#### **OLDHAM METROPOLITAN BOROUGH COUNCIL**

#### LOCAL DEVELOPMENT FRAMEWORK

#### STATEMENT OF COMMUNITY INVOLVEMENT

#### TOWN AND COUNTRY PLANNING (LOCAL DEVELOPMENT) (ENGLAND) REGULATIONS 2004

## PRE-SUBMISSION CONSULTATION STATEMENT (REGULATION 28 STATEMENT)

#### **Consultation under Regulation 25**

Before preparing the Statement of Community Involvement, we consulted with these bodies: North West Regional Assembly, the Highways Agency, Manchester City Council, Rochdale Metropolitan Borough Council, Tameside Metropolitan Borough Council, Kirklees Metropolitan Borough Council, Calderdale Metropolitan Borough Council, High Peak District Council, Peak District National Park Authority, Derbyshire County Council, Saddleworth Parish Council, Shaw and Crompton Parish Council, Mossley Town Council, Ripponden Parish Council, Holme Valley Parish Council, Tintwistle Parish Council [these are highlighted in Appendix A, being the Regional Planning Body, the Highways Agency and all Local Planning Authorities, County Councils and Parish Councils that are adjoining or cover the same area as the LPA] to gather their views on consultation in our area. Government Office for the North West was also consulted.

To this purpose we used a draft SCI.

The main issues raised in this round of consultation were:

- Government Office for the North West comments related to: the role of the Annual Monitoring Report; the role of the Planning Inspectorate, the Examination and the tests of soundness and the Inspector's Report; the requirements on those offering alternative sites for allocation as part of the plan-making process; and to the issue of reviewing the consultation techniques used.
- The Highways Agency's echoed the Government Office comment about the need to offer advice to those offering alternative sites for allocation, and the Agency also indicated that it may be worth encouraging prospective developers to have early pre-application discussions with the Agency if their proposal would be likely to affect a trunk road.
- Derbyshire County Council had no comments on the draft Statement of Community Involvement, but asked to be kept informed of the next consultation stages for the Local Development Framework.

We have addressed these issues in the SCI by amending the SCI in the following ways:

- Included reference to the PINS document "Development Plans Examination – a Guide to the Process of Assessing the Soundness of Statements of Community Involvement (the Planning Inspectorate, 2005)" in the list of documents that have informed the preparation of the SCI in paragraph 2.13;
- Added a sentence to paragraph 2.8 to the effect that the Inspector's report will be published;
- Added paragraphs 4.21-4.23 to explain the procedures that applies when alternative sites are proffered for development;
- Added to paragraph 9.2 that the Council will review the success and effectiveness of the various consultation techniques through the AMR; and
- Added a sentence to paragraph 6.4 that developers are also encouraged to discuss their proposals with specific consultation bodies.

#### Consultation under Regulation 26

We then prepared a draft SCI, and carried out consultation on this draft for a six week period from 28 April 2006 to 9 June 2006.

- The document, including a statement of the proposals matters was available at Oldham MBC Civic Centre Planning Reception and One Stop Shop, Oldham Business Centre, Broadway Library, Chadderton Library, Crompton Library, Failsworth Library, Fitton Hill Library, Greenfield Library, Lees Library, Limehurst Library, Northmoor Library, Oldham Central Library, Royton Library, Stoneleigh Library, Uppermill Library and Delph Library.
- The document and proposals matters were available on our website, with a statement explaining where and when paper copies of the document were available for inspection.
- We placed an advertisement in the Oldham Evening Chronicle, which was carried Friday 28 April 2006.
- We sent copies of the document, along with the proposals matters and details of where the documents were available for inspection, to the bodies listed in Appendix B, being a detailed list of organisations, preferable organised into categories. The statutory bodies are listed above.
- We further publicised the availability of the draft SCI through the use of display posters that were put up in the OMBC Civic Centre and Oldham Business Centre and public libraries. Copies were also sent to post offices, doctor surgeries, community and youth centres and schools for display.

We enclose a copy of the proposals matters and the public advertisement in Appendix C.

We received 37 representations on our draft SCI. We provide a summary of the main issues raised and the way they were addressed in the SCI in Appendix D.

Where individuals and organisations making representations on the draft SCI asked for their details to be added to our LDF mailing list, they were added.

We also undertook an Equalities Impact Assessment (EqIA) on the draft SCI. A copy of the findings of the EqIA is attached as Appendix E.

## APPENDIX A – Specific, General and Other Consultees, organised by broad category type

(Please note: Those highlighted **bold** were consulted at Regulation 25 stage; all were consulted at Regulation 26 stage.)

<u>CENTRAL GOVERNMENT DEPARTMENTS</u>		
Government Office for the North West		
Department for Culture, Media and Sport		
Ministry of Defence		
Home Office		
Department of Work and Pensions		
Department for Constitutional Affairs		
Department of Health		
Department for Environment, Food and Rural Affairs		
Office of Government Commerce		
Department for Education and Skills		
DWP- Disability Unit		
Crown Estate Office		
Department for Transport (as replacement for Strategic Rail Authority)		
Planning Inspectorate		
BUSINESS / ECONOMIC ORGANISATIONS		
Chamberlink		
Greater Manchester Chamber of Commerce		
Oldham Partnership (the Borough's Local Strategic Partnership)		
Oldham Town Centre Partnership		
Northwest Development Agency		
English Partnerships / Commission for New Towns		
Yorkshire Forward		
Confederation Of British Industry		
East Midlands Development Agency		
Institute of Directors		
REGIONAL AND LOCAL AUTHORITIES AND PARISH COUNCILS		
Tameside MBC		
Kirklees MBC		
High Peak Borough Council		
Manchester City Council		

Peak District National Park Authority			
Calderdale M.B.C.			
Rochdale M.B.C.			
Derbyshire County Council			
Trafford M.B.C.			
Stockport M.B.C.			
Salford City Council			
Bolton M.B.C.			
Bury M.B.C.			
Wigan M.B.C.			
Saddleworth Parish Council			
Shaw and Crompton Parish Council			
Ripponden Parish Council			
Holme Valley Parish Council			
Mossley Town Council			
Tintwistle Parish Council			
Standing Conference Of South Pennine Authorities			
AGMA Policy Unit			
North West Regional Assembly			
<u>TRANSPORT</u>			
Highways Agency			
Greater Manchester Transportation Unit			
Greater Manchester Passenger Transport Authority			
Greater Manchester Passenger Transport Executive			
Road Haulage Association			
Arriva Trains Northern Limited			
Disabled Persons Transport Advisory Committee			
Rail Freight Group			
Civil Aviation Authority			
Freight Transport Association			
Manchester Airport plc			
Manchester Ship Canal Company			
Network Rail			
Manchester Ring & Ride			
British Airports Authority			
Greater Manchester Urban Traffic Control Unit			
EDUCATION AND TRAINING			
Oldham Sixth Form College			

Oldham University College				
Oldham University College				
Oldham College				
Greater Manchester Learning and Skills Council				
HOUSING				
Housing Corporation				
Regional Housing Board (via email)				
Home Builders Federation				
<u>HEALTH</u>				
Greater Manchester Ambulance NHS Trust				
Oldham Primary Care Trust				
Greater Manchester Strategic Health Authority				
Pennine Acute Hospitals NHS Trust				
Health & Safety Executive				
<u>ENVIRONMENT</u>				
Centre for Ecology and Hydrology				
CABE				
RSPB				
Friends of the Earth				
Campaign to Protect Rural England				
CPRE Lancashire Branch				
Greater Manchester Waste Disposal Authority				
British Waterways				
National Trust				
Lancashire Wildlife Trust				
Greater Manchester Ecology Unit				
Greater Manchester Archaeological Unit				
Greater Manchester Geological Unit				
Forestry Commission				
National Farmers Union				
The Wildlife Trusts				
English Nature				
Environment Agency				
Countryside Agency				
English Heritage				
National Farmers Union				
British Geological Survey				

<u>COMMUNITY / VOLUNTARY</u>			
Saddleworth Civic Trust			
Oldham Area Civic Society			
Race Equality Council - Oldham			
Voluntary Action Oldham			
Age Concern Oldham			
<u>COMMUNICATIONS</u>			
Mobile Operators Association (MOA)			
T-Mobile(UK)			
02 plc			
Telewest Communications Networks Ltd			
NTL			
Orange Personal Communications			
Vodafone Corporate Communications			
Hutchinson 3G UK Ltd			
British Telecommunications plc			
Post Office Property Holdings			
Royal Mail Group PLC			
<u>ENERGY</u>			
Powergen Limited			
Transco			
National Grid Company			
United Utilities			
British Gas Manchester Area			
Coal Authority			
British Chemical Distributors and Traders Association			
<u>SPORT / RECREATION</u>			
Regional Sports Board			
Sport England			
National Playing Fields Association			
<u>SOCIAL</u>			
Commission for Racial Equality			
Disability Rights Commission			

Age Concern England
Help the Aged - England
Women's National Commission
Equal Opportunities Commission
Traveller Law Reform Coalition
The Gypsy Council
<u>OTHER</u>
Church Commissioners
Manchester Diocesan Board of Finance
Greater Manchester Police
Police Architectural Liaison Officer
Crime Prevention Design Advisor
Greater Manchester Fire Service
HM Prison Service Headquarters

# Appendix B – List of organisations by broad category type and individuals consulted at Regulation 26 stage, taken from the OMBC LDF mailing list

<u>COMMUNITY GROUPS</u>			
Huddersfield Canal Society			
Fields Fold Residents Association			
Higher Arthurs Residents Association			
Stockfield Mount Tenants and Residents Association			
Grains Bar Residents Group			
Collier Hill Tenants and Residents Association			
Oldham Ring and Ride			
Moorside East Residents Association			
Holts EMB			
Greater Manchester Transport Resource Unit			
Hathershaw Community Association			
Failsworth & District Owner Occ Assoc			
Oldham Garden Suburb Association			
Durden Mews Tenants and Residents' Association			
Bardsley Community Association			
COMMERCIAL INTERESTS			
Npower Renewables Ltd			
Confederation of UK Coal Producers			
МСР			
Quantum Management			
Aggregate Industries			
Paul & Company - Chartered Surveyors			
Strutt and Parker			
J Barrett (Haulage) Ltd			
Higham & Co.			
Oldham Advertiser			
Countryside Landowners Association			
Barton Willmore Partnership - Northern			
Peacock and Smith			
Hall Needham Associates			
United Co-operatives			
BAE Systems (Properties) Ltd			
CDP Ltd			

MCP Planning			
Knight Frank			
Thompsom Taylor Partnership			
Jupiter Investments Ltd			
Higham & Co			
Bidwells			
Carter Jonas LLP			
Mirror Colour Print			
Plot of Gold Ltd			
British Wind Energy Association			
De Pol Associates Ltd			
North Country Homes Group Ltd			
GL Hearn			
Colliers CRE			
NAI Fuller Peiser			
Redrow Homes (North West) Ltd			
Paul Butler Associates			
Jones Day			
dialogue			
DPDS Consulting Group			
Stagecoach Manchester			
Yorkshire Mills Ltd			
Wm. Shepherdson and Sons Ltd			
Development Plan UK			
Walton & Co			
Platt and Hill Ltd			
Barratt Manchester			
Gough Planning Services			
Melton Medes Ltd			
J10 Planning			
Taylor Woodrow Developments Ltd			
First Manchester			
Campaign for Real Ale			
Viridor Waste Management			
Oldham Taxi Operators Association			
Nuaire			
Beverley Clifton Morris Ltd			
Business Eco Group			
INTEREST GROUPS			

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Saddleworth Archaeological Trust				
Cyclist Touring Club				
Chadderton Historical Society				
Saddleworth Historical Society				
Sustrans				
Inland Waterways Association				
South Pennines Association				
Campaign for Real Ale - Rochdale, Oldham, Bury Branch				
RELIGIOUS ORGANISATIONS				
Chadderton Congregational Church				
Shaw United Reform Church				
Werneth Jamai Mosque				
Trinity Methodist Church				
Heyside United Reform Church				
Fir Lane Methodist Church				
St Thomas C of E Church				
Holy Trinity Vicarage				
Corpus Christi Presbytery				
St Matthews Vicarage				
Bridgewater Meeting Room Trust				
St Annes Vicarage				
Ebenezer Congregational Church				
St Barnabas C of E Church				
St Annes Vicarage				
St Paul's C of E Church				
Church of the Nazarene				
Christ Church Vicarage				
Sacred Heart & St William RC Church				
REGISTERED SOCIAL LANDLORDS				
Villages Housing Association				
Contour Housing				
Limehurst Village Trust				
West Pennine Housing Association				
Northern Counties Housing Association				
AKSA Housing Association				
INDIVIDUALS				

P Jones
Margaret Miles
Mrs Cheetham
Mrs Barbara Smith
M Long
Mrs Maddocks
Paul Martin
Roy Tatterstall
Elizabeth Athorn
Mrs Joan Holt
Janice Jackson
Mrs G M Belfield
Martin Nuttall
Edith Howarth
R Brewster
John Trickett
Mr A Thewlis
Mr D Hughes
Mrs M Simmill
A and F Bennett
L Garforth
Miss Jean Helliwell
Mr Bill Turner
Mrs Maddocks
A Broadbent
Malcolm Walker
Elizabeth Sheldon
Mrs J Shaw
Mrs S Kingham
Mr B Macdonald
Mr Richard Flower
Mr J L Hindle
Mrs P Richardson
B Elson
H Hall
Mr Raymond Roberts
Lyn James
Roy Bardsley
Jean Pedley
Mrs J Punchard
C Moorhouse

Martin Gleeson
D Hazeltine
Mr W Jenkinson
Mr Premji Naran
Mr L Tilley Norman J Hibbert
Mr L Brockie
Sheila Wilde
Stephen T Hall
Ms Ann Morris
Dorene Thompson
Mrs J Lewis-Ryan
M Buckley
Philip Sayle
Trevor Smith
Mr G Swallow
Phyllis Thomson
Mr P W Bagley
Dr Stephen Watkins
Mrs L Gartside
A Fletcher
Catherine Lumb
A S Bennett
Mr Terence J Talbot
Mrs E Johnson
Mrs J Kay
Mr and Mrs R Bardsley
Dorothy Kendrick
Mrs J A C Lord
Mr D Wood
Mr S Skinkis
Susan Ashworth
Mrs I Lawton
J MacDonald
Mr Kevin Leyden JP
C Wheatley
Mr Ian Thompson
Mrs Pauline Ramsden
Margaret Baker
Martin Arthur
Mrs P Goodwin
<u>.</u>

M Halliwell and M Douglas
Mrs S Walsh
Mr Hamer
Ms G Shaw
Anne Bulcock
Mr Jones
David Benyon
N J Bunting

#### Appendix C. Copy of the Proposals Matters and Public Advertisement

#### **Statement of Proposals Matters**

#### Oldham Metropolitan Borough Council

#### **Oldham MBC Statement of Community Involvement**

#### **Pre-Submission Public Participation Draft**

### The Town and Country Planning (Local Development) (England) Regulations 2004 - Regulation 26

The Government has reformed the system of development planning in England. Development Plans are used to control and guide the development and use of land. As part of the reformed system, Oldham Metropolitan Borough Council must prepare a "Local Development Framework", which will eventually replace the Oldham Unitary Development Plan.

The Local Development Framework will be a folder of different documents, one of which will be a "Statement of Community Involvement". The Statement of Community Involvement will set out how the Council will involve the community in the preparation and revision of the Local Development Framework and the consideration of planning applications.

The Council's Vision for the Statement of Community Involvement is to "enable, empower and encourage all Oldhamers to actively participate in the planning of their Borough".

The Statement of Community Involvement covers the whole Borough except that part which falls within the Peak District National Park.

A draft Statement of Community Involvement has been prepared. Comments on the draft Statement of Community Involvement are now invited during the six-week public participation period. The Council will consider all comments received and may amend the draft Statement of Community Involvement as appropriate.

The amended Statement of Community Involvement will be submitted to the Secretary of State and will be subject to a further consultation and then an Independent Examination before a Planning Inspector who will produce a report that is binding upon the Council. This will then be adopted by the Council as the final Statement of Community Involvement.

The draft Statement of Community Involvement will be available for public comment from **28 April 2006 up to 9 June 2006**.

Comments made on the draft Statement of Community Involvement may be accompanied by a request to be notified at a specified address that the Statement of Community Involvement has been submitted to the Secretary of State for independent examination and of the adoption of the Statement of Community Involvement.

Comments on the draft Statement of Community Involvement must be sent by 5.00pm on Friday 9 June 2006 to: Len Harris, Strategic Planning and Information, Regeneration Department, Oldham MBC, Civic Centre Level 14, West Street, Oldham, OL1 1XL.

If you require further information on the draft Statement of Community Involvement, please contact the Strategic Planning and Information team on telephone numbers 0161 911 4151 / 4139 / 4163 or on email at spi@oldham.gov.uk.

The draft Statement of Community Involvement and comments forms can be viewed on the Council's website at www.oldham.gov.uk and at the following venues:

Civic Centre, Planning Reception, Level 12: M	londay - Friday, 8.40am - 5.00pm			
Civic Centre, One Stop Shop: Monday - Friday				
Oldham Business Centre, Cromwell Street: Monday - Friday, 8.40am - 5.00pm				
Broadway Library	Chadderton Library			
Monday: 9.30am - 7.00 pm	Monday: 9.30 am - 7.00 pm			
Tuesday: Closed	Tuesday: 9.30 am - 1.00 pm			
Wednesday: 9.30 am - 5.00 pm	Wednesday: 9.30 am - 7.00 pm			
Thursday: 1.00 pm - 7.00 pm	Thursday: 9.30 am - 7.00 pm			
Friday: 9.30 am - 5.00 pm	Friday: 9.30 am - 5.00 pm			
Saturday: 9.30 am - 1.00 pm	Saturday: 9.30 am - 1.00 pm			
Crompton Library	Failsworth Library			
Monday: 9.30 am - 7.00 pm	Monday: 9.30 am - 7.00 pm			
Tuesday: 9.30 am - 5.00 pm	Tuesday: 9.30 am - 5.00 pm			
Wednesday: 9.30 am - 7.00 pm	Wednesday: 9.30 am - 7.00 pm			
Thursday: 9.30 am - 7.00 pm	Thursday: 9.30 am - 7.00 pm			
Friday: 9.30 am - 5.00 pm	Friday: 9.30 am - 5.00 pm			
Saturday: 9.30 am - 1.00 pm	Saturday: 9.30 am - 1.00 pm			
Fitton Hill Library	Greenfield Library			
Monday: 10.00 am - 5.00 pm	Monday: 10.00 am - 5.00 pm			
Tuesday: Closed	Tuesday: Closed			
Wednesday: 1.00 pm - 6.00 pm	Wednesday: 1.00 pm - 7.00 pm			
Thursday: Closed	Thursday: Closed			
Friday: 12.00 noon - 5.00 pm	Friday: 1.00 pm - 5.00 pm			
Saturday: 10.00 am - 1.00 pm	Saturday: 10.00 am - 1.00 pm			
Lees Library	Limehurst Library			
Monday: 9.30 am - 7.00 pm	Monday: 10.00 am - 5.00 pm			
Tuesday: 9.30 am - 5.00 pm	Tuesday: Closed			
Wednesday: 9.30 am - 7.00 pm	Wednesday: 1.00 pm - 7.00 pm			
Thursday: 9.30 am - 7.00 pm	Thursday: Closed			
Friday: 9.30 am - 5.00 pm	Friday: 1.00 pm - 5.00 pm			
Saturday: 9.30 am - 1.00 pm	Saturday: 10.00 am - 1.00 pm			
Northmoor Library	Oldham Library			
Monday: 11.30am - 5.00pm	Monday: 9.30 am - 7.00 pm			
Tuesday: Closed	Tuesday: 9.30 am - 5.00 pm			
Wednesday: 11.30am - 5.00pm	Wednesday: 9.30 am - 7.00 pm			
Thursday: Closed	Thursday: 9.30 am - 7.00 pm			
Friday: 11.30am - 5.00pm	Friday: 9.30 am - 5.00 pm			
Saturday: 9.30am - 1.00pm	Saturday: 9.30 am - 4.00 pm			
Royton Library	Stoneleigh Library			
Monday: 9.30 am - 7.00 pm	Monday: 1.00 pm - 6.00 pm			
Tuesday: 9.30 am - 5.00 pm	Tuesday: 10.00am - 1.00 pm			
Wednesday: 9.30 am - 7.00 pm	Wednesday: 1.00 pm - 6.00 pm			
Thursday: 9.30 am - 7.00 pm	Thursday: Closed			
Friday: 9.30 am - 5.00 pm	Friday: 1.00 pm - 5.00 pm			
Saturday: 9.30 am - 1.00 pm	Saturday: 10.00 am - 1.00 pm			
Uppermill Library	Delph Library			
Monday: 9.30 am - 7.00 pm	Tuesday: 2.00 pm - 4.30 pm			
Tuesday: 9.30 am - 1.00 pm	Thursday: 2.00 pm - 4.30 pm			
Wednesday: 9.30 am - 7.00 pm	Friday 10.00 am - 12.30 pm			
Thursday: 9.30 am - 7.00 pm	Saturday 10.00 am - 12.30 pm			
Friday: 9.30 am - 5.00 pm				
Saturday: 9.30 am - 1.00 pm				

Dated: 21 April 2006

#### **Public Advertisement**

Insert PDF copy of 28 April 2006 Oldham Evening Chronicle advert

Appendix D. Summary of main issues raised (at Regulation 26 stage) and the way they were addressed in the SCI

Oldham Metropolitan Borough Council

Local Development Framework

Public Schedule of Representations and Responses Report for the Pre-Submission Public Participation Draft Statement of Community Involvement

September 2006

Schedule of comments received on the Oldham Metropolitan Borough Council Pre-Submission Draft Statement of Community Involvement (Regulation 26 version) and the Council's responses.

Where a Representor has made more than one comment on the Draft Statement of Community Involvement these have been recorded separately.

The following abbreviations are used in this document:

- LDF Local Development Framework
- LDS Local Development Scheme
- LDD Local Development Document
- DPD Development Plan Document
- SPD Supplementary Planning Document
- SCI Statement of Community Involvement
- RSS Regional Spatial Strategy
- PPS12 Planning Policy Statement 12 "Local Development Frameworks"
- EqIA Equalities Impact Assessment

Countryside Agence Nature of representation	Summary of representation	Council's response	
Other	The SCI is unlikely to affect any of the Agency's Landscape, Access or Recreation interests and therefore we have no specific comments to make. However, we do, of course, support and encourage effective community involvement within the planning system, including the preparation of the LDF. It is one of the Agency's key principles that community involvement is considered essential to the achievement of our landscape, access and recreation interests in the new planning system. Local planning authorities are therefore encouraged to look at how they can successfully engage communities on these issues, and reflect this in the SCI. The Agency strongly supports community-planning initiatives, which we consider an essential part of good planning. We therefore support, for example, Village Design Statements and Concept Statements and are interested in incorporating these where possible in the new planning system. The Agency's publications 'Village Design Statements', 'Town Design Statements' and 'Concept Statements' may be of assistance to you in enabling community planning initiatives.		

#### **Environment Agency**

Nature of representation	Summary of representation	Council's response
Supporting	Environment Agency is pleased to be listed under the "specific consultation bodies".	Noted.
Other	Environment Agency is keen to be involved in early consultation on both the DPDs and SPDs, starting in the	

	pre-production stage.	
Other	Environment Agency encourages pre-application discussions so that any applications can be dealt with more efficiently and specific requirements met. Where site constraints are identified which are relevant to the Agency, particularly with regard to flood risk (when a flood risk assessment may be required) or environmental permits or consents may be required, the applicant should be encouraged to contact the Agency at an early stage. The Agency would welcome the opportunity to participate in any relevant pre-application meetings or discussions.	where appropriate.
Other	The Agency supports feedback on planning applications. Where the Agency have made comments on a planning application, a decision notice will be required to monitor the inclusion of objections and conditions.	
Other	Section 6 – Consultation on planning applications highlights the methods of community involvement and particular attention is drawn to pre-application discussions on significant planning applications. The Agency would be pleased to attend any focus groups and consultation panels meetings where there are issues on a large scale and also in the stakeholder group which is mentioned in paragraph 4.35.	Noted.

#### Highways Agency

Nature of representation	Summary of representation	Council's response
Supporting	Confirms that the Highways Agency is satisfied with the content of the SCI as currently set out.	Noted.

#### Derbyshire County Council

Nature of	Summary of representation	Council's response
representation		
Other	No specific comments to make at this stage, but would	
	like the opportunity to comment on subsequent LDF	
	documents as and when they are produced.	

#### Northwest Regional Development Agency (NWDA)

Nature of representation	Summary of representation	Council's response
Other	bodies that will be consulted during the preparation of LDDs which includes a generic reference to Regional Development Agencies which reflects the wording of PPS12. For clarity, we suggest that this generic reference is replaced with a more specific reference to	It is not considered appropriate to amend Appendix 2 as requested. The wording for the "specific consultees" in Appendix 2 of the Draft SCI is based on the wording in PPS12. The requirement is to consult with "a Regional Development Agency whose area is in or adjoins the Borough", which in Oldham's case includes not just the NWDA and Yorkshire Forward as referred to by the NWDA, but it also includes the East Midlands Development Agency. The LDF mailing list already contains the details of the three relevant Regional Development Agencies.

#### Yorkshire Forward

Nature of representation	Summary of representation	Council's response
Other	No specific comments to make on the SCI, but are pleased that Appendix 2 recognises "Regional Development Agencies whose area adjoins the Borough" as specific consultation bodies. Wish to be notified of the final adoption of the SCI.	

#### National Grid

Nature of	Summary of representation	Council's response

representation		
Other	Having reviewed the document the National Grid have no specific comments to make but would like to take the opportunity to emphasise the role of National Grid and to highlight areas and issues where we feel consultation with national Grid would be appropriate in future Development Plan Documents.	Noted.
Other	National Grid believes that as an important stakeholder we should be involved in the preparation, alteration and review of relevant Development Plan Documents which may affect our assets including policies and plans.	consultees and will be notified about future public
Other	National Grid also want to be consulted on significant planning applications which may affect our assets.	Noted.
Other	Requests that National Grid is kept informed on the production of the Local Development Framework.	National Grid is already on the LDF mailing list of consultees and will be notified about future public consultations at the appropriate times.
Other	Please consult National Grid on any Development Plan Document or site-specific proposals that could affect our assets.	
Other	Please add our details to the internal database.	National Grid is already on the LDF mailing list of consultees.

#### Oldham Primary Care Trust (PCT)

Please Note: The PCT provided a response based on the questions that were asked in the Draft SCI comments form. However, some of the PCT replies were confusing. Further clarification was sought but has not been forthcoming. The summaries below are therefore a summary only of some of the points raised by the PCT.

Nature of representation	Summary of representation	Council's response
Other	Para 3.28 refers to Local Strategic Partnership – and elsewhere to the Oldham Partnership? Its not clear	The Local Strategic Partnership for Oldham Metropolitan Borough is called the "Oldham Partnership". This is

		explained in para 3.9.
Supporting	The role of the thematic partnerships in engagement/involvement is crucial, as is the Community Network. The link to the Community Engagement Framework is also essential. Presented a complex network of relationships with clarity and explained accountabilities therein.	Noted.
Other	The SCI doesn't seem to indicate that the PCT needs to be consulted. Is this correct?	Appendix 2 lists the statutory consultees that will be consulted about the LDF and is based on PPS12. The PCT is not listed as a statutory consultee in PPS12. However, the PCT is included on the LDF mailing list and will be notified of future consultations on LDDs, where relevant.
Other	Shouldn't the review (of the SCI) go through to the Oldham Partnership?	The SCI is the responsibility of Oldham MBC, not the Oldham Partnership. Therefore, it is not appropriate for any future reviews of the SCI to be approved by the Oldham Partnership, although the Partnership as a consultee will have the opportunity to comment on any future review.

#### Government Office for the North West (GONW)

Nature of representation	Summary of representation	Council's response
Other	All GONW comments made at the Regulation 25 stage have been satisfactorily addressed.	Noted.
Other	The issue to draw attention to is that the references to ODPM on pages 35 and 42 will need to be updated to refer to the Department for Communities and Local Government.	

#### Manchester Airport plc

Nature of Summary of representation	Council's response
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representation		
Other	Although Sections 1 and 2 do not make it clear how the community can become involved in the planning process, the sections do however clearly encourage community involvement and outline the new planning framework clearly and concisely.	Noted.
Supporting	Supports the Vision.	Noted.
Objecting	Paragraphs 3.8-3.30 – The fact that the Council has three documents all with the aim of engaging the local community in the decision making process is confusing and not user friendly. Consultation arrangements and information on community engagement should be contained in one document which is easy to understand and is easily accessible.	The SCI is a planning-related document indicating how the Council will engage the community in the LDF and planning applications, which the Council is legally obliged to prepare under the Planning and Compulsory Purchase Act 2004. The Community Strategy is an Oldham Partnership document, not an Oldham MBC document. The production of this Strategy is a legislative requirement of the Local Government Act 2000 and assesses the environmental, economic and social challenges and opportunities facing the Borough. Each of the plans/initiatives serves a different purpose and there are separate legal requirements under which the SCI and Community Strategy are prepared which means that they cannot be combined into a single document. The Area Plans and Action Plans are prepared by Oldham MBC Area Committees and cover more than just land-use matters, although there may be elements of complementarity with the Community Strategy. These plans have no statutory requirement and no formal planning status. The Community Engagement Framework, which is now being transformed into a Community Engagement Strategy, is an Oldham Partnership document.
Objection	The SCI clearly explains the new system, however too much emphasis is given to the technical processes prior	One of the roles of the SCI is to explain how the community will be engaged in the new planning system,

	to the adoption of the documents (such as Sustainability Appraisal and Strategic Environmental Assessment).	including its various processes. It is therefore necessary and appropriate to make reference to the role of Sustainability Appraisal and Strategic Environmental Assessment, and the level of content in the Draft SCI is considered appropriate.
Other	Paragraphs 4.25-4.29 – The SCI could make it more clear that the groups listed (in paragraphs 4.25-4.29 and Appendix 2) are those which the Council has identified within the community and the Council welcomes views and comments from all members of the community.	The groups identified in the Draft SCI are either specified in PPS12 or identified by the Council through its Consultation Strategy. This is not a prescriptive list of individuals or organisations that can comment on the LDF; Oldham MBC welcomes comments on the LDF from all sections of the community.
Other	Paragraph 4.34 - Strongly supports the inclusion of minimum consultation methods to be used for all LDDs. This enables the community to clearly see how and where information is available on emerging planning policy. Table 2 on the other hand does little to add certainty to the consultation methods of each of the LDDs and therefore raises the question of whether it is a necessary component in the SCI.	Para 4.34 outlines the minimum consultation methods that will be used for all LDDs, which in themselves exceed the minimum standards set out in the Town and Country Planning (Local Development) (England) Regulations 2004. Table 2 also identifies those other methods that may be used as part of the consultation process for the various LDDs. These are included as possible options for future consultations. The consultation methods used, over and above the minimum, will be dependent upon the type of LDD and its subject content, and will also be dependent upon the resources – staff and financial – available at the time. It is not appropriate to be too prescriptive at this time, although it is appropriate to include these methods within the Table so that they may be available for use in the future if resources permit.
Other	Table 3, by displaying all possible consultation methods does not provide the community and other bodies with the certainty necessary to encourage participation.	Table 3 expands on the contents of Table 2 and therefore is appropriate to include for the same reasons stated above.
Objecting	The SCI does not explain enough about how the views of the community will be used, not just in the preparation of	Section 5 details the reporting back procedures for consultation exercises undertaken on the LDF.

	the SCI but across the whole planning framework.	
Objecting	The SCI also fails to state why community involvement is important and what benefits consultation can bring to a community – this will provide enthusiasm for people to get involved.	An new paragraph (2.3) has been added to indicate why the community involvement is important to the planning process.
Objecting	Table 4 could be adopted to show more clearly the consultation methods to be used for each type of planning application – not just for major applications as currently indicated. Much of Section 6 is very "wordy", so a table which can quickly and clearly show how and where information will be displayed would help simplify things.	
Other	The SCI does not provide much detail as to where additional resources will come from (particularly financial resources). However, this will not be a major concern for the majority (more of an issue for the Council) provided there are community involvement procedures and facilities in place.	It is not appropriate for the Draft SCI to deal with financial matters relating to the LDF. It is important to note however that the Council has a budget for preparing the LDF which includes an element for undertaking consultations. Also it is important to recognise that as the LDF will be the "spatial expression" of the Community Strategy then there will also be opportunities to dovetail community involvement procedures to maximise response rates and to avoid consultation fatigue.
Objecting	The SCI goes some way to explain why and how monitoring will take place, but more information on the likely timescales involved would also be a useful addition.	Section 9 outlines the approach to monitoring. It explains that the AMR, which is published annually, will provide details of the consultations undertaken and will evaluate these in terms of resources used, response rates and expected outcomes. The AMR has to be published by December of each year and relates to the previous financial year.
Objecting	Feels that the important role the airport plays as safeguarding authority (under Circular 1/2003) is not sufficiently recognised within the SCI. Would prefer for Manchester Airport plc should be specifically mentioned	The term "Airport Operator" is taken from PPS12. Manchester Airport plc is not defined as a "specific consultation body". It is appropriate to include the

	rather than being cast under the "Airport Operators" umbrella or that of the Civil Aviation Authority, as the airport is a specific consultation body.	Airport plc as there may well be occasions when it is both necessary and appropriate to consult with other airports in the region besides Manchester Airport plc. Manchester Airport plc is already included on the LDF mailing list of consultees and will be notified about future public consultations at the appropriate times
Objecting	Feel that a list of consultees for the Local Development Framework process would be useful, in addition to the list of consultees for planning applications provided in Appendix 2. Also requests that Manchester Airport plc be added to the new list as a specific consultation body.	Appendix 2 is a list of the consultees on the LDF. The Appendix has been expanded to include a list of consultees on planning applications.
Objecting	Wants some amendments regarding pre-application consultations to further enhance the SCI. At present there is no information detailing how pre-application consultation will work in practice. As a statutory consultee for aerodrome safeguarding, the airport is happy to offer its expertise and advice for pre-application consultations. The Draft SCI provides a vague and inconclusive description of the process of pre-application consultation, and it is difficult to determine what would be required from both developers and consultees. Detailed guidelines for the process of pre-application consultation should be provided in the SCI and contain guidelines for developers and agents. The guidelines should include what will be required of all parties and how responses should be presented in order to add structure and clarity to the process. The SCI could do more in setting out the benefits of pre-application consultations in terms of speeding up the planning process and producing better planning decisions.	The section relates to pre-application discussions, and encourages developers to discuss proposals with consultees before submitting planning applications. It does not specify what should take place. Para 6.4 has been revised to refer to the benefits of early discussion.

Centre for Hydrology and Ecology

Nature of representation	Summary of representation	Council's response
Other	with the area may I request that our details be removed	The Centre for Hydrology and Ecology is listed as an "other consultee" under PPS12 that local planning authorities should consult where appropriate, and hence is included within Appendix 2 of the Draft SCI. It is noted that the Centre for Hydrology and Ecology wish not to be consulted on any further documents relating to the LDF, however where considered appropriate the Council maintains that an organisation with expertise in specialised areas such as the Centre for Hydrology and Ecology may be a useful consultee. The Council therefore wishes to retain the possibility of consulting on relevant issues where appropriate and proposes to retain the Centre for Hydrology and Ecology on the LDF mailing list.

#### Equal Opportunities Commission

Nature of representation	Summary of representation	Council's response
Other	The Equal Opportunities Commission was set up under the Sex Discrimination Act 1975 to work towards the elimination of sex discrimination and to promote equality of opportunity between men and women. It will not be necessary for the Equal Opportunities Commission to see further documents relating to the LDF.	"other consultee" under PPS12 that local planning authorities should consult where appropriate, and hence is included within Appendix 2 of the Draft SCI. It is noted

	the Equal Opportunities Commission on the LDF mailing list.
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#### Health and Safety Executive

Nature of representation	Summary of representation	Council's response
Other	The SCI has been forwarded to the Health and Safety Executive Manchester office for reply.	Noted. No further response received.

#### National Trust

Nature of representation	Summary of representation	Council's response
Other	Paragraph 4.26 - As with other SCIs assessed by the National Trust there is uncertainty as to how the words "where appropriate" will be interpreted in practice. What the Council may deem to be appropriate might not accord with the views of potential consultees. Indeed unless the Council has perfect knowledge of the expertise and interests (including ownership) of the myriad consultees listed it is highly likely that consultation will not match expectation. This can be overcome by either sending a short questionnaire to all those on the Council's database asking which LDS documents they wish to be notified about; or ensuring that all those on the database are sent a consultation letter at the outset of the production of each new document.	National Trust suggests. As part of the preparation for the LDF, the Council wrote to all individuals and organisations, apart from statutory consultees identified in PPS12, on both the UDP mailing list and the UDP Database (of people who had commented on the UDP review) asking whether they wished to be informed about the LDF process and, if so, which types of documents and which parts of the Borough that they wish to be notified of. This process formed the basis for creating the LDF mailing list. The Council also included a flyer within the Spring 2006 edition of the Voluntary Action Oldham newsletter which is sent to approximately 800 voluntary, community and faith groups informing them about the LDF and how they
Other	Section 6 – Although the National Trust has property interests in the Council's area these are largely land, rather than building, based. It is unclear how they will	accordance with advice in Circular 15/92:Publicity for

receive notificat	ion of relevant applications, and Site	measures such as individual letters, site notices and
Notices are unlil	ely to be picked up by Trust staff within	advertisements in the press. It is not possible to maintain
the necessary	time limits. The Trust can provide	an up to date record of land ownership, nor is it
information abo	ut the extent of its ownerships in plan	appropriate to make exceptions, for specific landowners,
form if this wou	Id assist, and potentially this could be	to the general approach.
provided in the fe	orm of a GIS layer.	

#### Greater Manchester Police (GMP)

Nature of representation	Summary of representation	Council's response
Supporting	Architectural Liaison Unit wishes to continue to receive consultation documents particularly related to planning applications. Please note that GMP does not employ crime prevention design advisors.	

#### Greater Manchester Passenger Transport Executive (GMPTE)

Nature	of	Summary of representation	Council's response
representation			
Other		It is unfortunate that the GMPTE is not included in the list of "specific consultation bodies" listed in Appendix 2. It is assumed that the Council was guided by the Planning and Compulsory Purchase Act 2004, and that therefore it cannot be included. Please can you clarify whether this is the case?	the Draft SCI are taken from the Planning and Compulsory Purchase Act 2004 and the Town and Country Planning (Local Development) (England)
Supporting		Although it is disappointing that Passenger Transport Executives are not statutory consultees, it is welcomed that they are included in the list of "other consultees" in Appendix 2. It is recognised that Oldham MBC has a good track record of consulting GMPTE on planning issues and it is anticipated that this will continue.	
Other		Paragraph 4.30 – It is assumed that the LDF mailing list referred to in this paragraph includes all organisations	11 0

	listed in Appendix 2. It would be useful to cross-refer to Appendix 2 in paragraph 4.30.	
Supporting	Paragraph 6.13 - GMPTE welcomes the web based/electronic initiatives such as the online planning applications resource.	
Other	Paragraph 6.4 – The section about pre-application discussions is welcomed. It is important for GMPTE to be involved at the pre-application stage on major applications as this provides the opportunity to advise a developer of the need for public transport improvements and to secure changes to the layout or developer contributions to public transport infrastructure or services. It is suggested that paragraph 6.4 is amended to the effect that pre-application discussions may need to take place with specific infrastructure or service provides such as GMPTE.	There are many consultees and it is inappropriate to refer to individual ones.

#### Post Office Property Holdings (Agent: Sanderson Weatherall)

Nature of representation	Summary of representation	Council's response
Supporting	Welcome the guidance provided in the SCI relating to community involvement in the development control process. In particular support paragraph 6.7 which informs developers on how they should inform the LPA as to how they involved the community during their application.	
Other	Please note that "Royal Mail Group plc" are the umbrella group for "Post Office Property Holdings" and although the latter are listed as a consultee in Appendix 2 would wish for the "Royal Mail Group plc" to be listed in Appendix 2.	

Nature of	Summary of representation	Council's response
representation		Noted
Supporting Supporting	Supports the Vision. Welcomes the Home Builders Federation in Appendix 2 as an organisation to be consulted (please be advised that the House Builders Federation is now trading as the Home Builders Federation).	Noted. The change of name is noted. Appendix 2 of the SCI and the LDF mailing list will be updated accordingly.
Other	We would also welcome the addition of agents, landowners and house builders within Appendix 2.	It is not appropriate to include agents, landowners and house builders in Appendix 2 as these are not listed as statutory consultees in PPS12. However, individual agents, landowners and house builders can be added to the LDF mailing at any time upon request.
Supporting	Home Builders Federation would like to emphasise the importance of traditional consultation techniques, namely formal letter and email notification of the availability of documents and the holding of events. Making documents available on the Council's website, for example, is only of benefit if stakeholders are in the practice of regularly checking the Council's website on the off-chance that something new has been announced. It is highly unlikely that most stakeholders will be in a position to do this. However, using emails or standards letters to inform stakeholders that documents are available or events are to be held is a vitally important aspect of the overall consultation and participation process.	Noted.
Objecting	The Home Builders Federation believe that the expectation that planning applications for major developments will undertake pre-submission community involvement is too onerous, and we consider the SCI could be more flexible, recognising that some proposals	Para 6.6 encourages prospective developers to engage the local community where the Council considers a proposal "to be of a scale and/or nature likely to generate significant levels of public interest". This provides the flexibility required.

#### Northern Counties Housing Association

Nature of representation	Summary of representation	Council's response
Other	Sections 1 and 2 simply say the SCI will identify how the community will be involved. You have to get to Section 4 and 6 to understand the methods and mechanisms that will be used.	Noted.
Other	Paragraph 3.5 – Enable, empower and encourage are motivational words that set an enthusiastic tone for the Vision. They are also terms that will generate high expectations amongst those being involved about the level of influence that they can enjoy if they take up the opportunities offered. Need therefore to be clear about the things to which this Vision applies – note paragraph 3.6 bullet point 1 – what are the things that the outputs from consultation can influence decision making?	The consultations undertaken on the various LDDs will inform the plan-making process.
Objecting	Paragraphs 3.8-3.30 – It would be more accessible if the SCI and other initiatives could be collapsed into an over- arching strategy. Also not sure this amount of detail is necessary	The SCI is a planning-related document indicating how the Council will engage the community in the LDF and planning applications, which the Council is legally obliged to prepare under the Planning and Compulsory Purchase Act 2004. The Community Strategy is an Oldham Partnership document, not an Oldham MBC document. The production of this Strategy is a legislative requirement of the Local Government Act 2000 and assesses the environmental, economic and social challenges and opportunities facing the Borough. Each of the plans/initiatives serves a different purpose and there are separate legal requirements under which the SCI and Community Strategy are prepared which means

		that they cannot be combined into a single document. The Area Plans and Action Plans are prepared by Oldham MBC, Area Committees and cover more than just land-use matters, although there may be elements of complementarity with the Community Strategy. These plans have no statutory requirement and no formal planning status. The Community Engagement Framework, which is now being transformed into a Community Engagement Strategy, is an Oldham Partnership document.
Other	Paragraphs 4.1-4.20 – Not doubting the accuracy of the text, but it does make for very dense and technical reading. The flow charts are much easier to digest.	Noted.
Other	Paragraphs 4.33-4.36 and Tables 1 and 2 – Many of the `consultation` mechanisms seem to lend themselves more to provision of information. The face to face consultative techniques are all flagged as `possible`. Whilst more difficult and expensive to do, it is these methods that are more likely to `enable and empower`. The less participative methods will `encourage` involvement though.	Noted.
Objecting	Section 6 – How does the Council decide if a proposal is of a `scale/nature likely to generate significant levels of public interest`? Is this explained in paragraph 6.17?	Para 6.17 defines what are major planning applications. The Council will make a judgement on the implications of the scale and/or nature of a development in each case.
Other	Section 8 – It reads as though there are insufficient resources available and as such makes the reader question the capacity to actually deliver the SCI.	The Council has a budget for preparing the LDF, which includes an element for undertaking consultations.

#### Inland Waterway Association – Manchester Branch

Nature of representation	Summary of representation	Council's response
Support	Found paragraphs 1 and 2 particularly useful as graphics	Noted.

	highlight the interconnection of the various "folders".	
Other	Suggests an alternative form of wording for paragraph 3.5 "to enable, empower and encourage all Oldhamers to actively participate in the planning to improve their Borough".	account of other comments received on the Draft SCI.
Other	Queries why "Area Plans and Action Plans" are not on Figure 1 as a help to clear up any confusion as indicated in paragraph 3.26.	
Other	Paragraph 6.6 – Who will inform developers of other specific consultation bodies?	These are listed in Appendix 2.
Other	Paragraph 6.16 – Would it be possible for site notices to have a précis on the Council website?	The website contains full application details.

#### **Disabled Persons Transport Advisory Committee (DPTAC)**

Nature of representation	Summary of representation	Council's response
Other	DPTAC no longer has a specific built environment remit and therefore could you remove DPTAC from the list of statutory consultees. It is understood that the Commission for Architecture and the Built Environment (CABE) are included as organisations to be consulted and the former work of DPTAC's Built Environment Group has been transferred to them under the formation of a new group called the Inclusive Environment Group (address provided).	

#### Sustrans

Nature of representation	Summary of representation	Council's response
Other	It is not possible for Sustrans to become too involved in	Noted.

the new planning processes. Sustrans interest lies in working with local authorities to encourage more walking and cycling on short, local journeys. Sustrans are happy to comment on: land use policies and planning briefs; large scale planning applications; relevant planning applications for sites adjacent to the proposed National	
applications for sites adjacent to the proposed National Cycle Network routes in Oldham; and Travel Plans required through planning.	

#### **Country Land and Business Association (CLA)**

Nature of	Summary of representation	Council's response
representation		
Other	Request that the CLA is recognised as a relevant group	The CLA are already on the LDF mailing list and will be
	for consultation on any relevant policy documents	notified about future public consultations at the
	produced as part of the LDS.	appropriate times.
Other	CLA would welcome information as to how the results of	
	involvement of landowners and managers will be used in	
	preparing the LDF documents and combined with other	
	responses about your Council's policies for the rural	•
	economy, the rural environment and rural social matters	5
	and how the LPA will try to achieve consensus on	the public consultation stages.
	emerging issues in the LDF.	
Other	CLA is very keen that the SCI is linked to the Community	
	Strategy and that rural areas have been referred to with	the "spatial expression" of the Community Strategy and
	reference to economic, social and environmental	5
	enhancement. It is hoped that the SCI can acknowledge	
	that this can only be achieved with the help of land	
	managers. We would like to see provision in the SCI to	plan-making process.
	foster a positive approach to achieve this objective.	
Other	CLA would also like to see provision for the SCI to	
	require relevant landowners and managers to be involved	
	whenever particular issues affecting rural policies arise	appropriate times. Other landowners and managers can

CLA and its Members should be consulted on any planning policy document involving the rural areas of your District, especially those involving the diversification of the rural economy, rural housing, environmental	
protection and community development.	

### John Dillon (OMBC Councillor)

Nature of representation	Summary of representation	Council's response
Objecting	Paragraph 1.3 – Insert "Borough" after "Oldham"	Accepted.
Objecting	Paragraph 1.6 – Insert "Metropolitan Borough" after "Oldham"	Accepted.
Objecting	Does not support the Vision. Oldhamers live in the old County Borough of Oldham. The word "Oldhamers" should be replaced by "residents of Oldham Metropolitan Borough".	other comments made. The Vision now refers to
Objecting	Paragraph 3.1 – Insert "Metropolitan Borough" between "Oldham" and "Council"	
Objecting	Paragraph 3.20 – Insert "Metropolitan Borough" after "Oldham" and delete possessive of Oldham	Accepted.
Objecting	Paragraph 3.27 – Insert "Metropolitan Borough" after "Oldham" and delete possessive of Oldham	Accepted.
Objecting	Paragraph 4.27 – Replace "Oldhamers" with "residents of Oldham Metropolitan Borough".	Oldhamers replaced with "residents and other stakeholders of Oldham Metropolitan Borough"
Objecting	How do you contact members of the general public? An item in the Oldham Chronicle is not good enough. The wording is too small. If I was an ordinary member of the public, I would not have known about the Replacement UDP.	will be used to engage the community on the LDF. Section 4 outlines the minimum standards that will be

		Oldham Partnership and individuals and organisations on the LDF mailing list. If timings permit, the Council's "Oldhamer" newspaper will also be used.
Objecting	Paragraphs 4.33-4.36 and Tables 1 and 2 – There should be a mailing to each household, ideally separately, may be with polling cards or Council Tax demand.	The LDF will be a portfolio of different documents each prepared to different timetables with key consultation stages being staggered that will not always coincide with the issuing of polling cards or Council Tax notices. It is therefore not appropriate to use these methods which are undertaken on an annual basis.
Objecting	Paragraphs 4.37-4.39 and Table 3 – Only leaflets to every household will alert the general public.	The use of leaflets is identified as a possible consultation for engaging the community about the LDF, which will be used where appropriate and resources permitting. It is not appropriate however to be prescriptive in stating that leaflets will be used at all public consultation stages for all LDDs.
Objecting	Section 5 – The Public Schedule of Representations Report has to be clear. Perhaps the Schedule should be produced in area order, e.g. Shaw, Saddleworth, Failsworth etc.	Noted. That option of reporting the comments received may be explored for the other LDDs.

#### Saddleworth Archaeological Trust

Nature of representation	Summary of representation	Council's response
Other	<ul> <li>We had no objection to the plans for involvement of the different sections of our community, but we do take issue with some aspects in the Draft. These are:</li> <li>The acceptance of the Regional Spatial Strategy prepared by the North West Regional Assembly. The NW Regional Assembly is a body that some of us in the North West do not agree with, having no members directly elected by communities in the North West. A Regional Plan issued two or so years ago was badly</li> </ul>	the Regional Spatial Strategy (RSS) is now formally part of the Borough's statutory development plan. The Council is therefore obliged to have full regard to the provisions of RSS when preparing the LDF, otherwise any documents prepared will run the risk of failing the test of "soundness" at the public examination. The North

	drafted and had no reference whatsoever to Archaeology or Scheduled Monuments. Both the Saddleworth Archaeological Trust and the Greater Manchester Archaeological Unit, together with a number of other groups, registered strong objections.	subject to public examination during the autumn/winter 2006.
Other	The Draft Statement notes that Area Committees are to be an important part of the consultative arrangements. Our understanding is that current thinking in Oldham is that Area Committees are to be downgraded. The Trust considers that Area Committees are an important element in the consultative process as they allow representatives of all groups. Area Committees will also be able to be used for the input from the wider number of consultees.	The Council is currently consulting with local people about how it can increase the opportunity for local people to inform and influence how a range of Council services can be delivered in a way that better meets the different geographic circumstances across the Borough. The Council also wishes to encourage greater debate amongst local people about local issues of concern by providing public meetings that focus on a smaller geographic areas than the current 6 Area Committee meetings. This approach supports the Council's belief that local people have the right to receive high quality services and that they also have responsibilities to play their role as good citizens. This consultation is part of a wider debate within the Oldham Partnership, about how all public services such as those provided by the Primary Care Trust, Police, Connexions, First Choice Homes, Housing Associations, the voluntary sector and the Council might be improved by working together in a more co-ordinated way at a neighbourhood level.
Other	Paragraph 6.41 reads "90% of all planning applications are determined under delegated powers by the Head of Planning Services". How this better involves the	с 

	community in the planning system is difficult to follow.	reaching a decision. Furthermore, Councillors can refer applications to the Planning Committee.
Other	Paragraph 6.12 reads "where councillors wish a planning application to be determined by the Planning Committee they must submit a letter stating the reasons for referralwithin 21 days of the relevant list of planning applications" This seems to be a method of speeding up the processing of planning applications that the Government is pushing for, but it appears to us as being completely the opposite of engaging more of the community in the planning system.	This allows applications which would normally be delegated to officers to be determined by the Planning Committee.
Other	It may be necessary, in the list of "new" consultees in the Hard to Reach Groups, in paragraph 4.27 to consider carefully how these groups are to be involved.	An Equalities Impact Assessment (EqIA) was undertaken on the Draft SCI to establish whether the hard to reach groups and the consultation methods identified are appropriate. The results of the EqIA are reflected in the SCI. The Council included a flyer within the Spring 2006 edition of the Voluntary Action Oldham newsletter which is sent to approximately 800 voluntary, community and faith groups informing them about the LDF and how they could be added to the LDF mailing list if they wanted to.
Objecting	It would be most important to include in Appendix 2, the Greater Manchester Archaeological Unit and the Assistant County Archaeologist for Greater Manchester. They already monitor all planning applications in Greater Manchester, and their careful watch is essential to continue to safeguard the preservation of archaeological remains and Listed Buildings.	The Greater Manchester Archaeological Unit is not defined as a statutory consultee in the Planning and Compulsory Purchase Act 2004 and the Town and Country Planning (Local Development) (England) Regulations 2004, on which Appendix 2 is based. However, the Greater Manchester Archaeological Unit is already included on the LDF mailing list and will be sent notification of the preparation of relevant LDDs, where appropriate.

The Assistant County Archaeologist for Greater
Manchester is listed at the same address as the GMAU
who are already on the LDF mailing list.

#### Saddleworth White Rose Society

Nature of representation	Summary of representation	Council's response
Objecting	Objects to the use of the word "Oldhamers" in the Draft SCI Vision. The unitary authority is made up of seven towns and districts each with their own identity. The people of Saddleworth, Chadderton, Failsworth, Crompton & Shaw, Royton and Lees are not Oldhamers. They have there own identities, of which they are rightly proud and no attempt should be made to rob them of these. On the contrary, in the interest of community cohesion their identities should be recognised as equal to that of Oldham, which of course they are.	account of other comments received on the Draft SCI. The Vision now refers to "residents and other stakeholders of Oldham Metropolitan Borough".

# Huddersfield Canal Society

Nature of representation	Summary of representation	Council's response
Other	No comments to make on the proposals for the LDF or SCI, but wish to be retained on the list of formal consultees, particularly in relation to proposed developments in the Huddersfield Narrow Canal corridor.	Noted.

## Saddleworth Civic Trust

Nature of representation	Summary of representation	Council's response
Objecting		Early involvement is encouraged. The Planning Committee determines most of the larger, more complex
	Development Control, who are working to a "quota"	or controversial applications. The basis for the level of

	system imposed by the Government, seems to be given too much power to pass applications. Initial proposals by developers should ideally involve a wider range of people and organisations and at an earlier stage. After this it would also be advantageous if more calling in was done so that Planning Committee were more closely involved in more planning applications than at present.	Planning Committee as appropriate.
Objecting	Section 6 – It would also be useful to illustrate the document with hypothetical examples to clarify further what are Major Developments / Tier 1 or 2 etc and what time periods are involved. This might give a "real life" aspect to it that the general public could relate to.	

# **Moorside East Residents Association**

Nature of representation	Summary of representation	Council's response
Objecting		A two-page summary of the Draft SCI, with an
	extract the right answers to your questionnaire.	explanation of each section, was available. It is intended this will be repeated for the Submission SCI.

# Greenfield and Grasscroft Residents Association

Nature of representation	Summary of representation	Council's response
Objecting	Sections 1 and 2 – They may show how the community can be involved in helping to contribute to OMBC's Development Plans, but they do not state clearly how Oldham residents can be involved in planning matters.	Noted. Sections 1 and 2 provide an outline of the new planning system and context for the SCI and community involvement that is further expanded upon in the other sections of the SCI.
Objecting	Paragraph 3.5 - The Vision is appropriate, but the SCI does not show how this can be achieved in practice, specifically with regard to planning applications.	Noted. Section 6 outlines the Council's approach to consultation on planning applications.
Objecting	Paragraphs 3.22-3.26 – Given Oldham MBC's stated intention to scrap Area Committees, the statements in	The Council is currently consulting with local people about how it can increase the opportunity for local people

	paragraphs 3.22-3.26 only serve to confuse. The Association are in favour of Area Committees and have already made our views clear to the Leader of the Council on this matter.	to inform and influence how a range of Council services can be delivered in a way that better meets the different geographic circumstances across the Borough. The Council also wishes to encourage greater debate amongst local people about local issues of concern by providing public meetings that focus on a smaller geographic areas than the current 6 Area Committee meetings.
		This approach supports the Council's belief that local people have the right to receive high quality services and that they also have responsibilities to play their role as good citizens.
		This consultation is part of a wider debate within the Oldham Partnership, about how all public services such as those provided by the Primary Care Trust, Police, Connexions, First Choice Homes, Housing Associations, the voluntary sector and the Council might be improved by working together in a more co-ordinated way at a neighbourhood level.
Objecting	Paragraphs 4.1-4.20 – Section 4 fails to inspire public participation and paragraph 4.18 fails to convince us that the community will be consulted on `sustainability` issues. "May" should be replaced by "will" in the last sentence.	As stated in Planning Policy Statement 1 "Delivering Sustainable Development" para 3, "sustainable development is the core principle underpinning planning". The community will be consulted on all LDF documents. Paragraph 4.18 makes specific reference to the first stage of the Sustainability Appraisal Report (called the scoping report stage), which is just an initial exercise in gathering baseline information from relevant stakeholders and agencies in order to take forward the full Sustainability Appraisal. The findings of this stage will be reported in the Sustainability Appraisal Report that the

		community will have an opportunity to comment upon alongside the DPD/SPD that it assesses as part of the formal consultation period. The last sentence of paragraph 4.18 does not contain the word "may", so no change can be made as suggested.
Objecting	Paragraphs 4.25-4.29 and Appendix 2 - Community and Residents Associations should also be included in the list – "from all areas of the Borough". The list should be inclusive.	Paragraphs 4.25-4.29 refer to the types of consultees identified in both Government guidance and through the Council's Consultation Strategy. Appendix 2 provides further details on these consultees. As part of the preparation for the LDF, the Council wrote to all individuals and organisations, apart from statutory consultees identified in PPS12, on both the UDP mailing list and the UDP Database (of people who had commented on the UDP review) asking whether they wished to be informed about the LDF process and, if so, which types of documents and which parts of the Borough that they wish to be notified of. This included community and residents associations. Additionally, the Council also included a flyer within the Spring 2006 edition of the Voluntary Action Oldham newsletter which is sent to approximately 800 voluntary, community and faith groups informing them about the LDF and how they could be added to the LDF mailing list if they wanted to. Any community or resident group can be added to the LDF mailing list upon their own request.
Objecting	Paragraph 4.34 – The Local Development Statement should be submitted to all groups who have requested that such documentation be sent to them.	The LDF mailing list has been created and will be used to notify individuals and organisations of the consultations on the LDDs. It is not appropriate to send the LDD to all individuals and organisations on the LDF mailing list due to the cost implications for the Council. However, all LDDs will be available on the Council's website, at public

		libraries and at certain Council buildings including the Civic Centre for individuals and organisations to view.
Objecting	Paragraphs 4.37-4.39 and Table 3 – The SCI does not state "how" community groups could be involved in practice.	The consultation methods used, over and above the minimum, will be dependent upon the type of LDD and its subject content, and will also be dependent upon the resources – staff and financial – available at the time. It is not appropriate to be too prescriptive at this time, although it is appropriate to include these methods within the Table so that they may be available for use in the future if resources permit.
Objecting	It is not clear at all how the responses from community groups will materially change the SCI before it is finally submitted	Paragraph 5.2 explains that where changes to an LDD, which includes the SCI, are being sought a report will be made available to indicate whether the Council accepts that the LDD should be changed along the lines being suggested. This document is that report for the Draft SCI.
Other	The Council's policy does not encourage participation. Is this a Statement of Less Community Involvement?	The SCI is the method of formalising how the community will be engaged in the planning processes. Although the Council can put in place the mechanisms to facilitate and encourage participation by the community upon the planning process, it cannot require the community to comment.
Other	Paragraph 8.4 Development Control Officers have a vested interest to keep the consultation process to a minimum. These procedures should be scrutinised by a Community Liaison Officer.	Section 6 outlines the approach to consultation on planning applications.
Objection	OMBC's commitment to monitor and review SCI's, needs to be confirmed by specific dated requirements e.g. annually, biannually or every 5 years.	Section 9 indicates that the Council will monitor the SCI through the Annual Monitoring Report that has to be finalised every December. Part of that monitoring process will identify whether any amendments are needed to be made to the SCI, in which case a revised SCI will have to be prepared that will be subject to the

		same procedures as this first SCI.
Objecting	Section 6 – Residents are not convinced that the public can be effectively and fully engaged in the planning process as described in the SCI, given that 90% of planning applications are to be dealt with by Development Control Officers outside the scrutiny of OMBC's Planning Committee. Within the tight time constraints involved, we are concerned that government targets to speed up planning will put pressure on planning officers to cut corners with the consultation process. A better way to reach government targets would surely be to hold more Planning Committee Meetings rather than allow more to be taken behind closed doors. The systems advocated in Section 6 are not only an attack on democracy but double perceived as being open to abuse, fostering distrust and suspicion amongst Oldham citizens.	The public are in no way disadvantaged by the delegation of decisions on planning applications to officers. Furthermore, Councillors can refer applications to the Planning Committee as appropriate. The publicity given to applications generally exceeds that required. The Council determines over 1800 planning applications each year and the system outlined in Section 6 represents an efficient and effective means of dealing with them, balancing the need for community involvement with timely determination.
Objecting	Given the Council's commitment to publicise all planning applications, the Association have noted that there is often a delay in publication of these details on OMBC's website. Every effort should be made to put knowledge of all planning proposals in the public domain.	All planning applications are already in the public domain. Information on the Council's website is in addition to the statutory publicity requirements, occasional delays resulting from scanning requirements.
Objecting	The Association is also concerned that criteria determining the Tier Level 1-3 for Major Planning Applications should be stated clearly. There is nothing in paras. 6.30-6.34 stating on what basis the Levels would be chosen, appropriate to different applications.	
Objecting	It is also noted that the SCI Response form published on OMBC's website does not allow respondees to type in their comments, a significant discouragement to people who might otherwise email their views to the Council.	The SCI comments form was available on the Council's website in PDF format. The Council is currently investigating options for using a consultation database that will allow comments to be submitted directly online. Until such time as that system is installed, then for all

future consultations the comments form will be made available in both PDF and Word formats. The Council
has a dedicated email address for LDF consultations at
<u>spi@oldham.gov.uk</u> .

### **Cowlishaw Action Group**

Nature of	Summary of representation	Council's response
representation		
Objection	Section 1 and 2 contain no actual details of `how the community can be involved` beyond the general statement in paragraph 1.3 "the Council will engage the community in the preparation and revision of LDF documents and in determining planning applications".	Sections 1 and 2 provide an outline of the new planning system and context for the SCI and community involvement that is further expanded upon in the other sections of the SCI.
Supporting	Supports the Vision.	Noted.
Objecting	Needs a chart to depict the other elements of the Community Strategy besides `planning for sustainable communities`. Also, the jargon is completely bewildering - `community strategy`, `community engagement framework`, `community cohesion partnership`, `community network protocols` etc. Whatever is the meaning of paragraph 3.18?	The Community Strategy is available as a separate document and it is not appropriate to duplicate its content within the SCI other than where directly relevant to the planning process. Paragraph 3.1.8 states: 'The thematic partnerships within the Partnership may in some instances provide an appropriate means of securing multi agency engagement about specific aspects of the Local Development Documents'. The thematic partnerships represented on the Oldham Partnership are made up of a range of stakeholders from the private, public and voluntary, community and faith sectors.
		'themed' based, e.g. crime, health, children and young people and are used as forums for consulting and seeking views. As such, the thematic partnerships provide an excellent forum for consulting on specific aspects of the Local Development Documents.

Objecting	Paragraph 4.4- after "consultation" insert "see Table 1".	Accepted.
Objecting	Suggest including the Greater Manchester Ecology Unit in the list of consultees in Appendix 2 of the SCI.	Appendix 2 lists the "specific", "general" and "other" consultees identified in PPS12. The GMEU is not identified in PPS12. However, the GMEU are already on the LDF mailing list and will be notified of future consultations, where appropriate.
Objecting	The "specific consultation bodies" includes "A water undertaker", while the "Other Consultees" list includes "water companies". Aren't these the same?	The list of consultees in Appendix 2 is taken from Planning Policy Statement 12 which refers to both "a water undertaker" and "water companies". It is therefore appropriate to include both references within the listing of consultees.
Objecting	Section 5 only outlines how representations on Local Development Documents are dealt with, but the SCI is a NON Development Plan Document.	The SCI is a Local Development Document, which is the generic name for all types of documents prepared under the new planning system. Section 5 therefore applies to the SCI as it does to the other LDDs.
Objecting	Table 4 needs an explanation of "Enquiry by Design / Planning for Real".	These are both means of involving the community in the development of proposals for their area. The phrases have been amended in the "Submission SCI" to state " <i>design exercises</i> ".
Objecting	Paragraph 6.45 – Do not agree that objector/supporters (of planning applications) are limited to three minutes (speaking) while Councillors have no time restriction.	Councillors are the elected representatives of their communities, hence the difference. Public speaking at Committee is not a statutory requirement, but has been introduced to allow objectors and supporters to address the Committee directly. A time limit is necessary because of the large number of speakers and applications for consideration at Planning Committee meetings.
Objecting	Is not convinced that one announcement in the Public Notices section of the Oldham Chronicle will make `all Oldhamers` aware of the new planning system and therefore accomplish the Council's Vision.	The Town and Country Planning (Local Development) (England) Regulations 2004 set out the formal requirements for publicising the consultations on the various LDDS, which including requirements for local press advertisements. Additionally as well as placing a Public Notice in the local press, the Council will also

		advertise the consultations on its website, at public libraries and certain Council buildings including the Civic Centre as well as notifying those individuals and organisations on the LDF mailing list. All of these methods of informing individuals and organisations about the consultation are considered appropriate.
Objecting	planning speak as to make it difficult for the public to understand. The number of strategies, frameworks,	the content of each section of the SCI was made available. It is not intended to get the Plain English Campaign to vet the SCI.

# Campaign for Real Ale – Rochdale, Oldham and Bury (CAMRA)

Nature of	Summary of representation	Council's response
representation		
Supporting	Supports the Vision and the rest of the SCI.	Noted.

# Mr Glyn Swallow

Nature of representation	Summary of representation	Council's response
Other	Whilst found that the SCI itself was a comprehensive document, suggests a non-legally binding two-page summary would have been helpful.	A two-page summary was prepared as part of the Draft SCI outlining what each section related to. A similar summary will be prepared for the next stage of the SCI when it is submitted for Examination and a further period of public consultation.
Other	It is appreciated that any consultation will have to operate within the confines of financial limitation, staff availability and externally imposed constraints, however it is difficult to see a major improvement over the existing planning and UDP structure in which many people feel that their	The purpose of the SCI and its Vision is to facilitate community involvement on the planning processes. The UDP generated a large number of respondents, whose views were fully taken into consideration by the Planning Inspector at the Public Local Inquiry. The principal LDF

	documents, including the SCI and DPDs, will be subject to independent examination by a planning Inspector who will test the "soundness" of the document.
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Nature representation	of	Summary of representation	Council's response
Objection		Agree with alternative formats such as large print and electronically, but not community languages. There are numerous languages in our multicultural society which would make it economically unsound to translate all such documents.	The Council has an internal translation service. Council policy is not to translate documents in full from the outset, but to provide an introductory summary in three languages – Bangla, Urdu and Gujarati. The Council does provide translations of documents upon request, which therefore minimises cost implications.
			Furthermore, the Council aims to provide a cost-effective service to all its customers. Therefore, in the event that information is requested and it is not deemed cost effective to provide such a service e.g. one customer requires 100 pages of a document to be translated, then this service may be declined and an alternative service provided.
Other		It is to be hoped that the work of the Strategic Planning and Information section does not inhibit the public consultation process, especially if it is to be under pressure to fulfil 60% of major planning applications within 13 weeks, for example.	•

# **Terence Talbot**

Nature of Summary of representation	Council's response
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representation		
Support	Sections 1 & 2 Well presented outline	Noted.
Support	Para. 4.1 –4.20. Appreciated the diagrammatic presentation	Noted.
Support	Para. 4.33 – 4.36. Very thorough	Noted.
Objection	Paragraph 6.6 – Change from "prospective developers <u>will be encouraged to</u> engage the local community and undertake wide consultation" to " <u>will be expected to</u> ".	'Encouragement' is a more appropriate description of the process.

Со-ор		
Nature of representation	Summary of representation	Council's response
Other	Paragraphs 4.25-4.29 and Appendix 2 - The Council may also like to consider the homeless, carers, those on low incomes or those in remote/rural areas in the list of local community groups and other bodies that will be consulted.	project team and take account of Government advice and the Council's Consultation Strategy. The Draft SCI was
Other	Paragraphs 4.33-4.36 and Tables 1 and 2 – It is hoped that any documents, which are out for consultation, will be available through the Council's website. These should be capable of being downloaded as a single file. Consideration should be given to the design of the website, to ensure that documents can be quickly and easily located.	
Other	Section 6 – To facilitate the inspection of applications, a register, which includes any additional plans and documents, should be made available online.	•

Nature of	Summary of representation	Council's response
representation		
Other	Community Involvement should be appropriate to the scale of the proposed development. For example, we agree that the change of use of individual buildings or householder proposals should be subject to the same level of consultation as a large scale residential or commercial development proposal.	
Other	It is considered that the options for consultation should be agreed between the applicant and the Council at the pre- application stage. It is therefore important that such negotiations can take place without delay and that the Council gives then priority as part of the planning process and resources are allocated accordingly.	
Other	Councillors need to be alerted to the importance of their involvement in the process prior to planning applications being made.	Noted.
Other	It is important that there is not undue duplication between the consultation exercise carried out by the developer and the Council. This is where there is a risk of consultation fatigue. In the majority of cases the Council's procedures adequately advise the community of a development proposal.	of proposals before they are formally submitted, taking into account views expressed by local communities.
Other	It would be of assistance to the development industry generally if there was some consistency in approach between Local Planning Authorities.	Noted.
Other	It is helpful that plans and drawings submitted with planning applications, Planning Committee agendas and reports are made available to view online.	
Other	In respect of Local Development Documents, we note the	Developers are encouraged to involve the local

intention of the Government to seek community/developer involvement at the beginning of the process, i.e. front loading. However, it is important to recognise from a developer perspective that it may no always be possible to identify development proposals a the Issues and Options stage. Developers may acquire sites whilst the relevant document is being prepared of alternatively, for confidentiality reasons, when urban sites are being assembled it may not always be possible to reveal proposals early on in the process.	
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## Vividor Waste Management

Nature of	Summary of representation	Council's response
representation		
Objecting	Sections 1 and 2 need to deal with minerals development. Where is this covered? Will this involve joint working with the Greater Manchester Geological Unit?	Sections 1 and 2 provide an outline of the new planning system, including details about the different types of documents that will be prepared as part of the LDF, and sets the context for the SCI. It is not appropriate to go into specific details on the range of documents that will be prepared as part of the LDF within the SCI; these details are provided in the project plan called a Local Development Scheme which is available on the Council's website.
		The minerals policies in the UDP are now "saved" until 2009.
		A new paragraph (7.4) has been added to the Submission SCI to indicate that it is the intention of the Greater Manchester local authorities that a joint plan will be prepared for minerals. However, as yet no formal agreement has been reached on the production of this

		document, therefore work on the plan cannot commence till this is in place.
Objecting	Paragraph 6.7 – In the first line of the sentence suggests the word "expected" be replaced with the word "encouraged".	'Expected' is the appropriate term – following community consultation it is important that developers outline what has been done and how the scheme has taken this into account.
Objecting	Paragraph 6.10 – The sentence is full of jargon and will not mean much to the general public.	The sentence is factual and explanatory.
Objecting	Paragraph 6.30 – Seeks an explanation of what is meant by the consultation method "Enquiry by Design and/or Planning for Real".	These are both means of involving the community in the development of proposals for their area. In the Submission SCI the phrase has been changed to "design exercises".
Objection	If an amendment is minor – do we really need to re- consult and go through a formal notification procedure? It is unnecessary and will lead to time delays. Why can't matters be dealt with by exchange of letter?	
Objecting	Paragraphs 7.1-7.3 – The SCI makes clear the approach towards waste management. But what about minerals development/proposals and policies? Where is policy/development plan guidance provided on minerals and by whom/when?	The minerals policies in the UDP are now "saved" until 2009. A new paragraph (7.4) has been added to the Submission SCI to indicate that it is the intention of the Greater Manchester local authorities that a joint plan will be prepared for minerals. However, as yet no formal agreement has been reached on the production of this document, therefore work on the plan cannot commence till this is in place.

APPENDIX E – Equalities Impact Assessment of the Draft (Regulation 26) Statement of Community Involvement