiate dialogue with partners to agree an appropriate supply range.</p>	<p>Sets illustrative housing supply range of 28,400 minimum and 32,000 maximum by 2016 per year for the North West Region.</p>	<p>Core Strategy will seek to ensure that there is sufficient land to meet the Borough's housing requirements.</p>	<p>SA framework includes objectives relating to ensuring the effective and efficient use of all types of land and promoting a healthy and balanced housing market for the Borough.</p>
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Lifetime Homes, Lifetime Neighbourhoods (CLG, February 2008)

<http://www.communities.gov.uk/documents/housing/pdf/lifetimehomes.pdf>

<p>Strategy for housing in an ageing society that aims to ensure that the homes and communities we design today will meet the aspirations as well as needs of today's and tomorrow's older people.</p> <p>The Strategy prioritises three key tasks:</p> <ul style="list-style-type: none"> - Raising the profile and building partnerships. - Providing a better offer for older people today. - Building homes for our future selves. 	<p>All public housing will be built to Lifetime Homes Standards by 2011.</p> <p>Aspiration for all new housing to be built to Lifetime Homes Standards by 2013.</p>	<p>Core Strategy will seek to promote sustainable development and inclusive communities and ensure the Borough's housing market is balanced and sustainable with a mix of house sizes, types and tenures that provide choice and diversity.</p>	<p>SA framework includes objectives relating to promoting high quality design and a healthy and balanced housing market.</p>
<p>Designing Gypsy and Traveller Sites Good Practice Guide (CLG, May 2008) http://www.communities.gov.uk/documents/housing/pdf/designinggypsiesites.pdf</p>			
<p>Guidance is intended to help in the design and refurbishment of gypsy and traveller sites.</p>	<p>No targets/ indicators</p>	<p>Core Strategy will seek to promote sustainable development and inclusive communities and ensure the Borough's housing market is balanced and sustainable with a mix of house sizes, types and tenures that provide choice and diversity.</p>	<p>SA framework includes objectives relating to promoting high quality design and a healthy and balanced housing market.</p>
<p>Guidance on Transport Assessment (DfT March 2007) http://www.dft.gov.uk/pgr/regional/transportassessments/guidanceonta</p>			
<p>Document assists stakeholders in determining whether an assessment may be required, and if so, their level and scope. It outlines what the transport statement should contain.</p>	<p>No targets/ indicators</p>	<p>Core Strategy will seek to address transport implications of development.</p>	<p>SA framework includes objective relating to sustainable transport.</p>

Towards a Sustainable Transport System: Supporting Economic Growth in a Low Carbon World (DfT October 2007)
<http://www.dft.gov.uk/about/strategy/transportstrategy/htmlsustaintranssys>

Sets out Government's goals for transport in relation to: competitiveness and productivity of the economy, climate change, people's safety, security and health, quality of life and equality of opportunity.	Sets out wide ranging targets to meet goals.	Core Strategy will seek to address sustainable transport issues.	SA framework includes objective to promote sustainable transport.
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Regional

Towards a Green Infrastructure – Framework for Greater Manchester (TEP Sept 08) <http://www.tep.uk.com/environmental-regeneration-infrastructure-green.php>

Objectives are to shape the diverse outdoor environments of the City-Region so they fulfill the following "Growth-support" functions, 1. Flood risk management and climate change adaptation, 2. An ecological framework, 3. A sustainable movement network, 4. A sense of place, 5. River and Canal Corridor Management, 6. Positive image and a setting for growth, 7. Supporting urban regeneration, 8. Community, health and enjoyment.	Report states need to develop targets and indicators for GI but does not contain any.	Core Strategy will seek to ensure the provision of a multifunctional green infrastructure	SA framework includes objective on green infrastructure.
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The economic impact of EU and UK Climate Change legislation on Manchester City Region and the North West (Deloitte, July 2008)
<http://www.deloitte.com/dtt/article/0,1002,cid%253D224906,00.html>

The report assesses what can be done in the short to medium term to deal with climate change legislation. It assesses the economic opportunities and identifies where mitigation responses would be required.	No targets/ indicators	Core Strategy will seek to address climate change issues.	SA framework includes objective on climate change.
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Manchester Multi Area Agreement (AGMA, June 2008)
http://www.manchester-enterprises.com/documents/Manchester_MAA.pdf

The MAA sets out a number of shared priorities	The MAA indicators	Core Strategy will seek to	SA framework includes objectives
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<p>called building blocks. These are to develop a Greater Manchester Strategic Plan; reduce worklessness; strengthen the skills offer; achieving more for 14-19 year olds; accelerating business expansion to generate growth; enhancing investment and innovation; ensuring the city region's critical infrastructure will sustain economic growth; meeting the housing needs of a competitive city region.</p>	<p>include:</p> <ol style="list-style-type: none"> 1. Total annual GVA output; 2. GVA per hour worked; 3. Total employment; 4. Overall employment rate; 5. Working age people on out of work benefits in worst performing neighbourhoods; 6. Stock of VAT registered companies; 7. Percentage of non-car morning peak journeys to the regional centre; 8. Net additional homes provided. 	<p>support the objectives of the MAA.</p>	<p>relating to sustainable economic development.</p>
<p>Greater Manchester's New Growth Point initiative – Expression of Interest and draft Programme of Development (AGMA)</p>			
<p>Sets out the information required for the allocation of New Growth Point funding, providing the detail of how AGMA will contribute to national targets to increase new housing by 20% by 2017.</p>	<p>To increase new housing provision beyond RSS requirements, by 20% by 2017.</p>	<p>Core Strategy will seek to provide a framework to demonstrate how Oldham can contribute towards the 20% increase in new housing.</p>	<p>SA framework includes objective on promoting a healthy and balanced housing market.</p>
<p>Local</p>			
<p>Oldham's Sustainable Community Strategy for 2008 – 2020 and Local Area Agreement for 2008-2011 (Oldham Partnership August 2008) http://www.oldhampartnership.org.uk/key-documents.htm</p>			
<p>Sets out the following LAA</p>	<p>LAA for 2008-</p>	<p>The Core</p>	<p>SA framework</p>

<p>themes: 'Economic Prosperity', 'Safe and Strong Communities' and 'Health and Well Being', and the following crosscutting issues: 'A Cohesive Society', 'Community Engagement', 'Culture' and 'Sustainable Use of Resources'</p>	<p>2011 has a hierarchy of indicators which will allow the Oldham Partnership to focus on achieving strategic improvements and shaping Oldham. Some of these will be relevant to the Core Strategy.</p>	<p>Strategy will seek to link to the issues and crosscutting themes in this document.</p>	<p>contains objectives relating to these themes and issues.</p>
<p>Oldham Beyond Regeneration Strategy 2008-13 and Oldham Beyond Implementation Plan 2008-2009 (Oldham Council June 2008) http://www.oldham.gov.uk/oldham-beyond</p>			
<p>The Council has prepared this Strategy, together with an annual delivery plan, that will enable the effective co-ordination of the physical, economic and social regeneration plans expected in the next five years.</p>	<p>The Oldham Beyond Implementation Plan, outlines anticipated milestones and will be used as the basis for reporting progress.</p>	<p>Core Strategy will seek to provide a framework for the implementation of sustainable regeneration.</p>	<p>SA framework includes objective on promoting sustainable regeneration.</p>
<p>Oldham Play and Free-time Strategy 2007-2012 (Oldham Council and Oldham Play Partnership) http://www.oldham.gov.uk/oldham_play_and_free_time_strategy.pdf</p>			
<p>Based on local experience, national best practice and the consultation undertaken for this Strategy, the Oldham Play Partnership has created a vision for play in the Borough:</p> <p>"We, the Oldham Play Partnership, will develop and provide play opportunities to all children and young people in</p>	<p>No targets/ indicators</p>	<p>Core Strategy will seek to address recreation provision.</p>	<p>SA framework includes objective promoting quality and accessible recreational facilities.</p>

<p>Oldham. Play opportunities will be creative, stimulating and, above all, inclusive. We will ensure that all play provision embraces diversity and everyone's needs and ability".</p>			
<p>Oldham – Empty Homes Strategy 2007-2009 (Oldham Council) http://www.oldham.gov.uk/empty_homes_strategy_07_web_v2.pdf</p>			
<p>The Strategy sets out how the Council propose to bring empty homes back into use.</p> <p>The Strategy sets out a number of aims and objectives, including:</p> <ul style="list-style-type: none"> - Maximising the reuse of empty homes; and - Support area regeneration programmes (e.g. HMR, NDC). 	<p>BVPI64 – Number of empty properties brought back into use or demolished. (2007/08 target of 140).</p>	<p>Core Strategy will seek to support the aims and objectives of the Empty Homes Strategy.</p>	<p>SA framework includes objective promoting the effective and efficient use of land and buildings.</p>

Section 2 – Amendments to indicators

Relevant indicators were identified through the Scoping Report. These have been refined over time to reflect changes to national indicators made by Government and to reflect indicators emerging from the LAA process. Links between policy directions and monitoring indicators are set out in the Preferred Options report. The following table lists the proposed indicators:

Indicator
1. Number of people who are engaged in the LDF consultation process.
2. Previously developed land that has been vacant or derelict for more than 5 years
3. Total amount of additional employment floorspace by type
4. Total amount of employment floorspace on previously developed land – by type.
5. Employment land available by type.
6. Losses of employment land in (i) local authority area and ii) amount of employment land lost to residential development.
7. Land developed for business and industry.
8. New business registration rate
9. Overall employment rate
10. Total amount of floorspace for 'town centre uses'
11. Housing trajectory: i) Plan period and housing targets. ii) Net additional dwellings in previous years; iii) Net additional dwellings for the reporting year; iv) Net additional dwellings in future years; and v) Managed delivery target
12. Supply of ready to develop housing sites

13. New and converted dwellings on previously developed land.
14. Development density in schemes of 5 dwellings or more.
15. i) Number of affordable homes delivered (gross) ii) Gross affordable housing completions.
16. Net additional Pitches (Gypsies and Travellers)
17. Dwellings cleared.
18. Reduction in vacancy rate.
19. Number of properties added to stock which have 3+ bedrooms in HMR area
20. Housing Quality: Building for Life Assessments
21. Major planning applications refused on poor design grounds.
22. i) Number and percentage of listed buildings and Scheduled Ancient Monuments on the English Heritage 'Heritage at Risk Register'; ii) and number/extent of Conservation Areas and iii) number of listed buildings and buildings in Conservation Areas lost through new development proposals.
23. Amount of new residential development within 30 minutes public transport time of: a GP, hospital, primary school, secondary school, areas of employment and a major retail centre.
24. Extension of Greater Manchester's light rail network, 'Metrolink', to Oldham.
25. Amount of completed non-residential development within Use Classes A, B and D complying with car parking standards set out in the LDF.
26. Number and percentage of travel plans secured as a condition of planning permission for major planning applications.
27. Percentage of Public Rights of Way that are easy to use.
28. i) Number of planning permissions granted contrary to Environment Agency advice on flooding and water quality grounds ii) and number of new developments incorporating SUDs.
29. i) Number of contaminated sites and ii) number of sites remediated. Source: Environmental Protection, Environmental Services
30. i) Number of Air Quality Management Areas ii) and Number of days of air pollution.
31. Renewable Energy Generation (megawatts).
32. Production of primary land won aggregates by mineral planning authority.
33. Production of secondary and recycled aggregates by mineral planning authority.
34. Amount of municipal waste arising, and managed by management type by waste planning authority
35. Capacity of new waste management facilities by waste planning authority.
36. Number and type of developments in the Green Belt.
37. Net change in the extent of protected open space.
38. i) Change in areas of biodiversity importance; ii) and Number and extent of Local Nature Reserves and Country Parks.
39. Amount of eligible open spaces managed to Green Flag award standard.
40. Number of new/improved outdoor sports facilities and playing fields completed.
41. Number of health and well being centres completed.
42. i) Adult participation in sport and ii) Children and young people's participation in high-quality PE and sport
43. Healthy Life expectancy at 65
44. Number of education related development completed.
Note: Crime will be monitored through a range of indicators which will be monitored through the LAA

